CONGRESS OF THE PHILIPPINES EIGHTEENTH CONGRESS Third Regular Session

### HOUSE OF REPRESENTATIVES

H. No. 10714

By Representatives Natividad-Nagaño, Barzaga and Yap (E.), per Committee Report No. 1440

### AN ACT

DECLARING A PARCEL OF LAND LOCATED IN THE CITY OF GAPAN AND MUNICIPALITY OF GENERAL TINIO IN PROVINCE OF NUEVA ECIJA, A PROTECTED AREA WITH THE **CATEGORY** OF PROTECTED LANDSCAPE UNDER NATIONAL INTEGRATED PROTECTED AREA SYSTEM, TO BE REFERRED TO AS THE MINALUNGAO PROTECTED LANDSCAPE, **PROVIDING** FOR ITS MANAGEMENT, APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 ARTICLE I
2 GENERAL PROVISIONS

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SECTION 1. *Title*. – This Act shall be known as the "Minalungao Protected Landscape Act".

SEC. 2. Declaration of Policy. — Cognizant of the profound impact of human activity on all components of the natural environment, it is the policy of the State to secure for the Filipino people of present and future generations, the perpetual existence of all native plants and animals through the declaration of protected areas under the National Integrated Protected Areas System (NIPAS) within the classification of national park as provided for in the Constitution.

In recognition of the richness of the biological resources, both flora and fauna, that are native and distinct to a parcel of land located in the City of Gapan

and the Municipality of General Tinio, in the Province of Nueva Ecija, as well as

2 their aesthetic and ecological importance, the said area is hereby declared a

protected area under the category of protected landscape, and shall hereinafter be

4 referred to as the Minalungao Protected Landscape (MPL). As such, the State shall

5 ensure the conservation, protection, management and rehabilitation of the area.

6 It is likewise recognized that effective administration of this area is possible only

7 through cooperation among national government, local government units (LGUs),

8 concerned nongovernmental organizations (NGOs), private entities and local

communities. The use and enjoyment of this area shall be consistent with the

principles of biological diversity and sustainable development.

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Towards this end, the State shall ensure the full implementation of this Act, the mobilization of resources for the institutional mechanisms herein established, and the full scientific and technical support needed for the conservation of biodiversity and the integrity of ecosystems, and cultural and indigenous practices.

## SEC. 3. Definition of Terms. - As used in this Act:

- (a) Buffer zones refer to identified areas outside the boundaries of and immediately adjacent to designated protected areas that need special development control in order to avoid or minimize harm to the protected area;
- (b) Conservation refers to any act or acts of preservation and sustainable utilization of wildlife or maintenance, restoration and enhancement of habitats;
- (c) Indigenous cultural communities/Indigenous peoples refer to groups of people sharing common bonds of language, customs, traditions, and other distinctive cultural traits, and who have, since time immemorial occupied, possessed and utilized a territory;
- (d) National park refers to land of the public domain classified as such in the Constitution which includes all areas under the NIPAS, primarily designated for the conservation of native plants and animals, their associated habitats and cultural diversity;
- (e) Protected area refers to an identified portion of land and water set aside by

reason of its unique physical and biological significance, managed to enhance biological diversity and protected against destructive human exploitation;

- (f) Protected landscape refers to an area of national significance which is characterized by the harmonious interaction of human and land and water while providing opportunities for public enjoyment through recreation, tourism, and other economic activities; and
- (g) Tenured migrants refer to protected area occupants who are presently occupying, and have been actually and continuously occupying, a portion of the protected area for five (5) years before the same was established by proclamation or law as a protected area, and are solely dependent therein for subsistence.
- SEC. 4. Classification as a National Park. The MPL is comprised of a parcel of land of the public domain located in the City of Gapan and the Municipality of General Tinio, in the Province of Nueva Ecija. All lands of the public domain within the coverage and scope of the MPL shall fall under the classification of national park as provided for in Article XII, Section 3 of the Constitution.
- SEC. 5. Scope and Coverage. The boundaries of MPL are more particularly described as the area beginning at a point marked "1" on the Map, which is S 06° 24' W, 1684.09 meters from PRS 92 "NEJ 78 (NE-3)" with geographic coordinates of 15°18'53.35653" Latitude and 121°07'07.875" Longitude located at Barangay Kapotatang, Municipality of General Tinio, Province of Nueva Ecija,

| 25 | thence | N 09°26' W | 149.12 | meters to corner 2; |
|----|--------|------------|--------|---------------------|
| 26 | thence | N 14°00' W | 520.00 | meters to corner 3; |
| 27 | thence | N 69°00' E | 550.00 | meters to corner 4; |
| 28 | thence | S 12°00' W | 150.00 | meters to corner 5; |
| 29 | thence | S 18°00' W | 263.00 | meters to corner 6; |
| 30 | thence | S 32°00' E | 150.00 | meters to corner 7; |
| 31 | thence | N 39°00' E | 150.00 | meters to corner 8; |
| 32 | thence | N 33°00' E | 275.00 | meters to corner 9; |

| 1  | thence | N 14°00' E | 375.00  | meters to corner 10; |
|----|--------|------------|---------|----------------------|
| 2  | thence | N 41°00' E | 425.00  | meters to corner 11; |
| 3  | thence | N 50°00' E | 250.00  | meters to corner 12; |
| 4  | thence | N 05°00' W | 325.00  | meters to corner 13; |
| 5  | thence | N 08°00' E | 425.00  | meters to corner 14; |
| 6  | thence | N 11°00' E | 413.00  | meters to corner 15; |
| 7  | thence | N 06°00' E | 438.00  | meters to corner 16; |
| 8  | thence | N 90°00' E | 4000.00 | meters to corner 17; |
| 9  | thence | S 00°00' W | 1950.00 | meters to corner 18; |
| 10 | thence | S 00°00' W | 2378.00 | meters to corner 19; |
| 11 | thence | S 90°00' W | 5000.00 | meters to corner 20; |
| 12 | thence | N 19°24' W | 499.08  | meters to corner 21; |
| 13 | thence | N 10°10' E | 153.99  | meters to corner 22; |
| 14 | thence | N 19°44' E | 218.18  | meters to corner 23; |
| 15 | thence | N 21°55' W | 192.24  | meters to corner 24; |
| 16 | thence | N 35°08' W | 267.94  | meters to corner 1,  |

and comprises two thousand eighteen (2,018) hectares, more or less.

SEC. 6. Establishment of Buffer Zones. — The Secretary of the Department of Environment and Natural Resources (DENR), upon the recommendation of the Protected Area Management Board created under Section 7 of this Act, may designate areas surrounding the MPL as buffer zones for the purpose of providing an extra layer of protection where restrictions may be applied: Provided, That in cases where the designated buffer zones would cover private lands, the owners thereof shall be required to design their development with due consideration to the protected area management plan.

# 26 ARTICLE II

27 MANAGEMENT MECHANISMS

SEC. 7. Protected Area Management Board. – Within ninety (90) days from the effectivity of this Act, a Protected Area Management Board (PAMB) shall be created to oversee the management of the MPL. The PAMB shall be composed of the following:

(a) DENR Regional Executive Director for Region III, as Chairperson;

| 1 | The terms of office of members of the PAMB, as well as the grounds for             |
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| 2 | their removal shall be in accordance with the provisions of Republic Act No. 7586, |
| 3 | otherwise known as the "National Integrated Protected Areas System Act of 1992"    |
| 4 | as amended by Republic Act No. 11038, otherwise known as the "Expanded             |
| 5 | National Integrated Protected Areas System Act of 2018".                           |
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- 6 SEC. 8. Functions of the PAMB. The PAMB shall have the following powers and functions:
  - (a) Oversee the management of the MPL;

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- 9 (b) Approve policies, plans and programs, proposals, agreements, and other related documents for the management of the MPL;
  - (c) Approve the management plan of the MPL and ensure its harmonization with and integration into the Ancestral Domain Sustainable Development and Protection Plan, land use plan and other development plans, public or private, and their implementation;
  - (d) Adopt a manual of operations to include rules of procedures in the conduct of business, and the creation of committees and their respective terms of reference;
  - (e) Recommend the deputation of appropriate agencies and individuals for the enforcement of the laws, rules and regulations governing the management of the MPL;
    - (f) Allocate financial resources for the implementation of the management plan and manage the Protected Area Retention Income Account and other funds in accordance with government accounting, budgeting, and auditing rules and regulations;
    - (g) Set fees and charges in accordance with existing guidelines;
- 26 (h) Issue rules and regulations for the resolution of conflicts through 27 appropriate and effective means;
  - (i) Recommend appropriate policy changes to the DENR and other government authorities with respect to the management of the MPL;
- 30 (j) Monitor and assess the performance of the Protected Area Superintendent 31 and other protected area personnel and compliance of partners with the 32 terms and conditions of any undertaking, contract or agreement relative to

(b) Governor of the Province of Nueva Ecija or a duly authorized 1 2 representative; (c) Senators of the Republic of the Philippines who are duly registered 3 residents of Nueva Ecija, or their duly designated representatives, 4 unless the Senators decline the membership in the PAMB; 5 (d) District Representatives of the Congressional Districts where the MPL 6 is located, or their duly designated representatives, unless the District 7 Representatives decline the membership in the PAMB; 8 (e) Mayors of the City of Gapan and of the Municipality of General Tinio, in 9 the Province of Nueva Ecija or their duly authorized representatives; 10 (f) Chairpersons of all the barangays with territorial jurisdiction over the 11 MPL; 12 (g) Regional Directors of the following government agencies, namely: the 13 Department of Agriculture, National Economic and Development 14 Authority, Department of Science and Technology, the Philippine 15 National Police, Department of National Defense, and Department of 16 Tourism; 17 (h) Three (3) representatives from either NGOs, or people's organizations 18 (POs) based in the Province of Nueva Ecija, duly accredited both by the 19 DENR and the provincial government. The NGOs or POs represented 20 should have been in existence for at least five (5) years and with track 21 record in or related to protected area management; 22 (i) At least one (1) but not more than three (3) representatives from all the 23 indigenous cultural communities/indigenous peoples present in the area 24 and who are recognized by the National Commission on Indigenous 25 Peoples; 26 (i) One (1) representative from an academic institution, preferably from a 27 university or college in the Province of Nueva Ecija, with a record of 28 accomplishments in or related to protected area management; and 29 (k) One (1) representative from the private sector, preferably a resident of 30 the Province of Nueva Ecija, who is distinguished in a profession or field 31 of interest relevant to the management of the protected area. 32

any project or activity within the MPL;

- (k) Recommend from among a shortlist of qualified candidates, the designation or appointment of the Protected Area Superintendent; and
- (I) Assess the effectiveness of the management of the MPL: Provided, That the members of the PAMB representing the LGUs and national agencies shall inform their respective constituents, offices or sectors, of PAMB-approved or other relevant policies, rules, regulations, programs, and projects and shall ensure that the provisions of this Act and the rules and regulations issued to implement it are complied with and used as reference and framework in their respective plans, policies, programs, and projects. Failure to comply with the foregoing shall be the basis for disciplinary action against such member according to administrative rules and regulations and such penalties as the PAMB may provide: Provided, further, That the DENR, through the Regional Director, shall ensure that the PAMB acts within the scope of its powers and functions. In case of conflict between the resolutions issued by the PAMB and the existing administrative orders of national application, the latter shall prevail.
- SEC. 9. The Protected Area Management Office. There is hereby established a Protected Area Management Office (PAMO) to be headed by a Protected Area Superintendent (PASu) who shall supervise the day to day management, protection, and administration of the MPL. The PASu shall hold a permanent plantilla position and shall be appointed by the DENR Secretary. A sufficient number of support staff with permanent plantilla positions shall likewise be appointed by the DENR Secretary to assist the PASu in the management of the MPL.

The PASu shall be primarily accountable to the PAMB and the DENR for the management and operations of the MPL. Pursuant thereto, the PASu shall have the following duties and responsibilities:

(a) Prepare the management plan, in consultation with the stakeholders, including the annual work and financial plan and ensure its implementation;

(b) Ensure the integration of relevant national and LGU plans and programs into MPL management plans, programs, projects, and policies;

- (c) Provide secretariat services to the PAMB and its committees and ensure the availability of relevant and timely information for decision-making;
- (d) Formulate and recommend to the PAMB proposed policies, rules,
   regulations, and programs;
  - (e) Establish, operate, and maintain a database management system which shall be an important basis for decision-making;
  - (f) Enforce the laws, rules and regulations relevant to the MPL, commence and institute administrative and legal actions in collaboration with other government agencies or organizations, and assist in the prosecution of offenses committed in violation of the provisions of this Act;
  - (g) Monitor, evaluate, and report on the implementation of management activities of the MPL;
    - (h) Request for and receive any technical assistance, support or advice from any agency or instrumentality of the government as well as academic institutions, NGOs, and the private sector, as may be necessary for the effective management, protection and administration of the MPL;
    - (i) Issue permits and clearances for activities that implement the management plan and other permitted activities in accordance with terms, conditions, and criteria established by the PAMB: *Provided*, That all permits for extraction of natural resources for research purposes, including the collection of wildlife and its by-products or derivatives, shall specify the acts to be authorized, and shall continue to be issued by relevant authorities, subject to prior clearance from the PAMB, through the PASu;
    - (j) Collect and receive pertinent fees, charges, donations, and other income for the MPL: *Provided*, That such fees, charges, donations, and other income collected and received shall be reported regularly to the PAMB and the DENR in accordance with existing guidelines;
    - (k) Prepare and recommend to the PAMB, approval of the annual work and financial plans of the protected area based on the management plan; and
    - (1) Perform such other functions as the PAMB and the DENR may assign.

The PAMO may be augmented by the deputized local environment and natural resources officers upon the recommendation of the PAMB and approval of the DENR.

## ARTICLE III

#### PROCEEDS AND FEES

SEC. 10. The Minalungao Protected Landscape Integrated Protected Area Fund. – There is hereby established a trust fund to be known as the Minalungao Protected Landscape Integrated Protected Area Fund (MPL-IPAF) for purposes of financing projects of the MPL and the NIPAS. All income generated from the operation and management of wild flora and fauna in the MPL shall accrue to the MPL-IPAF. The income shall be derived from fees from permitted sale and export of flora and fauna and other resources from the MPL, proceeds from the lease of multiple-use areas, contributions from industries and facilities directly benefiting from the MPL, and such other fees and income derived from the operation of the MPL.

The PAMB shall retain seventy-five percent (75%) of all revenues raised through the above means, which shall be deposited in the Protected Area-Retained Income Account (PA-RIA) in any authorized government depository bank within the locality: *Provided*, That disbursements out of such deposits shall be used solely for the protection, maintenance, administration, and management of the protected area and implementation of duly approved projects of the PAMB. The remaining twenty-five percent (25%) of revenues shall be deposited as a special account in the General Fund of the National Treasury for purposes of financing the projects of the NIPAS.

The fund may be augmented by grants, donations, and endowments from various sources, domestic or foreign: *Provided*, That the fund shall be deposited in full as a special account in the National Treasury and disbursements therefrom shall be made solely for the protection, maintenance, administration and management of the NIPAS and duly approved projects endorsed by the PAMB in accordance with existing accounting, budgeting and auditing rules and regulations: *Provided*, *further*, That the fund shall not be used to cover personal services expenditures.

| 1  | The LGUs shall continue to impose and collect all other fees not enumerated         |
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| 2  | herein which they have traditionally collected, such as business permits, property  |
| 3  | tax and rentals of LGUs' facilities.  |
| 4  | ARTICLE IV  |
| 5  | TRANSITORY AND MISCELLANEOUS PROVISIONS   |
| 6  | SEC. 11. Appropriations The Secretary of the DENR shall immediately                 |
| 7  | include in the Department's program the implementation of this Act, the funding     |
| 8  | of which shall be included in the annual General Appropriations Act.                |
| 9  | SEC. 12. Suppletory Application of the NIPAS Law The provisions                     |
| 10 | of Republic Act No. 7586, as amended by Republic Act No. 11038, shall have          |
| 11 | suppletory application to this Act.   |
| 12 | SEC. 13. Implementing Rules and Regulations Within ninety (90)                      |
| 13 | days from the effectivity of this Act, the Secretary of the DENR shall, in          |
| 14 | consultation with the local governments of the City of Gapan and Municipality of    |
| 15 | General Tinio, the provincial government of Nueva Ecija and concerned national      |
| 16 | government agencies, issue rules and regulations for the effective implementation   |
| 17 | of this Act.  |
| 18 | SEC. 14. Separability Clause If any section or provision of this Act is             |
| 19 | held unconstitutional or invalid, the remaining sections or provisions not affected |
| 20 | thereby shall continue to be in full force and effect.                              |
| 21 | SEC. 15. Repealing Clause All laws, decrees, executive orders, rules                |
| 22 | and regulations, issuance or parts thereof inconsistent with the provisions of this |
| 23 | Act are hereby repealed or modified accordingly.                                    |
| 24 | SEC. 16. Effectivity This Act shall take effect fifteen (15) days after its         |
| 25 | publication in the Official Gazette or in a newspaper of general circulation.       |
|    | Approved,   |
|    |   |