Office of the Secretary

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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session* 

> SENATE S. No. 425

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# Introduced by Senator Christopher Lawrence "Bong" T. Go

#### AN ACT

## STRENGTHENING THE INSURANCE COMMISSION AND REORGANIZING IT INTO A COLLEGIAL BODY, AMENDING PRESIDENTIAL DECREE NO. 612, AS AMENDED, OTHERWISE KNOWN AS "THE INSURANCE CODE"

### EXPLANATORY NOTE

The Insurance Commission (IC) is an attached agency of the Department of Finance (DOF), pursuant to Executive Order No. 292 (1987), or the "Administrative Code of 1987." The law mandates the IC to regulate and supervise the insurance, preneed, and health maintenance organization (HMO) industries in accordance with the provisions of Presidential Decree No. 612, or The Insurance Code, as amended, Pre-Need Code of the Philippines, and Executive Order No. 192 (s., 2015).

Statistics show that the insurance, pre-need, and HMO regulated entities continue to grow and significantly contribute to the Philippine economy. The Insurance Commission records in 2021 that the insurance industry's contribution to the economy was at its highest at 1.93% during the fourth quarter of the preceding year. The insurance industry's total premiums earned also grew an impressive 61.03%, from Php232.67 billion at the end of 2016 to Php374.67 billion at the end of 2021, with a compounded annual growth rate of 10.00%.

On the other hand, the insurance industry's net income more than doubled from 2016 to 2021, from ₱23.79 billion to ₱48.29 billion, or a growth rate of 102.97% with

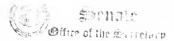
a compound annual growth rate of 15.21%. Finally, the aggregate assets of the insurance industry breached Php2 trillion pesos by the end of 2021 at Php2.09 trillion, from Php1.31 trillion in 2016. In 2021, close to 80% of the industry's total assets are from the life insurance industry. The insurance industry's total assets grew by 59.96% from 2016 to 2021, with a compound annual growth rate of 9.85% for the said period.

In light of the present situation, there is a strong need to enhance the regulation and supervision of the insurance, pre-need, and HMO industries to fully protect the public and create an environment that is conducive to these industries' continuous robust growth. Thus, the Bangko Sentral ng Pilipinas (BSP), as an independent and accountable body corporate, shall be equipped to discharge the foregoing function by exercising an oversight function over the IC pursuant to the BSP's maintenance of price stability and promotion of financial stability mandates.

This proposed measure seeks to convert the IC into a collegial body composed of five (5) Commissioners competent in relevant fields. In addition, to align with the best practices adopted by other Asian nation states where a single authority regulates all financial services, the IC will also be placed under the supervision of the Monetary Board (MB) of the BSP.

In view of the foregoing, the approval of this bill is earnestly sought.

SENATOR CHRISTOPHER LAWRENCE "BONG" T. GO



NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session* 

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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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# AN ACT STRENGTHENING THE INSURANCE COMMISSION AND REORGANIZING IT INTO A COLLEGIAL BODY, AMENDING PRESIDENTIAL DECREE NO. 612, AS AMENDED, OTHERWISE KNOWN AS "THE INSURANCE CODE"

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

Section. 1. Section 194 of Presidential Decree No. 612, as amended, is hereby
 further amended to read as follows.

- "SEC. 194. Except as provided in Section 289, no new domestic life or non-3 life insurance company shall, in a stock corporation, engage in business in the 4 Philippines unless possessed of a paid-up capital equal to at least One billion 5 pesos (P1,000,000,000.00): Provided, That a domestic insurance company 6 already doing business in the Philippines shall have a net worth by June 30, 2013 7 of Two hundred fifty million pesos (P250,000,000.00). Furthermore, said 8 company must have by December 31, 2016, an additional Three hundred million 9 pesos (P300,000,000.00) in net worth; by December 31, 2019, an additional 10 Three hundred fifty million pesos (P350,000,000.00) in net worth; and by 11 December 31, 2022, an additional Four hundred million pesos (P400,000,000.00) 12 13 in net worth." 14
  - 15

The Commissioner may, as a pre-licensing requirement of a new insurance
company, in addition to the paid-up capital stock, require the stockholders to pay
in cash to the company in proportion to their subscription interests a contributed
surplus fund of not less than One hundred million pesos (P100,000,000.00). He
may also require such company to submit to him a business plan showing the
company's estimated receipts and disbursements, as well as the basis therefor,
for the next succeeding three (3) years."

9 "If organized as a mutual company, in lieu of such net worth, it must have available total members equity in an amount to be determined by the Insurance 10 Commission above all liabilities for losses reported; expenses, taxes, legal 11 reserve, and reinsurance of all outstanding risks, and the contributed surplus 12 fund equal to the amounts required of stock corporations. A stock insurance 13 14 company doing business in the Philippines may, subject to the pertinent law and 15 regulation which now or hereafter may be in force, alter its organization and 16 transform itself into a mutual insurance company."

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18 "The [Secretary of Finance] MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS may, upon recommendation of the COMMISSION 19 20 [Commissioner, increase] ADJUST such minimum paid-up capital stock or [cash assets ] NET WORTH requirement under such terms and conditions as THE 21 MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS he may 22 23 impose, to an amount which, [in his opinion his] IN THE OPINION OF THE MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS, would 24 25 reasonably assure the safety of the interests of the policyholders and the public: PROVIDED, THAT IN THE EXERCISE OF THIS AUTHORITY, THE 26 MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS SHALL, 27 28 TO THE EXTENT FEASIBLE, CONFORM TO INTERNATIONALLY 29 ACCEPTED STANDARDS, INCLUDING THOSE OF THE INTERNATIONAL ASSOCIATION OF INSURANCE SUPERVISORS, RELATING TO (i) 30 **INSURANCE CORE PRINCIPLES AND (ii) INSURANCE CAPITAL** 31 STANDARD: PROVIDED, FURTHER, THAT IT MAY ALTER OR SUSPEND 32

COMPLIANCE WITH SUCH MINIMUM PAID-UP CAPITAL STOCK OR NET 1 2 WORTH REQUIREMENT WHENEVER NECESSARY FOR A MAXIMUM PERIOD OF ONE (1) YEAR: PROVIDED, FINALLY, THAT SUCH 3 4 REQUIREMENT SHALL BE APPLIED UNIFORMLY TO INSURANCE COMPANIES OF THE SAME CATEGORY. [The minimum paid-up capital and 5 net worth requirement must remain unimpaired for the continuance of the 6 7 license.] The COMMISSION Commissioner may require the adoption of the risk-8 based capital approach and other internationally accepted forms of capital 9 framework."

**"THE** 10 MINIMUM PAID-UP CAPITAL AND NET WORTH **REQUIREMENT MUST REMAIN UNIMPAIRED FOR THE CONTINUANCE** 11 12 OF THE LICENSE. IN CASE AN INSURANCE COMPANY DOES NOT 13 COMPLY WITH THE FOREGOING REQUIREMENT, THE COMMISSION MAY LIMIT OR PROHIBIT THE DISTRIBUTION OF NET PROFITS OF 14 SUCH INSURANCE COMPANY AND MAY REQUIRE THAT PART OR ALL 15 OF THE NET PROFITS BE USED TO INCREASE ITS CAPITAL ACCOUNTS 16 17 UNTIL THE MINIMUM REQUIREMENT HAS BEEN MET. FURTHERMORE, THE COMMISSION MAY RESTRICT OR PROHIBIT SUCH INSURANCE 18 19 COMPANY FROM ACQUIRING MAJOR ASSETS AND MAKING NEW **INVESTMENTS UNTIL THE MINIMUM REQUIRED CAPITAL RATIO HAS** 20 **BEEN RESTORED.** 21

22 THE MINIMUM PAID-UP CAPITAL AND NET WORTH **REQUIREMENT UNDER SECTION 194 OF REPUBLIC ACT NO. 10607,** 23 24 AND ALL PERTINENT RULES ISSUED PURSUANT THERETO, SHALL 25 CONTINUE TO BE IN FORCE UNTIL THE MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS EXERCISES ITS AUTHORITY TO 26 27 ADJUST THE MINIMUM PAID-UP CAPITAL STOCK OR NET WORTH 28 **REQUIRMENT MENTIONED IN THIS SECTION.** 

29THE FOREGOING AUTHORITY OF THE MONETARY BOARD OF THE30BANGKO SENTRAL NG PILIPINAS SHALL LIKEWISE APPLY TO MUTUAL

BENEFIT ASSOCIATIONS, HEALTH MAINTENANCE ORGANIZATIONS, 1 2 AND PRE-NEED COMPANIES FOR THEIR MINIMUM FUND, CAPITALIZATION, OR NET WORTH REQUIREMENT, AS MAY BE 3 APPLICABLE, PURSUANT TO THIS ACT'S IMPLEMENTING RULES AND 4 **REGULATIONS.**" 5

"The [President of the Philippines] MONETARY BOARD OF THE 6 BANGKO SENTRAL NG PILIPINAS may order a periodic review, every two 7 (2) years OR WHEN IT DEEMS NECESSARY, the capital structure set out 8 above to determine the capital adequacy of the local insurance industry from and 9 after the integration and liberalization of the financial services, including 10 insurance, in the ASEAN Region. [For this purpose, a review committee consisting 11 of representatives from the Department of Finance (DOF), the Insurance 12 Commission (IC), the National Economic and Development Authority (NEDA), the 13 Securities and Exchange Commission (SEC) and other agencies which the 14 President may designate shall conduct the review and may recommend to the 15 President to adopt for implementation the necessary capital adjustment.] 16

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Sec. 2. Section 253 of Presidential Decree No. 612, as amended, is hereby further
amended to read as follows:

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21 "Section 253. The [Commissioner] COMMISSION shall, at least once a year and whenever [he] IT considers the public interest so demands, cause an 22 examination to be made into the affairs, financial condition and method of 23 business of every insurance company authorized to transact business in the 24 25 Philippines and of any other person, firm or corporation managing the affairs and/or property of such insurance company. Such company, as well as such 26 managing person, firm or corporation, shall submit to the examiner all such 27 books, papers and securities as he may require and such examiner shall also 28 have the power to examine the officers of such company under oath touching its 29 business and financial condition, and the authority to transact business in the 30 Philippines of any such company shall be suspended by the [Commissioner] 31

COMMISSION if such examination is refused and such company shall not
 thereafter be allowed to transact further business in the Philippines until it has
 fully complied with the provisions of this section."

"Government-owned or -controlled corporations (GOCC) or [entities] 5 GOVERNMENT AGENCIES engaged in social [or private] insurance, SUCH AS 6 GOVERNMENT SERVICE INSURANCE SYSTEM, SOCIAL SECURITY 7 SYSTEM, PHILIPPINE HEALTH INSURANCE CORPORATION, AND 8 PHILIPPINE DEPOSIT INSURANCE CORPORATION, shall similarly be 9 subject to such examination by the [Commissioner] COMMISSION [unless their 10 respective charters otherwise provide]. THE COMMISSION, THROUGH ITS 11 **REPRESENTATIVES, SHALL MAKE AN EXAMINATION OF THE** 12 13 FINANCIAL CONDITION AND METHODS OF TRANSACTING BUSINESS OF THE FOREGOING AT LEAST ONCE EVERY TWO (2) YEARS AND THE 14 REPORT OF SAID EXAMINATION SHALL BE SUBMITTED TO THEIR 15 GOVERNING BOARD. COPIES OF THE REPORT SHALL ALSO BE 16 FURNISHED TO THE MONETARY BOARD OF THE BANGKO SENTRAL NG 17 PILIPINAS, THE OFFICE OF THE PRESIDENT OF THE PHILIPPINES, AND 18 THE TWO (2) HOUSES OF THE CONGRESS OF THE PHILIPPINES 19 WITHIN FIVE (5) DAYS AFTER THE CLOSE OF EXAMINATION. FOR 20 21 EACH EXAMINATION, THE GOCC OR GOVERNMENT AGENCY SHALL PAY THE OFFICE OF THE COMMISSION AN AMOUNT EQUAL TO THE ACTUAL 22 EXPENSES INCURRED BY THE SAID OFFICE IN THE CONDUCT OF 23 EXAMINATION, INCLUDING THE SALARIES OF THE EXAMINERS AND 24 25 ACTUARY OF SUCH EXAMINATION FOR THE ACTUAL TIME SPENT. THE FOREGOING SHALL IMPLEMENT THE FINDINGS OF THE COMMISSION 26 **BASED ON THE EXAMINATION."** 27

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29 Sec. 3. Section 437 of Presidential Decree No. 612, as amended, is hereby 30 replaced with the following:

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"SECTION 437. THE COMMISSION. THIS CODE SHALL BE ADMINISTERED BY THE INSURANCE COMMISSION, HEREINAFTER REFERRED TO AS THE "COMMISSION", AS A COLLEGIAL BODY.

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**"THE COMMISSION SHALL BE UNDER THE SUPERVISION OF THE MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS."** 

"THE WORD "SUPERVISION" AS USED IN THIS SECTION SHALL 8 INCLUDE THE AUTHORITY OF THE MONETARY BOARD OF THE BANGKO 9 SENTRAL NG PILIPINAS TO REVIEW, APPROVE, REVERSE, OR MODIFY 10 ACTS AND DECISIONS OF THE COMMISSION; TAKE ACTION AS MAY BE 11 NECESSARY FOR THE PERFORMANCE OF OFFICIAL FUNCTIONS, 12 INCLUDING RECTIFICATION OF VIOLATIONS, ABUSES AND OTHER 13 FORMS OF MALADMINISTRATION; AND REVIEW, REVISE, OR MODIFY 14 THE DECISION OF THE COMMISION IN THE EXERCISE OF ITS 15 **REGULATORY FUNCTIONS."** 16

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"IN THE EXERCISE OF ITS ADMINISTRATIVE AUTHORITY, THE 18 COMMISSION SHALL HAVE THE POWER TO DIRECT ITS MANAGEMENT, 19 **OPERATION AND ADMINISTRATION, REORGANIZE ITS PERSONNEL,** 20 AND ESTABLISH A HUMAN RESOURCE MANAGEMENT SYSTEM THAT 21 SHALL GOVERN ITS SELECTION, HIRING, APPOINTMENT, TRANSFER, 22 PROMOTION, OR DISMISSAL OF ALL PERSONNEL: PROVIDED, THAT, 23 THE APPOINTMENT OF DEPUTY COMMISSIONERS OR OFFICERS OF 24 EQUIVALENT RANK, AND ITS REORGANIZATION SHALL BE SUBJECT TO 25 THE CONFIRMATION OF THE MONETARY BOARD OF THE BANGKO 26 27 SENTRAL NG PILIPINAS."

<sup>28</sup> "THE COMMISSION SHALL HAVE THE DUTY TO SEE THAT ALL
 <sup>29</sup> LAWS RELATING TO INSURANCE, INSURANCE COMPANIES AND
 <sup>30</sup> OTHER INSURANCE MATTERS, MUTUAL BENEFIT ASSOCIATIONS,
 <sup>31</sup> TRUSTS FOR CHARITABLE USES, HEALTH MAINTENANCE

ORGANIZATIONS, AND PRE-NEED COMPANIES AS DEFINED UNDER 1 REPUBLIC ACT NO. 9829, ARE FAITHFULLY EXECUTED AND TO 2 PERFORM THE DUTIES IMPOSED UPON THE COMMISSION BY THIS 3 4 CODE AND OTHER PERTINENT LAWS, AND SHALL, NOTWITHSTANDING ANY EXISTING LAWS TO THE CONTRARY, HAVE 5 THE AUTHORITY TO REGULATE THE ISSUANCE AND SALE OF VARIABLE 6 CONTRACTS AS DEFINED IN SECTION 238 HEREOF AND TO PROVIDE 7 FOR THE LICENSING OF PERSONS SELLING SUCH CONTRACTS, AND TO 8 **ISSUE SUCH REASONABLE RULES AND REGULATIONS GOVERNING THE** 9 SAME." 10

THE COMMISSION MAY ISSUE SUCH RULINGS, INSTRUCTIONS,
 CIRCULARS, ORDERS AND DECISIONS AS MAY BE DEEMED NECESSARY
 TO SECURE THE ENFORCEMENT OF THE PROVISIONS OF THIS CODE
 AND OTHER PERTINENT LAWS, TO ENSURE THE EFFICIENT
 REGULATION OF THE INSURANCE INDUSTRY AND OTHER INDUSTRIES
 UNDER ITS JURISDICTION IN ACCORDANCE WITH GLOBAL BEST
 PRACTICES AND TO PROTECT THE PUBLIC.

"OTHER THAN THE EXERCISE OF ITS ADJUDICATORY POWERS 18 OVER CLAIMS, ALL RULINGS, ORDERS, DECISIONS, INSTRUCTIONS, 19 AND OTHER ISSUANCES OF THE COMMISSION IN THE EXERCISE OF 20 21 ITS SUPERVISORY AND REGULATORY POWERS UNDER THIS CODE AND OTHER PERTINENT LAWS SHALL BE FORWARDED TO THE 22 MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS FOR 23 AUTOMATIC REVIEW WITHIN SEVEN (7) CALENDAR DAYS FROM 24 APPROVAL OF THE COMMISSION. IF NO ACTION IS TAKEN BY THE 25 MONETARY BOARD OF THE BANGKO SENTRAL NG PILIPINAS WITHIN 26 THIRTY (30) CALENDAR DAYS FROM RECEIPT OF THE ISSUANCE, IT 27 SHALL BE DEEMED CONFIRMED BY THE MONETARY BOARD." 28

<sup>29</sup> "IN ADDITION TO THE FOREGOING, THE COMMISSION SHALL
 <sup>30</sup> HAVE THE FOLLOWING POWERS AND FUNCTIONS:

(A) FORMULATE POLICIES AND RECOMMENDATIONS ON ISSUES 1 CONCERNING THE INSURANCE INDUSTRY, HEALTH MAINTENANCE 2 3 ORGANIZATIONS, AND OTHER INDUSTRIES UNDER ITS JURISDICTION, ADVISE CONGRESS AND OTHER GOVERNMENT 4 AGENCIES ON ALL ASPECTS OF THE INDUSTRIES UNDER ITS 5 JURISDICTION AND PROPOSE LEGISLATION AND AMENDMENTS 6 7 **THERETO;** 

- (B) APPROVE, REJECT, SUSPEND OR REVOKE LICENSES OR
   9 CERTIFICATES OF REGISTRATION PROVIDED FOR BY THIS CODE;
- 10(C) IMPOSE SANCTIONS FOR THE VIOLATION OF LAWS AND THE11RULES, REGULATIONS AND ORDERS ISSUED PURSUANT THERETO;

(D) PREPARE, APPROVE, AMEND OR REPEAL RULES, REGULATIONS
 AND ORDERS, AND ISSUE OPINIONS AND PROVIDE GUIDANCE ON
 AND SUPERVISE COMPLIANCE WITH SUCH RULES, REGULATIONS
 AND ORDERS;

- (E) ENLIST THE AID AND SUPPORT OF, AND/OR DEPUTIZE ANY
   AND ALL ENFORCEMENT AGENCIES OF THE GOVERNMENT IN THE
   IMPLEMENTATION OF ITS POWERS AND FUNCTIONS UNDER THIS
   CODE AND OTHER PERTINENT LAWS;
- 20 (F) ISSUE CEASE AND DESIST ORDERS TO PREVENT FRAUD OR
   21 INJURY TO THE INSURING PUBLIC;

(G) PUNISH FOR CONTEMPT OF THE COMMISSION, BOTH DIRECT
 AND INDIRECT, IN ACCORDANCE WITH THE PERTINENT
 PROVISIONS OF AND PENALTIES PRESCRIBED BY THE RULES OF
 COURT;

(H) COMPEL THE OFFICERS OF ANY REGISTERED INSTITUTIONS
 UNDER ITS SUPERVISION TO CALL MEETINGS OF STOCKHOLDERS
 OR MEMBERS THEREOF UNDER ITS SUPERVISION;

(I) ISSUE SUBPOENA DUCES TECUM AND SUMMON WITNESSES TO 4 APPEAR IN ANY PROCEEDING OF THE COMMISSION AND, IN 5 APPROPRIATE CASES, ORDER THE EXAMINATION, SEARCH AND 6 7 SEIZURE OF ALL DOCUMENTS, PAPERS, FILES AND RECORDS, TAX **RETURNS, AND BOOKS OF ACCOUNTS OF ANY ENTITY OR PERSON** 8 UNDER INVESTIGATION AS MAY BE NECESSARY FOR THE PROPER 9 DISPOSITION OF THE CASES BEFORE IT, SUBJECT TO THE 10 11 **PROVISIONS OF EXISTING LAWS:** 

(J) SUSPEND OR REVOKE, AFTER PROPER NOTICE AND HEARING,
 THE LICENSE OR CERTIFICATE OF AUTHORITY OF ANY ENTITY OR
 PERSON UNDER ITS REGULATION, UPON ANY OF THE GROUNDS
 PROVIDED BY LAW;

(K) CONDUCT AN EXAMINATION TO DETERMINE COMPLIANCE
 WITH LAWS AND REGULATIONS IF THE CIRCUMSTANCES SO
 WARRANT AS DETERMINED BY APPROPRIATE RULES AND
 REGULATIONS;

20(L) INVESTIGATE NOT OFTENER THAN ONCE A YEAR FROM THE21LAST DATE OF EXAMINATION TO DETERMINE WHETHER AN22INSTITUTION IS CONDUCTING ITS BUSINESS ON A SAFE AND23SOUNDBASIS: PROVIDED,24DEFICIENCIES/IRREGULARITIES FOUND BY OR DISCOVERED BY25AN AUDIT SHALL BE IMMEDIATELY ADDRESSED;

26 (M) INQUIRE INTO THE SOLVENCY AND LIQUIDITY OF THE
 27 INSTITUTIONS UNDER ITS SUPERVISION AND ENFORCE PROMPT
 28 CORRECTIVE ACTION;

(N) TO RETAIN AND UTILIZE, IN ADDITION TO ITS ANNUAL
 BUDGET, ALL FEES, CHARGES AND OTHER INCOME DERIVED FROM
 THE REGULATION OF INSURANCE COMPANIES AND OTHER
 SUPERVISED PERSONS OR ENTITIES;

5 (O) TO FIX AND ASSESS FEES, CHARGES AND PENALTIES AS THE
 6 COMMISSION MAY FIND REASONABLE IN THE EXERCISE OF
 7 REGULATION; AND

8 (P) EXERCISE SUCH OTHER POWERS AS MAY BE PROVIDED BY LAW
 9 AS WELL AS THOSE WHICH MAY BE IMPLIED FROM, OR WHICH ARE
 10 NECESSARY OR INCIDENTAL TO THE EXPRESS POWERS GRANTED
 11 THE COMMISSION TO ACHIEVE THE OBJECTIVES AND PURPOSES
 12 OF THIS CODE."

"THE COMMISSION SHALL INDEMNIFY THE COMMISSIONERS, 13 DEPUTY COMMISSIONERS, AND OTHER OFFICIALS OF THE 14 COMMISSION, INCLUDING PERSONNEL PERFORMING SUPERVISION 15 AND EXAMINATION FUNCTIONS, FOR ALL COSTS AND EXPENSES 16 **REASONABLY INCURRED BY SUCH PERSONS IN CONNECTION WITH** 17 ANY CIVIL OR CRIMINAL ACTIONS, SUITS OR PROCEEDINGS TO 18 WHICH THEY MAY BE MADE A PARTY TO BY THE REASON OF THE 19 PERFORMANCE OF THEIR DUTIES AND FUNCTIONS, UNLESS THEY ARE 20 FINALLY ADJUDGED IN SUCH ACTIONS, SUITS OR PROCEEDINGS TO 21 BE LIABLE FOR NEGLIGENCE OR MISCONDUCT." 22

23 "IN THE EVENT SETTLEMENT OF OR COMPROMISE, 24 **INDEMNIFICATION SHALL BE PROVIDED ONLY IN CONNECTION WITH** SUCH MATTERS COVERED BY THE SETTLEMENT AS TO WHICH THE 25 COMMISSION IS ADVISED BY EXTERNAL COUNSEL THAT THE PERSONS 26 TO BE INDEMNIFIED DID NOT COMMIT ANY NEGLIGENCE OR 27 28 **MISCONDUCT.**"

1 "THE COSTS AND EXPENSES INCURRED IN DEFENDING THE AFOREMENTIONED ACTION, SUIT OR PROCEEDING MAY BE PAID BY 2 THE COMMISSION IN ADVANCE OF THE FINAL DISPOSITION OF SUCH 3 ACTION, SUIT OR PROCEEDING UPON RECEIPT OF AN UNDERTAKING 4 BY OR ON BEHALF OF THE COMMISSION, DEPUTY COMMISSIONER, 5 OFFICER OR EMPLOYEE TO REPAY THE AMOUNT ADVANCED SHOULD 6 IT ULTIMATELY BE DETERMINED BY THE COMMISSION THAT THE 7 8 PERSON IS NOT ENTITLED TO BE INDEMNIFIED."

9 "THE COMMISSION MAY, FOR PURPOSES OF EFFICIENCY,
 10 DELEGATE TO THE CHAIRPERSON ANY OF ITS FUNCTIONS, EXCEPT
 11 FOR DISCRETIONARY POWERS VESTED IN THE COMMISSION."

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Sec. 4. New Sections, Sections 437-A, 437-B, 437-C, 437-D, 437-E, AND 437-F,
 are hereby inserted to Presidential Decree No. 612, as amended, to read as follows:

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"SEC 437-A - COMPOSITION. THE COMMISSION SHALL BE 16 COMPOSED OF FIVE (5) COMMISSIONERS, AS FOLLOWS: A 17 CHAIRPERSON AND THREE (3) MEMBERS APPOINTED BY THE 18 PRESIDENT WHO SHALL SERVE FULL-TIME FOR A TERM OF (6) SIX 19 YEARS EACH, AND ONE (1) SENIOR OFFICER OF THE BANGKO 20 SENTRAL NG PILIPINAS TO BE DESIGNATED BY THE GOVERNOR OF 21 22 THE BANGKO SENTRAL NG PILIPINAS AS **EX-OFFICIO** 23 COMMISSIONER.

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<sup>25</sup> "THE CHAIRPERSON SHALL BE THE CHIEF EXECUTIVE OFFICER
 <sup>26</sup> OF THE COMMISSION, WHO SHALL EXECUTE AND ADMINISTER THE
 <sup>27</sup> POLICIES, DECISIONS, ORDERS, AND RESOLUTIONS APPROVED BY
 <sup>28</sup> THE COMMISSION, AND SHALL HAVE THE GENERAL EXECUTIVE
 <sup>29</sup> DIRECTION AND SUPERVISION OF THE WORK AND OPERATION OF
 <sup>30</sup> THE COMMISSION AND ITS COMMISSIONERS, BODIES, BOARDS,
 <sup>31</sup> OFFICES, PERSONNEL, AND ALL ITS ADMINISTRATIVE BUSINESS."

"THE COMMISSIONERS APPOINTED BY THE PRESIDENT SHALL NOT BE REAPPOINTED MORE THAN ONCE."

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5 "SEC. 437-B – QUALIFICATIONS. THE COMMISSIONERS MUST **BE NATURAL-BORN CITIZENS OF THE PHILIPPINES, AT LEAST FORTY** 6 7 (40) YEARS OF AGE FOR THE CHAIRPERSON AND AT LEAST THIRTY-FIVE (35) YEARS OF AGE FOR THE MEMBERS, OF GOOD MORAL 8 CHARACTER, OF UNQUESTIONABLE INTEGRITY, OF KNOWN PROBITY 9 AND PATRIOTISM, AND WITH RECOGNIZED COMPETENCE IN THE 10 INSURANCE, BANKING, ECONOMICS, OR FINANCE INDUSTRY: 11 PROVIDED, THAT ONE (1) OF THE MEMBERS APPOINTED BY THE 12 ·13 PRESIDENT MUST BE A LICENSED ACTUARY OR MUST HAVE AT LEAST FIVE (5) YEARS OF WORK EXPERIENCE IN THE FIELD OF ACTUARIAL 14 **DISCIPLINE.**" 15

16 "SEC. 437-C - DISQUALIFICATIONS. IN ADDITION TO THE DISQUALIFICATIONS IMPOSED BY REPUBLIC ACT NO. 6713, A 17 COMMISSIONER IS DISQUALIFIED FROM BEING A DIRECTOR, 18 19 EMPLOYEE, CONSULTANT, LAWYER, OFFICER, AGENT. OR STOCKHOLDER OF ANY INSTITUTION WHICH IS SUBJECT TO 20 SUPERVISION OR EXAMINATION BY THE COMMISSION, IN WHICH 21 CASE SUCH COMMISSIONER SHALL RESIGN FROM, AND DIVEST 22 HIMSELF OF ANY AND ALL INTERESTS IN SUCH INSTITUTION BEFORE 23 **ASSUMPTION OF OFFICE AS COMMISSIONER."** 24

<sup>25</sup> "EXCEPT FOR THE OFFICER APPOINTED BY THE GOVERNOR OF
 <sup>26</sup> BANGKO SENTRAL NG PILIPINAS AS *EX-OFFICIO* COMMISSIONER,
 <sup>27</sup> COMMISSIONERS SHALL NOT HOLD ANY OTHER PUBLIC OFFICE OR
 <sup>28</sup> PUBLIC EMPLOYMENT DURING THEIR TENURE."

29 "NO COMMISSIONER SHALL BE EMPLOYED IN ANY
 30 INSTITUTION WHICH IS SUBJECT TO SUPERVISION OR

EXAMINATION BY THE COMMISSION WITHIN TWO (2) YEARS AFTER
 THE EXPIRATION OF HIS TERM EXCEPT WHEN HE SERVES AS AN
 OFFICIAL REPRESENTATIVE OF THE PHILIPPINE GOVERNMENT TO
 SUCH INSTITUTION.

SECTION 437-D – VACANCY. ANY VACANCY IN THE
 COMMISSION CREATED BY DEATH, RESIGNATION, OR REMOVAL OF
 ANY COMMISSIONER SHALL BE FILLED BY THE APPOINTMENT OF A
 NEW COMMISSIONER TO COMPLETE THE UNEXPIRED PERIOD OF THE
 TERM OF THE COMMISSIONER CONCERNED."

10 "SECTION 437-E - REMOVAL. EXCEPT FOR THE *EX-OFFICIO* 11 COMMISSIONER FROM THE BANGKO SENTRAL NG PILIPINAS, THE
 12 PRESIDENT MAY REMOVE ANY COMMISSIONER FOR ANY OF THE
 13 FOLLOWING REASONS:

14 (A) IF THE COMMISSIONER IS SUBSEQUENTLY DISQUALIFIED UNDER
 15 THE PROVISIONS OF SECTION 437-C OF THIS ACT; OR

(B) IF THE COMMISSIONER IS PHYSICALLY OR MENTALLY
 INCAPACITATED THAT HE CANNOT PROPERLY DISCHARGE HIS
 DUTIES AND RESPONSIBILITIES AND SUCH INCAPACITY HAS LASTED
 FOR MORE THAN SIX (6) MONTHS; OR

(C) IF THE COMMISSIONER IS GUILTY OF ACTS OR OPERATIONS
 WHICH ARE OF FRAUDULENT OR ILLEGAL CHARACTER OR WHICH
 ARE MANIFESTLY OPPOSED TO THE AIMS AND INTERESTS OF THE
 COMMISSION; OR

24(D) IF THE COMMISSIONER NO LONGER POSSESSES THE25QUALIFICATIONS SPECIFIED IN SECTION 437-B OF THIS ACT."

26 "SECTION 437-F – MEETINGS. THE COMMISSION SHALL HOLD
 27 MEETINGS AT LEAST ONCE A WEEK FOR THE CONDUCT OF BUSINESS

1OR AS OFTEN AS MAY BE NECESSARY UPON THE CALL OF THE2CHAIRPERSON OR UPON THE REQUEST OF TWO (2) OTHER3COMMISSIONERS. THE NOTICE OF THE MEETING SHALL BE GIVEN TO4ALL COMMISSIONERS AND THE PRESENCE OF THREE (3)5COMMISSIONERS SHALL CONSTITUTE A QUORUM. IN THE ABSENCE6OF THE CHAIRPERSON, THE MOST SENIOR COMMISSIONER SHALL7ACT AS PRESIDING OFFICER OF THE MEETING."

9 Sec. 5. Section 438 of Presidential Decree No. 612, as amended, is hereby
10 further amended to read as follows:

"Section 438. In addition to the administrative sanctions provided 12 elsewhere in this Code, the [Insurance Commissioner] COMMISSION is hereby 13 authorized, at [his] ITS discretion, to impose upon insurance companies, their 14 directors and/or officers and/or agents, for any willful failure or refusal to comply 15 with, or violation of any provision of this Code, or any order, instruction, 16 regulation, or ruling of the [Insurance Commissioner] COMMISSION, or any 17 commission or irregularities, and/or conducting business in an unsafe or 18 unsound manner as may be determined by the [Insurance Commissioner] 19 20 **COMMISSION**, the following:

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23 Sec. 6. *Section 439 of Presidential Decree No. 612, as amended, is hereby* 24 *further amended to read as follows:* 

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"Section 439. The [Commissioner] COMMISSION shall have the
 PRIMARY AND EXCLUSIVE power to adjudicate claims and complaints
 involving any loss, damage or liability for which an insurer may be answerable
 under any kind of policy or contract of insurance, or for which such insurer may
 be liable under a contract of suretyship, or for which a reinsurer may be sued
 under any contract of reinsurance it may have entered into; or for which a
 mutual benefit association may be held liable under the membership certificates

it has issued to its members, where the amount of any SINGLE CLAIM FOR
 such loss, damage or liability, excluding interest, cost and attorney's fees, being
 claimed or sued upon any kind of insurance, bond, reinsurance contract, or
 membership does not exceed [Five-million pesos (P5,000,000.00)]. THE
 AMOUNT AS MAY BE DETERMINED BY THE MONETARY BOARD OF THE
 BANGKO SENTRAL NG PILIPINAS."

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8 "THE COMMISSION SHALL HAVE THE PRIMARY AND EXCLUSIVE
 9 POWER TO ADJUDICATE ANY AND ALL CLAIMS INVOLVING PRE-NEED
 10 PLANS AND HEALTH MAINTENANCE ORGANIZATION PRODUCTS OR
 11 SERVICES IF THE AMOUNT OF BENEFITS DOES NOT EXCEED THE
 12 AMOUNT AS MAY BE DETERMINED BY THE MONETARY BOARD OF THE
 13 BANGKO SENTRAL NG PILIPINAS."

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**"ANY PERSON AGGREVIED BY AN ORDER OR DECISION OF THE** 15 COMMISSION, WHETHER IN RELATION TO ITS SETTLEMENT OF 16 CLAIM OF AN INSURED, PLANHOLDER, OR MEMBER, OR IN ANY 17 OTHER MATTER INVOLVING ITS EXERCISE OF ADJUDICATORY 18 POWER OVER CLAIMS, MAY APPEAL THE ORDER OR DECISION TO THE 19 COURT OF APPEALS BY PETITION FOR REVIEW IN ACCORDANCE 20 WITH THE PERTINENT PROVISIONS OF THE RULES OF COURT. NO 21 ADMINISTRATIVE APPEAL OF THE DECISION OF THE COMMISSION 22 EXERCISING ADJUDICATORY POWERS UNDER THIS SECTION SHALL 23 24 BE MADE TO THE BANGKO SENTRAL NG PILIPINAS."

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26 **"THE** COMMISSION MAY ORDER THE PAYMENT OR REIMBURSEMENT OF MONEY AND DAMAGES WHICH IS SUBJECT OF 27 THE ACTION FILED BEFORE IT. THE COMMISSION, IN THE EXERCISE 28 OF ITS ADJUDICATORY POWERS, SHALL HAVE THE POWER TO 29 ADMINISTER OATHS AND AFFIRMATIONS, ISSUE SUBPOENA DUCES 30 TECUM AND SUMMON WITNESSES TO APPEAR IN ITS PROCEEDINGS 31 AND IN APPROPRIATE CASES, ORDER THE EXAMINATION, SEARCH 32

AND SEIZURE OF ALL DOCUMENTS, AND BOOKS OF ACCOUNTS OF 1 ANY ENTITY OR PERSON UNDER INVESTIGATION AS MAY BE 2 NECESSARY FOR THE PROPER DISPOSITION OF THE CASES BEFORE 3 IT. FURTHER, THE COMMISSION SHALL HAVE THE AUTHORITY TO 4 PUNISH FOR CONTEMPT, BOTH DIRECT AND INDIRECT, PURSUANT 5 TO THE RULES AND REGULATIONS AS MAY BE ISSUED BY THE 6 7 COMMISSION. THE COMMISSION SHALL HAVE THE AUTHORITY TO **ISSUE RULES ON PROVISIONAL REMEDIES. UPON ISSUANCE OF THE** 8 9 ENTRY OF JUDGMENT, THE COMMISSION MAY, MOTU PROPRIO OR 10 UPON MOTION BY THE PROPER PARTY, CAUSE THE EXECUTION OF 11 THE JUDGMENT IN THE CASE FILED BEFORE IT."

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"The power of the [Commissioner] COMMISSION does not cover the
 relationship between [the insurance company] INSTITUTIONS OR ENTITIES
 UNDER ITS SUPERVISION and THEIR [its] agents OR brokers but is limited
 to adjudicating claims and complaints filed [by-the-insured] against the
 insurance company, MUTUAL BENEFIT ASSOCIATIONS, PRE-NEED
 COMPANIES AND HEALTH MAINTENANCE ORGANIZATIONS.

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"The [Commissioner] COMMISSION may authorize any officer or group of officers under him to conduct investigation, inquiry and/or hearing and decide claims and he may issue rules governing the conduct of adjudication and resolution of cases. The Rules of Court shall have suppletory application.

"The party filing an action pursuant to the provisions of this section
 thereby submits his person to the jurisdiction of the [Commissioner]
 COMMISSION. The [Commissioner] COMMISSION shall acquire jurisdiction
 over the person of the impleaded party or parties in accordance with and
 pursuant to the provisions of the Rules of Court.

31 [The authority to adjudicate granted to the Commissioner under this
 32 section shall be concurrent with that of the civil courts, but the filing of a

- complaint with the Commissioner shall preclude the civil courts from taking 1 cognizance of a suit involving the same subject matter.] 2 3 [Any decision, order or ruling rendered by the Commissioner-after a 4 hearing shall have the force and effect of a judgment. Any party may appeal 5 from a final order, ruling or decision of the Commissioner-by filing with the 6 Commissioner within thirty (30) days from receipt of copy of such order, ruling 7 8 or decision notice of appeal to the Court of Appeals in the manner provided for in the Rules of Court for appeals from the Regional Trial-Court to the Court of 9 10 Appeals.] 11 [For the purpose of any proceeding under this section, the Commissioner, 12 or any officer thereof designated [by him] is empowered to administer oaths 13 and affirmation, subpoena witnesses, compel-their attendance, take evidence, 14 and require the production of any books, papers, documents, or contracts or 15 other records which are relevant or material to the inquiry.] 16 17 "A full and complete record shall be kept of all proceedings had before 18 the [Commissioner] COMMISSION, or the officers thereof designated by him, 19 and all testimony shall be taken down and transcribed by a stenographer 20 appointed by the [Commissioner] COMMISSION. 21 22 23 "In order to promote party autonomy in the resolution of cases, the [Commissioner] COMMISSION shall establish a system for resolving cases 24 through the use of alternative dispute resolution. 25 26 Sec. 7. Amendments to the Insurance Code. All other references in Presidential 27 Decree No. 612, as amended, referring to the "Insurance Commissioner" "and 28 "Commissioner" shall be amended to "Commission." Moreover, all references in 29 Presidential Decree No. 612, as amended, referring to the "Secretary of Finance" shall 30 be amended to "the Monetary Board of the Bangko Sentral ng Pilipinas." 31
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1 Sec. 8. Transitory Provisions. - The Insurance Commission shall be made 2 operational by the performance of the following acts: 3 4 (A) The President shall constitute the Commission by appointing the Chairperson and three (3) members of the Commission, within sixty (60) calendar days from 5 6 the effectivity of this Act: 7 8 (B) The Governor of the Bangko Sentral ng Pilipinas shall designate an Ex-Officio 9 Commissioner within sixty (60) calendar days from the effectivity of this Act; 10 11 (C) The Chairperson first appointed shall hold office for six (6) years. Of the 12 members of the Commission first appointed by the President, one shall hold 13 office for six (6) years and the other two (2) members shall hold office for three 14 (3) years; 15 For purposes of implementing this Act, the Commission is hereby authorized to 16 17 provide for its reorganization, to streamline its structure and operations, upgrade its human resource component to enable it to effectively and efficiently perform its 18 functions and exercise its powers under this Act, subject to the approval of the 19 20 Monetary Board of the Bangko Sentral ng Pilipinas. The Commission shall be 21 accountable for the payment of separation benefits to the affected officials, including 22 the existing Commissioner and Deputy Commissioners, and personnel, whether regular 23 or casual/contractual, pursuant to existing laws. 24 25 Sec. 9. Separability Clause. - If any provision of this Act shall be held 26 unconstitutional or invalid, the other provisions not otherwise affected shall remain in 27 full force and effect. 28 29 Sec. 10. Repealing Clause. - All laws, decrees, executive orders, rules and

regulations or parts thereof which are contrary to or inconsistent with this Act are
 hereby repealed, amended or modified accordingly.

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Sec. 11. *Effectivity.* — This Act shall take effect fifteen (15) days after its complete publication either in the Official Gazette or in a newspaper of general circulation.

Approved,