

RECORD OF THE SENATE

THURSDAY, JUNE 7, 2001

May 31, 2001

RESUMPTION OF THE SESSION

At 10:24 a.m., the session was resumed with the Senate President, Hon. Aquilino Q. Pimentel Jr., presiding.

The President. The session is resumed.

Senator Tatad. Mr. President.

The President. Senator Tatad is recognized.

Senator Tatad. Mr. President, I move that we proceed to the Reference of Business.

The President. Is there any objection? *[Silence]* There being none, the motion is approved.

The Secretary will read the Reference of Business.

FIFTH ADDITIONAL REFERENCE OF BUSINESS

MESSAGES FROM THE HOUSE OF REPRESENTATIVES

The Secretary.

May 31, 2001

The Honorable
AQUILINO Q. PIMENTEL JR.
President of the Senate
Financial Center
Pasay City 1308

Mr. President:

I have been directed to inform the Senate that the House of Representatives on May 30, 2001 passed House Bill No. 274, entitled

AN ACT ESTABLISHING A NATIONAL CELLULAR AND WIRELESS TELEPHONE PROGRAM,

to which it requests the concurrence of the Senate.

Very truly yours,

(Sgd.) ROBERTOP. NAZARENO
Secretary General

The President. Referred to the Committee on Public Services

The Secretary.

The Honorable
AQUILINO Q. PIMENTEL JR.
President of the Senate
Financial Center
Pasay City 1308

Mr. President:

I have been directed to inform the Senate that the House of Representatives on May 30, 2001 passed House Bill No. 2722, entitled

AN ACT ESTABLISHING A NATIONAL HIGH SCHOOL IN BARANGAY RITAGLEND, MUNICIPALITY OF BASILISA, PROVINCE OF SURIGAO DEL NORTE, TO BE KNOWN AS THE RITAGLEND NATIONAL HIGH SCHOOL AND APPROPRIATING FUNDS THEREFOR,

to which it requests the concurrence of the Senate.

Very truly yours,

(Sgd.) ROBERTOP. NAZARENO
Secretary General

The President. Referred to the Committees on Education, Arts and Culture; and Finance

The Secretary.

May 31, 2001

The Honorable
AQUILINO Q. PIMENTEL JR.
President of the Senate
Financial Center
Pasay City 1308

Mr. President:

I have been directed to inform the Senate that the House of Representatives on May 30, 2001 passed House Bill No. 3925, entitled

AN ACT ESTABLISHING A NATIONAL HIGH SCHOOL IN THE MUNICIPALITY OF ARGAO, PROVINCE OF CEBU TO BE KNOWN AS THE ARGAO NATIONAL HIGH SCHOOL AND APPROPRIATING FUNDS THEREFOR,

to which it requests the concurrence of the Senate.

SCHOOL TO BE KNOWN AS THE KAPITAN JOSE CARDONES MEMORIAL SCHOOL AND APPROPRIATING FUNDS THEREFOR; and

House Bill No. 7236, entitled

AN ACT SEPARATING THE TENEMENT ELEMENTARY SCHOOL ANNEX IN BARANGAY WESTERN BICUTAN, TAGUIG, METRO MANILA FROM THE TENEMENT ELEMENTARY SCHOOL, IN BARANGAY WESTERN BICUTAN, TAGUIG, METRO MANILA AND CONVERTING IT INTO AN INDEPENDENT ELEMENTARY SCHOOL TO BE KNOWN AS THE KAPITAN EDDIE T. REYES MEMORIAL SCHOOL, AND APPROPRIATING FUNDS THEREFOR,

to address the constitutional mandate of providing free public education in the high school levels and make them accessible to all.

Very truly yours,

(Sgd.) GLORIA MACAPAGAL ARROYO

cc: Hon. Aquilino Q. Pimentel Jr.
Senate President
Philippine Senate
Pasay City

CONFERENCE COMMITTEE REPORT ON
S. NO. 2191/H. NO. 10732
(Governance of Basic Education Act of 2001)

The President. The Majority Leader is recognized.

Senator Tatad. Mr. President, we have before us the Conference Committee Report on the disagreeing provisions of House Bill No. 10732 and Senate Bill No. 2191. This is to be sponsored by the chairperson of the Senate panel, Sen. Tessie Aquino-Oreta, who is presently still on the road. But if it pleases my colleagues to give their unanimous consent, may I move that the report be considered read and entered into the *Record*.

APPROVAL OF CONFERENCE COMMITTEE REPORT
ON S. NO. 2191/H. NO. 10732

The President. Is there any objection? [Silence] There being none, the motion is approved.

The following is the whole text of the Conference Committee Report on the disagreeing provisions of House Bill No. 10732 and Senate Bill No. 2191:

JOINT EXPLANATION OF THE CONFERENCE COMMITTEE ON THE DISAGREEING PROVISIONS OF HOUSE BILL NO. 10732 AND SENATE BILL NO. 2191

The Conference Committee on the disagreeing provisions of House Bill No. 10732 and Senate Bill No. 2191, after having met and fully discussed the subject matter, hereby report to both Houses the following, that:

1. Both the Senate and the House versions were adopted as working drafts;
2. Section 1 of the Senate version was adopted as Section 1 of the consolidated version;
3. The first, third, seventh and eighth paragraphs of Section 2 of the Senate version were lifted and became the text of Section 2 (*Declaration of Policy*) of the consolidated version;
4. Section 3 (*Purpose and Objective*) of the Senate version was adopted as Section 3 of the proposed Act, with the following amendments:
 - a. On item a, the word "broad" was deleted;
 - b. On item b, between the phrases "responsibilities of" and "the field offices", the phrase ", AND PROVIDE RESOURCES TO," was inserted; and
 - c. For item g., the phrase "AND RECEIVE ACCREDITATION FOR AT LEAST THE EQUIVALENT OF A HIGH SCHOOL EDUCATION" was inserted between the word "programs" and the period (.);
5. Section 4 of the Senate version was adopted as Section 4 (*Definition of Terms*) of the consolidated version, with the following modifications:
 - a. On item b), the first and second sentences were merged by deleting the period (.) and the word "It" and replaced by the word "WHICH";
 - b. Item (c), Section 3 (*Formal Education*) of the House version was adopted as item d);

- c. The succeeding items were relettered accordingly;
- d. Item f), "Integrated Schools" was modified to read as "IS A SCHOOL THAT OFFERS A COMPLETE BASIC EDUCATION IN ONE SCHOOL SITE AND HAS UNIFIED INSTRUCTIONAL PROGRAMS;"
- e. Item d, Section 3 (*Quality Education*) of the House version was adopted as item k); and
- f. The succeeding items were relettered accordingly.

6. Section 5 of the House version and Section 2 of the Senate version were merged, modified and adopted as Section 5 of the consolidated version, to read as follows:

"SEC. 5. PRINCIPLES OF SHARED GOVERNANCE. - (A) SHARED GOVERNANCE IS A PRINCIPLE WHICH RECOGNIZES THAT EVERY UNIT IN THE EDUCATION BUREAUCRACY HAS A PARTICULAR ROLE, TASK AND RESPONSIBILITY INHERENT IN THE OFFICE AND FOR WHICH IT IS PRINCIPALLY ACCOUNTABLE FOR OUTCOMES;

(B) THE PROCESS OF DEMOCRATIC CONSULTATION SHALL BE OBSERVED IN THE DECISION-MAKING PROCESS AT APPROPRIATE LEVELS. FEEDBACK MECHANISMS SHALL BE ESTABLISHED TO ENSURE COORDINATION AND OPEN COMMUNICATION OF THE CENTRAL OFFICE WITH THE REGIONAL, DIVISION AND SCHOOL LEVELS;

(C) THE PRINCIPLES OF ACCOUNTABILITY AND TRANSPARENCY SHALL BE OPERATIONALIZED IN THE PERFORMANCE OF FUNCTIONS AND RESPONSIBILITIES AT ALL LEVELS; AND

(D) THE COMMUNICATION CHANNELS OF FIELD OFFICES SHALL BE STRENGTHENED TO FACILITATE FLOW OF INFORMATION AND EXPAND

LINKAGES WITH OTHER GOVERNMENT AGENCIES, LOCAL GOVERNMENT UNITS AND NONGOVERNMENTAL ORGANIZATIONS FOR EFFECTIVE GOVERNANCE.";

7. Section 5 of the Senate version and Section 7 of the House version were merged, modified and adopted as Section 6 of the consolidated version, to read as follows:

"SEC. 6. GOVERNANCE. - THE DEPARTMENT OF EDUCATION, CULTURE AND SPORTS SHALL HENCEFORTH BE CALLED THE DEPARTMENT OF EDUCATION. IT SHALL BE VESTED WITH AUTHORITY, ACCOUNTABILITY AND RESPONSIBILITY FOR ENSURING ACCESS TO, PROMOTING EQUITY IN, AND IMPROVING THE QUALITY OF BASIC EDUCATION, ARTS, CULTURE AND SPORTS SHALL BE AS PROVIDED FOR IN SECTIONS 8 AND 9 HEREOF.";

8. Section 6 (*Powers, Duties and Functions*) of the Senate version was adopted as the new Section 7, with the following modifications:

a. On the first paragraph of Subsection A (*National Level*), the phrase "IN ADDITION TO HIS/HER POWERS UNDER EXISTING LAWS," was placed before the words "The Secretary";

- b. A new item 7 was added in Subsection A, to read:

"7. ENHANCING THE TOTAL DEVELOPMENT OF LEARNERS THROUGH LOCAL AND NATIONAL PROGRAMS AND/OR PROJECTS.";

c. On the second paragraph of Subsection B (*Regional Level*), the phrase "CONSISTENT WITH THE NATIONAL EDUCATIONAL POLICIES, PLANS AND STANDARDS," was placed before the words "The regional director";

d. All the items under Subsection B were changed from letters to numbers;

e. On item 6 of Subsection B, between the words "compliance" and "prescribed", the word "of" was deleted and replaced with the word "WITH";

f. The text of item 10 was deleted and replaced with the following "EVALUATING ALL SCHOOLS DIVISION SUPERINTENDENTS AND ASSISTANT DIVISION SUPERINTENDENTS IN THEREGION;"

g. On the second paragraph of Subsection C (*Division Level*), the phrase "CONSISTENT WITH THE NATIONAL EDUCATIONAL POLICIES, PLANS AND STANDARDS," was placed before the words "The schools division superintendents";

h. All the items under Subsection C were changed from letters to numbers;

i. Item 3 was amended to read: HIRING, PLACING ANDEVALUATING ALL DIVISION SUPERVISORS AND SCHOOLS DISTRICT SUPERVISORS AS WELL AS ALL EMPLOYEES IN THE DIVISION, BOTH TEACHING AND NON-TEACHING PERSONNEL, INCLUDING SCHOOL HEADS, EXCEPT FOR THE ASSISTANT DIVISION SUPERINTENDENT;"

j. On Subsection D, first paragraph, first sentence, the phrase "and/or additional schools district supervisors to be assigned at large to clusters of schools within a schools" was deleted;

k. On the second sentence, the phrase "and shall not be included in clusters of schools" was deleted;

l. On the second paragraph of Subsection E (*School Level*), the phrase "CONSISTENT WITH THE NATIONAL EDUCATIONAL POLICIES, PLANS AND STANDARDS," was placed before the words "The school heads";

m. All the items under Subsection E were changed from letters to numbers;

n. Three new items were added under Subsection E as items 6, 8 and 9, to read as follows:

"6. INTRODUCING NEW AND INNOVATIVE MODES OF INSTRUCTION TO ACHIEVE HIGHER LEARNING OUTCOMES;"

"8. RECOMMENDING THE STAFFING COMPLEMENT OF THE SCHOOL BASED ON ITS NEEDS;" and

"9. ENCOURAGING STAFF DEVELOPMENT;"

o. On item 10, after the word "networks", the phrase "AND ENCOURAGING THE ACTIVE PARTICIPATION OF TEACHERS ORGANIZATIONS, NON-ACADEMIC PERSONNEL OF PUBLIC SCHOOLS, AND PARENTS-TEACHERS-COMMUNITY ASSOCIATIONS" was added;

p. On the third paragraph of Subsection E, the following modifications were made:

(i) On the first sentence, the phrase "AT THE APPROPRIATE LEVELS," was inserted between the words "board" and "which", and the phrase "SCHOOLS DIVISION SUPERVISORS" was inserted between the words "for" and "school" district supervisors;

(ii) On the second sentence, the phrase "OF SCHOOL HEADS" was inserted between the words "Promotions" and "shall", and the phrase "in this year's" was deleted and replaced with the words "ON THE";

q. On the fourth paragraph, the phrase "OF SCHOOL HEADS" was inserted between the words "benefits" and "shall";

9. Chapters 2 and 3 of the Senate version were adopted *in toto* with Sections 7 and 8 renumbered as Sections 8 and 9 accordingly;

10. Chapter 4 of the Senate version was adopted entirely with Sections 9, 10 and 11 renumbered accordingly as Sections 10, 11 and 12;

11. On the first paragraph of Section 10, after the word "offices", the phrase, "TAKING INTO CONSIDERATION THE UNIQUENESS OF THE WORKING CONDITIONS OF THE TEACHING SERVICE" was inserted;

12. Chapter 6 of the Senate version was adopted as Chapter 5 of the consolidated version; and

13. The Title of the Bill shall read, as follows:

AN ACT INSTITUTING A FRAMEWORK OF GOVERNANCE FOR BASIC EDUCATION, ESTABLISHING AUTHORITY AND ACCOUNTABILITY, RENAMING THE DEPARTMENT OF EDUCATION, CULTURE AND SPORTS AS THE DEPARTMENT OF EDUCATION, AND FOR OTHER PURPOSES

In case of conflict between the statements/amendments stated in this Explanatory Statement and that of the provisions of the reconciled version in the accompanying Conference Committee Report, the provisions of the latter shall prevail.

(Sgd.) ALLENS. QUIMPO
Chairperson, House Panel

(Sgd.) TERESA AQUINO-ORETA
Chairperson, Senate Panel

CONFERENCE COMMITTEE REPORT

The Conference Committee on the disagreeing provisions of House Bill No. 10732, entitled

AN ACT RATIONALIZING THE ORGANIZATIONAL AND MANAGEMENT STRUCTURE OF THE DEPARTMENT OF EDUCATION, CULTURE AND SPORTS, RENAMING IT AS THE DEPARTMENT OF EDUCATION, AND FOR OTHER PURPOSES

and Senate Bill No. 2191, entitled

AN ACT ESTABLISHING AUTHORITY AND ACCOUNTABILITY FOR BASIC EDUCATION IN THE DEPARTMENT OF EDUCATION, INSTITUTING A FRAMEWORK FOR GOVERNANCE, DEFINING THE ROLES AND RESPONSIBILITIES FOR BUILDING AND CONSTANTLY IMPROVING AN EDUCATION SYSTEM THAT ENABLES THE FILIPINO CHILDREN, OUT-OF-SCHOOL YOUTH AND ADULT LEARNERS TO BECOME CARING, SELF-RELIANT, PRODUCTIVE AND PATRIOTIC CITIZENS, AND FOR OTHER PURPOSES,

having met, after full and free conference, has agreed to recommend and do hereby recommend to their respective Houses that House Bill No. 10732, in consolidation with Senate Bill No. 2191, be approved

in accordance with the attached copy of the bill as reconciled and approved by the conferees:

CONFEREES ON THE PART OF
THE SENATE OF THE PHILIPPINES:

(Sgd.) SEN. TERESA AQUINO-ORETA

(Sgd.) SEN. JOHN H. OSMEÑA

(Sgd.) SEN. JUAN M. FLAVIER

CONFEREES ON THE PART OF
THE HOUSE OF REPRESENTATIVES:

(Sgd.) REP. ALLENS. QUIMPO

(Sgd.) REP. ANTONIO EDUARDO B. NACHURA

REP. ANTONINOP. ROMAN

(Sgd.) REP. EDGAR L. MENDOZA

(Sgd.) REP. ROSELLER L. BARINAGA

(Sgd.) REP. BELLA FLORANGARA-CASTILLO

AN ACT INSTITUTING A FRAMEWORK OF GOVERNANCE FOR BASIC EDUCATION, ESTABLISHING AUTHORITY AND ACCOUNTABILITY, RENAMING THE DEPARTMENT OF EDUCATION, CULTURE AND SPORTS AS THE DEPARTMENT OF EDUCATION, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Short Title.* - This Act shall be known as the "Governance of Basic Education Act of 2001."

SEC. 2. *Declaration of Policy.* - It is hereby declared the policy of the State to protect and promote the right of all citizens to quality basic education and to make such education accessible to all by providing all Filipino children a free and compulsory education in the elementary level and free education in the high school level. Such education shall also include alternative learning systems for out-of-school youth and adult learners. It shall be the goal of basic education to provide them with the skills, knowledge and values they need to become caring, self-reliant, productive and patriotic citizens.

The school shall be the heart of the formal education system. It is where children learn. Schools shall have a single aim of providing the best possible basic education for all learners.

Governance of basic education shall begin at the national level. It is at the regions, divisions, schools and learning centers -- herein referred to as the field offices -- where the policy and principle for the governance of basic education shall be translated into programs, projects and services developed, adapted and offered to fit local needs.

The State shall encourage local initiatives for improving the quality of basic education. The State shall ensure that the values, needs and aspirations of a school community are reflected in the program of education for the children, out-of-school youth and adult learners. Schools and learning centers shall be empowered to make decisions on what is best for the learners they serve.

SEC. 3. Purposes and Objectives. - The purposes and objectives of this Act are:

- a) To provide the framework for the governance of basic education which shall set the general directions for educational policies and standards and establish authority, accountability and responsibility for achieving higher learning outcomes;
- b) To define the roles and responsibilities of, and provide resources to, the field offices which shall implement educational programs, projects and services in communities they serve;
- c) To make schools and learning centers the most important vehicle for the teaching and learning of national values and for developing in the Filipino learners love of country and pride in its rich heritage;
- d) To ensure that schools and learning centers receive the kind of focused attention they deserve and that educational programs, projects and services take into account the interests of all members of the community;
- e) To enable the schools and learning centers to reflect the values of the community by allowing teachers/learning facilitators and other staff to have the flexibility to serve the needs of all learners;
- f) To encourage local initiatives for the improvement

of schools and learning centers and to provide the means by which these improvements may be achieved and sustained; and

- g) To establish schools and learning centers as facilities where schoolchildren are able to learn a range of core competencies prescribed for elementary and high school education programs or where the out-of-school youth and adult learners are provided alternative learning programs and receive accreditation for at least the equivalent of a high school education.

SEC. 4. Definition of Terms. - For purposes of this Act, the terms or phrases used shall mean or be understood as follows:

- a) *Alternative Learning System* - is a parallel learning system to provide a viable alternative to the existing formal education instruction. It encompasses both the non-formal and informal sources of knowledge and skills;
- b) *Basic Education* - is the education intended to meet basic learning needs which lays the foundation on which subsequent learning can be based. It encompasses early childhood, elementary and high school education as well as alternative learning systems for out-of-school youth and adult learners and includes education for those with special needs;
- c) *Cluster of Schools* - is a group of schools which are geographically contiguous and brought together to improve the learning outcomes;
- d) *Formal Education* - is the systematic and deliberate process of hierarchically structured and sequential learning corresponding to the general concept of elementary and secondary level of schooling. At the end of each level, the learner needs a certification in order to enter or advance to the next level;
- e) *Informal Education* - is a lifelong process of learning by which every person acquires and accumulates knowledge, skills, attitudes and insights from daily experiences at home, at work, at play and from life itself;
- f) *Integrated Schools* - is a school that offers a complete basic education in one school site and has unified instructional programs;

- g) *Learner* - is any individual seeking basic literacy skills and functional life skills or support services for the improvement of the quality of his/her life;
- h) *Learning Center* - is a physical space to house learning resources and facilities of a learning program for out-of-school youth and adults. It is a venue for face-to-face learning activities and other learning opportunities for community development and improvement of the people's quality of life;
- i) *Learning Facilitator* - is the key-learning support person who is responsible for supervising/facilitating the learning process and activities of the learner;
- j) *Non-formal Education* - is any organized, systematic educational activity carried outside the framework of the formal system to provide selected types of learning to a segment of the population;
- k) *Quality Education* - is the appropriateness, relevance and excellence of the education given to meet the needs and aspirations of an individual and society;
- l) *School* - is an educational institution, private and public, undertaking educational operation with a specific age-group of pupils or students pursuing defined studies at defined levels, receiving instruction from teachers, usually located in a building or a group of buildings in a particular physical or cyber site; and
- m) *School Head* - is a person responsible for the administrative and instructional supervision of the school or cluster of schools.

CHAPTER 1

GOVERNANCE OF BASIC EDUCATION

SEC. 5. *Principles of Shared Governance.* - (a) Shared governance is a principle which recognizes that every unit in the education bureaucracy has a particular role, task and responsibility inherent in the office and for which it is principally accountable for outcomes;

(b) The process of democratic consultation shall be observed in the decision-making process at appropriate levels. Feedback mechanisms shall be established to ensure coordination and open communication of the central office with the regional, division and school levels;

(c) The principles of accountability and transparency shall be operationalized in the performance of functions and responsibilities at all levels; and

(d) The communication channels of field offices shall be strengthened to facilitate flow of information and expand linkages with other government agencies, local government units and nongovernmental organizations for effective governance.

SEC. 6. *Governance* - The Department of Education, Culture and Sports shall henceforth be called the Department of Education. It shall be vested with authority, accountability and responsibility for ensuring access to, promoting equity in, and improving the quality of basic education. Arts, culture and sports shall be as provided for in Sections 8 and 9 hereof.

SEC. 7. *Powers, Duties and Functions.* - The Secretary of the Department of Education shall exercise overall authority and supervision over the operations of the Department.

A. National Level

In addition to his/her powers under existing laws, the Secretary of Education shall have authority, accountability and responsibility for the following:

1. Formulating national educational policies;
2. Formulating a national basic education plan;
3. Promulgating national educational standards;
4. Monitoring and assessing national learning outcomes;
5. Undertaking national educational research and studies;
6. Enhancing the employment status, professional competence, welfare and working conditions of all personnel of the Department; and
7. Enhancing the total development of learners through local and national programs and/or projects.

The Secretary of Education shall be assisted by not more than four (4) undersecretaries and not more than four (4) assistant secretaries whose assignments, duties and responsibilities shall be governed by law. There shall be at least one undersecretary and one

assistant secretary who shall be career executive service officers chosen from among the staff of the Department.

B. Regional Level

There shall be as many regional offices as may be provided by law. Each regional office shall have a director, an assistant director and an office staff for program promotion and support, planning, administrative and fiscal services.

Consistent with the national educational policies, plans and standards, the regional director shall have authority, accountability and responsibility for the following:

1. Defining a regional educational policy framework which reflect the values, needs and expectations of the communities they serve;
2. Developing a regional basic education plan;
3. Developing regional educational standards with a view towards benchmarking for international competitiveness;
4. Monitoring, evaluating and assessing regional learning outcomes;
5. Undertaking research projects and developing and managing regionwide projects which may be funded through official development assistance and/or other funding agencies;
6. Ensuring strict compliance with prescribed national criteria for the recruitment, selection and training of all staff in the region and divisions;
7. Formulating, in coordination with the regional development council, the budget to support the regional educational plan which shall take into account the educational plans of the divisions and districts;
8. Determining the organization component of the divisions and districts and approving the proposed staffing pattern of all employees in the divisions and districts;
9. Hiring, placing and evaluating all employees in the regional office, except for the position of assistant director;

10. Evaluating all schools division superintendents and assistant division superintendents in the region;
11. Planning and managing the effective and efficient use of all personnel, physical and fiscal resources of the regional office, including professional staff development;
12. Managing the database and management information system of the region;
13. Approving the establishment of public and private elementary and high schools and learning centers; and
14. Performing such other functions as may be assigned by proper authorities.

C. Division Level

A division shall consist of a province or a city which shall have a schools division superintendent, at least one assistant schools division superintendent and an office staff for programs promotion, planning, administrative, fiscal, legal, ancillary and other support services.

Consistent with the national educational policies, plans and standards, the schools division superintendents shall have authority, accountability and responsibility for the following:

1. Developing and implementing division education development plans;
2. Planning and managing the effective and efficient use of all personnel, physical and fiscal resources of the division, including professional staff development;
3. Hiring, placing and evaluating all division supervisors and schools district supervisors as well as all employees in the division, both teaching and non-teaching personnel, including school heads, except for the assistant division superintendent;
4. Monitoring the utilization of funds provided by the national government and the local government units to the schools and learning centers;
5. Ensuring compliance of quality standards for basic education programs and for this purpose

strengthening the role of division supervisors as subject area specialists;

6. Promoting awareness of and adherence by all schools and learning centers to accreditation standards prescribed by the Secretary of Education;
7. Supervising the operations of all public and private elementary, secondary and integrated schools, and learning centers; and
8. Performing such other functions as may be assigned by proper authorities.

D. Schools District Level

Upon the recommendation of the schools division superintendents, the regional director may establish additional schools district within a schools division. Schools districts already existing at the time of the passage of this law shall be maintained. A schools district shall have a schools district supervisor and an office staff for program promotion.

The schools district supervisor shall be responsible for:

1. Providing professional and instructional advice and support to the school heads and teachers/facilitators of schools and learning centers in the district or cluster thereof;
2. Curricula supervision; and
3. Performing such other functions as may be assigned by proper authorities.

E. School Level

There shall be a school head for all public elementary schools and public high schools or a cluster thereof. The establishment of integrated schools from existing public elementary and public high schools shall be encouraged.

The school head, who may be assisted by an assistant school head, shall be both an instructional leader and administrative manager. The school head shall form a team with the school teachers/learning facilitators for delivery of quality educational programs, projects and services. A core of non-teaching staff shall handle the school's administrative, fiscal and auxiliary services.

Consistent with the national educational policies, plans and standards, the school heads shall have authority, accountability and responsibility for the following:

1. Setting the mission, vision, goals and objectives of the school;
2. Creating an environment within the school that is conducive to teaching and learning;
3. Implementing the school curriculum and being accountable for higher learning outcomes;
4. Developing the school education program and school improvement plan;
5. Offering educational programs, projects and services which provide equitable opportunities for all learners in the community;
6. Introducing new and innovative modes of instruction to achieve higher learning outcomes;
7. Administering and managing all personnel, physical and fiscal resources of the school;
8. Recommending the staffing complement of the school based on its needs;
9. Encouraging staff development;
10. Establishing school and community networks and encouraging the active participation of teachers organizations, non-academic personnel of public schools, and parent-teachers-community associations;
11. Accepting donations, gifts, bequests and grants for the purpose of upgrading teachers'/learning facilitators' competencies, improving and expanding school facilities and providing instructional materials and equipment. Such donations or grants must be reported to the appropriate district supervisors and division superintendents; and
12. Performing such other functions as may be assigned by proper authorities.

The Secretary of Education shall create a promotions board, at the appropriate levels, which shall formulate and implement a system of promotion for schools division supervisors, schools district

supervisors, and school heads. Promotion of school heads shall be based on educational qualification, merit and performance rather than on the number of teachers/learning facilitators and learners in the school.

The qualifications, salary grade, status of employment and welfare and benefits of school heads shall be the same for public elementary, secondary and integrated schools.

No appointment to the positions of regional directors, assistant regional directors, schools division superintendents and assistant schools division superintendents shall be made unless the appointee is a career executive service officer who preferably shall have risen from the ranks.

CHAPTER 2 TRANSFER OF CULTURAL AGENCIES

SEC. 8. *Cultural Agencies.* - The *Komisyong ng Wikang Pilipino*, National Historical Institute, Records Management and Archives Office and the National Library shall now be administratively attached to the National Commission for Culture and the Arts (NCCA) and no longer with the Department of Education. The program for school arts and culture shall remain part of the school curriculum.

CHAPTER 3 ABOLITION OF THE BUREAU OF PHYSICAL EDUCATION AND SCHOOL SPORTS

SEC. 9. *Abolition of BPSS.* - All functions, programs and activities of the Department of Education related to sports competition shall be transferred to the Philippine Sports Commission (PSC). The program for school sports and physical fitness shall remain part of the basic education curriculum.

The Bureau of Physical Education and School Sports (BPSS) is hereby abolished. The personnel of the BPSS, presently detailed with the PSC, are hereby transferred to the PSC without loss of rank, including the plantilla positions they occupy. All other BPSS personnel shall be retained by the Department.

CHAPTER 4 SUPPORT AND ASSISTANCE OF OTHER GOVERNMENT AGENCIES

SEC. 10. The Secretary of Education and the Secretary of Budget and Management shall, within

ninety (90) days from the approval of this Act, jointly promulgate the guidelines on the allocation, distribution and utilization of resources provided by the national government for the field offices, taking into consideration the uniqueness of the working conditions of the teaching service.

The Secretary of the Department of Education shall ensure that resources appropriated for the field offices are adequate and that resources for school personnel, school desks and textbooks and other instructional materials intended are allocated directly and released immediately by the Department of Budget and Management to said offices.

SEC. 11. The Secretary of the Department of Education, subject to civil service laws and regulations, shall issue appropriate personnel policy rules and regulations that will best meet the requirements of the teaching profession taking into consideration the uniqueness of the working conditions of the teaching service.

SEC. 12. The Commission on Audit, in the issuance of audit rules and regulations that will govern the utilization of all resources as well as the liquidation, recording and reporting thereof, shall take into account the different characteristics and distinct features of the department's field offices, its organizational set-up as well as the nature of the operations of schools and learning centers.

CHAPTER 5 FINAL PROVISIONS

SEC. 13. *Governance in the ARMM.* - The Regional Education Secretary for the Autonomous Region in Muslim Mindanao (ARMM) shall exercise similar governance authority over the divisions, districts, schools and learning centers in the region as may be provided in the Organic Act without prejudice to the provisions of Republic Act No. 9054, entitled "An Act to Strengthen and Expand the Organic Act for the Autonomous Region in Muslim Mindanao, Amending for the Purpose Republic Act No. 6734, entitled 'An Act Providing for the Autonomous Region in Muslim Mindanao as amended'."

SEC. 14. *Rules and Regulations.* - The Secretary of Education shall promulgate rules and regulations within ninety (90) days after the approval of this Act: *Provided, That, the Secretary of Education shall fully*

implement the principle of shared governance within two (2) years after the approval of this Act.

SEC. 15. *Separability Clause.* - If for any reason, any portion or provisions of this Act shall be declared unconstitutional, other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.

SEC. 16. *Repealing Clause.* - All laws, decrees, executive orders, rules and regulations, part or parts thereof, inconsistent with the provisions of this Act, are hereby repealed or modified accordingly.

SEC. 17. *Effectivity Clause.* - This Act shall take effect fifteen (15) days following its publication in at least two (2) newspapers of general circulation.

Approved,

SUSPENSION OF SESSION

Senator Tatad. Mr. President, I move that we suspend the session for one minute.

The President. The session is suspended for one minute, if there is no objection. [There was none.]

It was 10:52 a.m.

RESUMPTION OF SESSION

At 11:05 a.m., the session was resumed.

The President. The session is resumed. The Majority Leader is recognized.

Senator Tatad. Mr. President, I move that we proceed to the Seventh Additional Reference of Business.

The President. Is there any objection? [Silence] There being none, the motion is approved.

The Secretary will read the Seventh Additional Reference of Business.

SEVENTH ADDITIONAL REFERENCE OF BUSINESS
MESSAGE FROM THE HOUSE OF REPRESENTATIVES

The Secretary.

June 1, 2001

The Honorable
AQUILINO Q. PIMENTEL JR.
President of the Senate
Financial Center
Pasay City 1308

Mr. President:

I have been directed to inform the Senate that the House of Representatives on May 31, 2001 approved the Bicameral Conference Committee Report on the disagreeing provisions of consolidated House Bill No. 8457 and Senate Bill Nos. 1712, 1621, 1943 & 2000, entitled

AN ACT ORDAINING REFORMS IN THE ELECTRIC POWER INDUSTRY AMENDING FOR THE PURPOSE CERTAIN LAWS, AND FOR OTHER PURPOSES.

Very truly yours,

(Sgd.) ROBERT O. NAZARENO
Secretary General

The President. To the Archives

The Majority Leader is recognized.

BILL ON THIRD READING
H. No. 12901 — Zamboanga City
State Polytechnic College

Senator Tatad. Mr. President, I move that we vote on Third Reading on House Bill No. 12901. This is a certified measure.

The President. Is there any objection? [Silence] There being none, voting on Third Reading on House Bill No. 12901 is now in order.

The Secretary will please read only the title of the bill.

The Secretary. House Bill No. 12901, entitled

AN ACT CONVERTING THE ZAMBOANGA CITY POLYTECHNIC COLLEGE INTO A STATE COLLEGE TO BE KNOWN AS THE ZAMBOANGA CITY STATE POLYTECHNIC COLLEGE, AND FOR OTHER PURPOSES

The President. We shall now vote on the bill and the Secretary will call the roll.