

HOUSE OF REPRESENTATIVES.

H. No. 5525

BY REPRESENTATIVES ANTONINO-CUSTODIO, ERMITA-BUHAIN, DEFENSOR (M.), DUMARPA, CARI, VELARDE, LACSON, CELESTE, SOON-RUIZ, ESPINO. NICOLAS, NANTES, UY (R.), MANGUDADATU, CODILLA AND SUSANO, PER COMMITTEE REPORT NO. 1719

AN ACT TO STRENGTHEN AND PROPAGATE FOSTER CARE FOR
ABANDONED AND NEGLECTED CHILDREN AND OTHER
CHILDREN, WITH SPECIAL NEEDS, PROVIDING
APPROPRIATIONS THEREFOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

l .	ARTICLE I
2	GENERAL PROVISIONS
3	SECTION 1. Title This Act shall be known as the "Foster Care Ac
•	of 2006".
5	SEC. 2. Declaration of Policy Article XV of the Constitution
ó	provides that the State shall defend the right of children to assistance, including
7	proper care and nutrition, and special protection from all forms of neglect
}	abuse, cruelty, exploitation and other conditions prejudicial to their
)	development.

It is hereby declared the policy of the State to provide every child who is abused, neglected, surrendered, dependent, abandoned, under sociocultural difficulties and with special needs with an alternative family that will provide love and care as well as opportunities for growth and development.

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The State shall guarantee that all the rights of the child enumerated under Article 3 of Presidential Decree No. 603, otherwise known as "The Child and Youth Welfare Code", as amended, and the rights found under Article 20 of the United Nations Convention on the Rights of the Child, shall be observed.

Towards this end, the State shall systematize and enhance foster care program in the country. It shall ensure that the foster family shall provide a wholesome atmosphere to the foster child.

The State shall also protect the rights of the biological child of the foster family and ensure that in no case shall he/she be disadvantaged as a result of the placement of a foster child.

- SEC. 3. Definition of Terms. For purposes of this Act, the following terms are defined as:
- (a) "Agency" refers to any child-caring or child-placing institution licensed and accredited by the Department of Social Welfare and Development (DSWD) to implement the foster care program.
- (b) "Child" refers to a person below eighteen (18) years of age, or one who is over but is unable to fully take care of or protect himself/herself from abuse, neglect, cruelty, exploitation or discrimination because of a physical or mental disability or condition.
- (c) "Child case study report" refers to a written report prepared by a social worker containing all the necessary information on a child.

- 1 (d) "Child with special needs" refers to a child with developmental 2 and/or physical disability. (e) "Foster care" refers to the provision of planned temporary 3 substitute parental care to a child by a foster parent. 4 (f) "Foster child" refers to a child placed under foster care. 5 (g) "Foster family care license" refers to the document issued by the 6 DSWD authorizing the foster parent to provide foster care. 7 8 (h) "Foster parent" refers to a person duly licensed by the DSWD to 9 provide foster care to a child. (i) "Foster placement authority" refers to the document issued by the 10 DSWD authorizing the placement of a particular child with the foster parent. 11 (i) "Home study report" refers to a written report prepared by a social 12 worker containing the necessary information on a prospective foster 13 parent/family member. 14 (k) "Matching" refers to the judicious pairing of a child with foster 15 16 parents and family members based on the capacity and commitment of the 17 foster parents to meet the individual needs of the child and the capacity of the child to benefit from the placement. 18
 - (1) "Parents" refers to the biological or adoptive parents or guardians.

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- 20 (m) "Placement" refers to the physical transfer of the child to the foster parent.
 - (n) "Social worker" refers to the registered and licensed social worker of the DSWD, local government unit (LGU), or agency.

1	ARTICLE II
2	ELIGIBILITY
3	SEC. 4. Who May Be Placed Under Foster Care A child may be
4	placed under foster care if he/she is in need of special protection, as assessed
5	by a social worker, due, but not limited to, any of the following circumstances:
6	(a) Child who is abandoned, surrendered, neglected, dependent or
7	orphaned;
8	(b) Child who is a victim of sexual, physical, or any other form of
9	abuse or exploitation;
10	(c) Child with special needs;
11	(d) Child whose parents are temporarily or permanently unable to
12	provide him/her with adequate care;
13	(e) Child awaiting adoptive placement and would have to be prepared
14	for family life;
15	(f) Child who needs long-term care and close family ties but who
16	cannot be placed for adoption;
17	(g) Child whose adoption has been disrupted;
18	(h) Child under socio-legal difficulties, such as, but not limited to,
19	street child, child in armed conflict, one who is a victim of child labor or
20	trafficking, and child whose family and/or himself/herself is affected by HIV-
21	AIDS; and
22	(i) Child who has committed a minor offense but has been released on
23	recognizance or on custody supervision or his/her case dismissed but whose
24	family or relatives are not capable of providing him/her care.
25	SEC. 5. Who May Be a Foster Parent Any applicant who meets all
26	the following qualifications may be a foster parent:

1	(a) Must be of legal age;
2	(b) Must have a genuine interest, capacity, and commitment in
3	parenting and be able to provide a family atmosphere for the child;
4	(c) Must have a healthy and harmonious relationship with each family
5	member;
6	(d) Must have good moral character;
7	(e) Must be physically and mentally capable and emotionally mature;
8	(f) Must have sufficient resources to provide for the family's needs;
9	and
10	(g) Must be willing to be trained to further hone his/her knowledge,
11	attitudes and skills in caring for a child.
12	The relatives of the child shall be given priority to be the foster parent/s.
13	An alien possessing the abovestated qualifications and has resided in the
14	Philippines for at least six continuous months and will continue to stay in the
15	country for the duration of the foster placement may qualify as a foster parent.
16	ARTICLE III
17	PROCEDURE
18	SEC. 6. Recruitment and Development of Foster Parent Social
19	workers shall reach out to communities to recruit and develop applicants for
20	foster care.
21	SEC. 7. Issuance of License The DSWD shall issue a license to
22	applicant foster parents after determining their motivation, capacities and
23	potentials for development on the basis of a home study report submitted by an

agency or LGU 4474 concerned. The license is renewable unless earlier

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revoked by the DSWD.

SEC. 8. Matching. – Matching shall be done by the agency/ies or LGU concerned only after the child case study and the home study have been conducted. The child case study report shall establish the needs of the child for consideration in the selection of the foster parent. Likewise, the home study report shall establish said foster parent's capacity and resources to provide a safe, secure and loving home to the child.

SEC. 9. Placement. – The physical transfer of the child to the foster parent shall be allowed only after the Foster Placement Authority has been issued, except in emergency cases when the life of the child is in danger or at risk due to natural or man-made disasters. The DSWD shall issue the Foster Placement Authority within five working days from submission of application thereof. Otherwise, the application for a Foster Placement Authority shall be deemed approved after the lapse of said period without express or written denial thereof.

SEC. 10. Supervision of Foster Placement. - Supervised foster placement begins as soon as the foster parent receives the child into his/her care.

During the foster placement, the social worker shall conduct regular home visits to monitor the child's adjustment in the foster home and shall submit progress reports to the DSWD.

In case of injury or death of a foster child or if he/she runs away or gets lost, such incident shall be reported immediately to the agency which, in turn, shall report the same to the DSWD.

SEC. 11. Termination of Placement. – Termination of placement shall be done by the DSWD upon the recommendation of the agency or LGU.

1	ARTICLE IV
2	ADOPTION OF A FOSTER CHILD
3	SEC. 12. Conditions A foster parent may adopt his/her foster child through the following conditions:
5 6 7 8	(a) The foster parent must have all the qualifications as provided for by Republic Act No. 8552, otherwise known as the "Domestic Adoption Act of 1998", or Republic Act No. 8043, otherwise known as the "Inter-Country Adoption Act of 1995", as the case may be;
9	(b) The foster child has not yet been matched for adoption;
10 11 12	(c) The trial custody, as required in adoption, may be waived by the DSWD: <i>Provided</i> , That a harmonious relationship exists between the child and his/her foster parents and family members; and
13 14 15	(d) For purposes of this Act, the procedure for adoption shall be governed by Republic Act No. 8552 or Republic Act No. 8043, as the case may be.
16	ARTICLE V
17	Assistance to Foster Parents
18 19	SEC. 13. Foster Child Subsidy A foster child shall be given a monthly subsidy by the LGU with augmentation from the DSWD.
20 21	SEC. 14. Assistance and Incentives to Foster Parents. – Foster parents shall be entitled to the following assistance and tax incentives:
22232425	(a) Support Care Services – The DSWD, the social service unit of the LGU or the agency shall provide support care services to include, but not limited to, counseling, visits, training on child care and development, respite care, skills training and livelihood assistance.
26	(b) Personal Exemption - For purposes of determining the taxable

income of a foster parent who is either unmarried, widow/widower or legally separated, a foster child shall be treated as a dependent by the said foster parent that would qualify him/her as "head of the family" entitled to the personal exemption under the provisions of Section 35(A) of the National Internal Revenue Code (NIRC) of 1997.

(c) Additional Exemption for Dependents – For purposes of claiming the additional exemption of foster parent/s for each dependent not exceeding four, the definition of the term "dependent" under Section 35(B) of the NIRC of 1997 shall be amended to include "foster child": *Provided, however*, That all the other conditions provided for under the aforesaid section of the Tax Code are complied with.

The foregoing provisions to the contrary notwithstanding, for purposes of this section, only one foster parent can treat the foster child as dependent for a particular taxable year to the exclusion of the parents and other foster parents of the child, if any. The DSWD shall issue a tax exemption certificate for this purpose.

- SEC. 15. *Incentives to Agency.* The agency shall be entitled to the following tax incentives:
- (a) Exemption from Income Tax The agency, which must be a DSWD-accredited nongovernment organization (NGO), shall be exempt from income tax on the income derived by it as such organization under the provision of Section 30 of the Tax Code, as implemented by Revenue Regulations (RR) No. 13-98.
- (b) Qualification as a Donee Institution The agency can also apply for qualification as a donee institution entitled to receive donations from donors.
- 27 SEC. 16. *Incentives to Donor*. The donor to an accredited NGO shall be entitled to the following:

- (a) Full deductibility from the gross income of the donor of the amount donated subject to the conditions provided for under Section 34 (H2c) of the Tax Code of 1997 otherwise, the donor shall only be entitled to a limited deduction in an amount not in excess of ten percent (10%) in the case of an individual engaged in business or in the practice of a profession and five percent (5%) in the case of a corporation.
- (b) Exemption from donor's tax subject to the provisions of Section 101 (A3) and (B2) of the Tax Code: *Provided*, That not more than thirty percent (30%) of the amount of donations shall be used by such donee for administrative purposes.

11 ARTICLE VI

12 PENALTIES

SEC. 17. Penalties. – (a) Any person found to be committing any act of neglect, abuse, cruelty, exploitation or other similar acts prejudicial to the foster child's development shall be penalized in accordance with Republic Act No. 7610, as amended, otherwise known as "An Act Providing For Stronger Deterrence and Special Protection Against Child Abuse, Exploitation and Discrimination, Providing For Its Violation, And For Other Purposes", and other applicable laws.

- (b) Any person who violates any provision of this Act shall be penalized with imprisonment of not less than three months but not more than three years or a fine of not less than Ten thousand pesos (P10,000.00) but not more than One hundred thousand pesos (P100,000.00) or both, at the discretion of the court.
- (c) Any agency which violates any provision of this Act and its implementing rules and regulations shall be penalized as follows:
 - (1) For the first violation, a fine of not less than Five thousand pesos

1	(P5,000.00) but not exceeding Twenty thousand pesos (P20,000.00); and
2	(2) For any subsequent violation, a fine of not less than Twenty
3	thousand pesos (P20,000.00) but not exceeding One hundred thousand pesos
4	(P100,000.00) and the revocation of its license to operate.
5	(d) If the offender is a public official, the court may impose the
6	additional penalty of disqualification from office in addition to the penalties
7	provided in the preceding paragraph.
8	ARTICLE VII
9	FINAL PROVISIONS
10	SEC. 18. Foster Care Committee The Regional Child Welfare
11	Specialist Group of the DSWD shall serve as the Foster Care Committee which
12	shall have the following functions:
13	(a) Review and deliberate on issues affecting the placement of a
14	particular child;
15	(b) Make recommendations to resolve any dispute between and among
16	the agency, the parents, foster parents, and the child;
17	(c) Monitor the implementation, review and recommend changes in
18	policies and other matters concerning foster care and the child's welfare; and
19	(d) Perform such other functions and duties as may be prescribed by
20	the DSWD.
21	SEC. 19. Appropriations The amount necessary to carry out the
22	provisions of this Act shall be included in the General Appropriations Act of
23	the year following its enactment into law and thereafter. An initial amount of
24	Twenty million pesos (P20,000,000.00) shall be allocated for the first year of
25	its operations. Such sum shall be in the allocation for child-related programs

of the DSWD.

SEC. 20. Implementing Rules and Regulations The DSWD as lead
agency, the Department of the Interior and Local Government, the Department
of Justice, the Department of Health, the Council for the Welfare of Children,
and other concerned government agencies, in consultation with accredited
child-caring institutions and organizations with foster care programs and both
Houses of Congress, are hereby mandated to draft the implementing rules and
regulations to operationalize the provisions of this Act within three months
from its effectivity.

- SEC. 21. Repealing Clause. Any law, presidential decree, issuance, executive order, letter of instruction, administrative order, rule and regulation contrary to or inconsistent with the provisions of this Act is hereby repealed, modified or amended accordingly.
- SEC. 22. Separability Clause. If any provision of this Act is held invalid or unconstitutional, the other provisions not affected thereby shall remain valid and subsisting.
- SEC. 23. Effectivity Clause. This Act shall take effect fifteen (15) days following its publication in two newspapers of general circulation or in the Official Gazette.

Approved,