CONGRESS OF THE PHILIPPINES SIXTEENTH CONGRESS Second Regular Session

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### HOUSE OF REPRESENTATIVES

#### H. No. 5377

BY REPRESENTATIVES HAGEDORN, FORTUN, ARROYO, MACAPAGAL-ARROYO, MENDOZA (R.), BIAZON, ALEJANO, ACEDILLO, RODRIGUEZ (R.), RODRIGUEZ (M.), SARMIENTO (C.), ROMUALDO, CO, BATOCABE, BAGATSING, CALALAY, ALCALA, GOMEZ, MERCADO-REVILLA, NOEL, BONOAN, TAMBUNTING, ACOSTA-ALBA, HERNANDEZ, CABILAO, FERNANDEZ, SARMIENTO (M.), CUA, OLIVAREZ, UY (R.), DY, AUMENTADO, ESCUDERO, ARAGONES, ADIONG, DELOSO-MONTALLA, GUIAO, MARCOS, DEL ROSARIO (A.G.), ADVINCULA AND TAN, PER COMMITTEE REPORT NO. 554

## AN ACT PREVENTING AND CONTROLLING POLLUTION FROM SHIPS AND PROVIDING PENALTIES THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

#### CHAPTER 1

#### GENERAL PROVISIONS

SECTION 1. Short Title. - This Act shall be known as the "Prevention

of Pollution from Ships Act".

SEC. 2. Declaration of Policy. — In pursuit of the constitutional mandate to protect and advance the right of the people to a balanced and healthful ecology in accord with the rhythm and harmony of nature, the State shall prevent and control pollution resulting from the operations of ships.

It shall likewise implement the Convention as herein defined, including

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2 its amendments and protocols that have been ratified by the Philippines. 3 SEC. 3. Definition of Terms. - As used in this Act: 4 (a) Atmospheric discharges or emissions from ships refer to any 5 discharge or emission of nitrogen oxides, sulfur oxides, volatile organic 6 compounds and other ozone depleting substances when the discharges do not 7 meet the requirements of the Convention; 8 (b) Chemical tanker refers to a ship constructed or adapted for the 9 carriage in bulk of any liquid product listed in the International Bulk Chemical 10 Code or any noxious liquid substance; 11 (c) Coastal state refers to the relationship of the Philippines to a 12 foreign-flagged vessel traversing Philippine waters and its corollary right to 13 exercise jurisdiction and regulatory control over the vessel; 14 (d) Convention refers to: 15 (1) The International Convention for the Prevention of Pollution from 16 Ships 1973, as amended by the Protocol of 1978 or MARPOL 73/78; 17 (2) Protocol I and II of MARPOL 73/78; (3) Annexes I, II, III, IV, V and VI, their relevant appendices, any 18 19 technical code referred to, as well as any amendment to any of these 20 documents which may enter into force in accordance with the procedure 21 referred to in Article 16 of MARPOL 73/78: 22 (4) Any subsequent protocol of and amendment to the Convention 23 which the Philippine Government may ratify necessary to advance the 24 purposes of this Act; and 25 (5) Any mandatory Code referred to in the Convention or any 26 subsequent protocol to the Convention which the Philippine Government may ratify or any amendment which may enter into force in accordance with 27 28 Article 16 of the Convention;

(e) *Discharge* refers to any release, however caused, of harmful substances from a ship, including any escape, disposal, spilling, leaking, pumping, emitting or emptying of the substances, except:

- Release of harmful substances directly arising from the exploration, exploitation and associated off-shore processing of sea-bed mineral resources; or
- (2) Release of harmful substances for purposes of legitimate scientific research on pollution abatement or control;
  - (f) Dirty ballast refers to water carried in the cargo tank;
- (g) Flag state refers to the relationship of the Philippines to vessels registered under its flag and the corollary right to exercise jurisdiction and regulatory control over these vessels;
- (h) Foreign-flagged ship refers to any ship registered in another State or authorized to fly its flag, whether or not it is a State party to MARPOL 73/78, when found in any of the ports, terminal facilities or waters within the jurisdiction or sovereignty of the Philippines;
- (i) Garbage refers to all kinds of victuals, domestic and operational wastes, excluding fresh fish and parts thereof, generated during the normal operation of the ship and liable to be disposed of continuously or periodically;
- (j) Harmful substance in packaged form refers to those substances which are identified as marine pollutants in the International Maritime Dangerous Goods (IMDG) Code and are held in forms of containment specified for harmful substances in the IMDG Code. Other harmful substances in package form shall include substances identified in accordance with the following criteria as provided in the Convention:
- (1) Those which are bio-accumulated to a significant extent and known to produce a hazard to aquatic life or to human health; or

27 28 (2) Those which are bio-accumulated with attendant risk to aquatic

2 organisms or to human health with a short retention of the order of one (1) 3 week or less; or 4 (3) Those which are highly toxic to aquatic life: 5 (k) Incident refers to an event involving the actual or probable 6 discharge into the sea, or emission into the atmosphere, of a harmful substance 7 or effluents containing such a substance; (1) Marine casualty refers to any accident or incident of navigation 8 9 which results in producing a harmful, deleterious or damaging effect upon the marine environment: 10 11 (m) Master refers to any person having command or charge of any ship. 12 including a boat captain: (n) Noxious liquid substance refers to any substance identified as such 13 14 under the relevant chapter of the International Bulk Chemical Code and/or 15 provisionally assessed as such by Annex II of the Convention: 16 (o) Oil refers to petroleum in any form including crude oil, fuel oil, 17 sludge, oil refuse and refined products, other than petrochemicals which are classified as noxious liquid substances in accordance with Annex II of the 18 19 Convention, and including substances listed under Annex I of the Convention; 20 (p) Oily mixture refers to a mixture with any oil content; (q) Oil tanker refers to a ship constructed or adapted primarily to carry 21 oil in bulk in its cargo spaces and includes combination carriers or any other 22 23 tanker when it is carrying cargo or part cargo of oil in bulk; (r) Other harmful substance refers to any substance other than oil, 24 25 noxious liquid substances, harmful substances in package form, garbage, and sewage, which, if introduced into the sea, is liable to create hazards to human 26

health, harm living resources and marine life, damage amenities or to interfere

with other legitimate uses of the sea, and includes atmospheric discharges and

other substances identified as marine pollutants in the Convention, which may be subject to control pursuant to the provisions of this Act and other relevant environmental laws of the Philippines;

- (s) Owner refers to the person registered as the owner of the ship or who assumes the operation of the ship, or, in the absence of registration, the person owning the ship or the bareboat charterer of the ship, and, in the case of a ship owned by a State and operated by a company which in that State is registered as the ship's operator, "owner" shall include State;
- (t) Philippine ship refers to any ship registered under the laws of the Philippines and entitled to fly its flag wherever the ship may be;
- (u) *Philippine waters* refer to the internal waters, archipelagic waters, territorial seas, waters within the contiguous and exclusive economic zones;
- (v) Port state refers to the relationship of the Philippines to a foreign-flagged vessel which may be found in any of its ports, terminal facilities or harbors and its corollary right to exercise jurisdiction and regulatory control over the vessel;
  - (w) Sewage refers to:

- (1) Drainage and other wastes from any form of toilets and urinals;
- (2) Drainage from medical premises including dispensary and sick bay through wash basins, wash tubs and scuppers located in the premises;
  - (3) Drainage from spaces containing living animals; or
  - (4) Other waste waters when mixed with the drainages defined above;
  - (x) Ship refers to a vessel of any type operating in the marine environment and includes pleasure crafts, fishing vessels, hydrofoil boats, air-cushion vehicles, submersibles, floating crafts, drilling rigs and fixed or floating platforms; and
  - (y) Undue delay refers to a delay that is unreasonable and unnecessary in light of the particular conditions of the ship, the ship's cargo, destination

and schedule, and in light of the purpose and scope of the investigation, 1 2 inspection or other cause for detaining the ship. 3 CHAPTER 2 4 SCOPE AND APPLICATION 5 SEC. 4. Scope and Application of this Act. - Unless otherwise 6 specified herein, this Act shall apply to: 7 (a) All Philippine ships, wherever they may be; 8 (b) All foreign-flagged ships in Philippine waters, whether or not they 9 are registered with State parties to the Convention; and 10 (c) All other ships operating within Philippine waters: Provided. That 11 the provisions of the Convention setting forth technical requirements that 12 ships must meet which are inapplicable or impractical in Philippine local 13 setting may be suspended or equivalents prescribed therefor upon 14 determination by the Department of Transportation and Communications 15 (DOTC), subject to public consultation; Provided, further, That nothing herein 16 shall prevent the enactment of any law providing for standards, requirements, 17 or regulations higher than those provided for by the Convention. 18 SEC. 5. Exemptions. - This Act shall not apply to warships, naval auxiliary ships, and man-of-war vessels: Provided. That all government or 19 20 noncommercial ships shall be exempted from the coverage of this Act during 21 emergency response cases: Provided, however, That the DOTC, through the 22 Maritime Industry Authority (MARINA), the Philippine Coast Guard (PCG), 23 the Philippine Ports Authority (PPA), and other concerned agencies, shall 24 adopt appropriate measures that will ensure that these ships operate, so far as

is reasonable and practicable, in a manner consistent with this Act: Provided,

finally. That the measures will not impair the operational capabilities of these

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ships.

1 CHAPTER 3 2 EXERCISE OF JURISDICTION OVER SHIPS 3 SEC. 6. Powers and Functions of the Department of Transportation 4 and Communications (DOTC). - The DOTC shall be the principal 5 government agency responsible for the overall implementation and 6 enforcement of this Act and any requirement of the Convention. For this purpose, the Secretary of the DOTC shall exercise the following general 7 8 powers and functions: 9 (a) Oversee the implementation of this Act and coordinate the efforts 10 of concerned agencies; 11 (b) Formulate a comprehensive program to prevent or minimize 12 marine pollution from ships in coordination with the Department of 13 Environment and Natural Resources (DENR), the Department of Agriculture 14 (DA), the Department of the Interior and Local Government (DILG), the 15 Department of Energy (DOE), port authorities and other relevant agencies and 16 stakeholders: (c) Constitute the Marine Pollution Adjudication Board (MPAB); 17 (d) Reorganize or streamline the functions of its different line, staff, 18 19 and attached or bureaus, authorities, or agencies for purposes of the effective 20 and efficient implementation of the provisions of this Act; and 21 (e) Exercise powers and perform other functions as may be necessary 22 to carry out its duties and responsibilities under this Act. 23 SEC. 7. Powers and Functions of the Maritime Industry Authority (MARINA). - The MARINA shall have the sole and exclusive authority and 24 25 responsibility to ensure that environmental and pollution regulations and 26 standards for the construction and equipment of Philippine vessels, before they 27 are allowed to fly the Philippine flag, and/or as part of their registration, are

complied with. For this purpose, the MARINA shall have the following duties and functions:

- (a) Ensure that all Philippine ships are constructed and equipped with any fitting, material, appliance or apparatus deemed appropriate and effective for the prevention of any discharge or emission of harmful substances in consonance with the requirements of the Convention;
- (b) Survey all Philippine ships for purposes of the provisions of the immediately preceding paragraph, which function may be delegated to MARINA-recognized organizations through a deputation process to be formulated pursuant to this Act: *Provided*, That, except for direct replacement, no change in the ship's structure, equipment, fittings, arrangements and materials shall be made without the approval of the MARINA;
  - (c) Issue the required statutory certificates to all Philippine ships;
- (d) Review and revise, whenever appropriate, the existing system of certification, survey, inspection and monitoring of ships, with respect to pollution prevention to ensure efficiency and transparency, consistent with the overall management of the maritime sector and in accordance with the requirements of the Convention;
- (e) Conduct surveys and issue certificates or endorsements to foreign ships registered with another State party, if so requested by a State which is a party to the Convention;
- (f) Require ships to keep and maintain relevant record books in accordance with the Convention;
- (g) Suspend, withdraw or revoke any certificate it may have issued to any Philippine ship found not compliant with this Act and with rules and regulations promulgated therefor;

(h) Accredit, appoint and authorize recognized organizations to act on its behalf and, for this purpose, execute the requisite memorandum of agreement defining the extent of powers that may be exercised by the recognized organizations including the following:

- (1) Perform and conduct statutory surveys on Philippine ships;
- (2) Require repairs on a Philippine ship pursuant to findings resulting from port state inspection;
  - (3) Carry out surveys requested by port state authorities; and
- (4) Withdraw any statutory certificates if appropriate corrective action is not taken by the Philippine ships;
- (i) Provide the International Maritime Organization (IMO) with a list of recognized organizations authorized to act on behalf of the Philippines, together with the specific responsibilities they are empowered to perform and the conditions of the authority delegated to them;
- (j) Impose, fix, collect and receive, in accordance with the duly approved schedules, fees necessary for the survey and certification of ships pursuant to this section. The fees shall be imposed and collected in order to recover the cost for rendering the service and shall not be used in order to impose a penalty: *Provided*, That excessive fees, multiple fees and duplicative fees shall at all times be avoided;
- (k) Issue rules and regulations necessary to implement the provisions of this section: *Provided*. That the rules and regulations shall be in consonance with the Convention and shall not change or in any way amend or be contrary to the intent and purposes of this Act;
- (1) Provide its officers and personnel with adequate training and continuing education to ensure an efficient and professional pollution regulatory machinery;

(m) Impose and collect fees and charges in connection with the
performance of its functions under this section, which fees and charges shall
accrue to the Marine Environmental Management Fund (MEMF) established
under Section 42 of this Act: Provided, That the fees shall be imposed and
collected in order to recover the cost for rendering the service and shall not be
used in order to impose a penalty: Provided, further, That excessive fees,
multiple fees and duplicative fees shall at all times be avoided;

- (n) Hear, adjudicate and impose such fines and penalties on Philippine ships which shall fail to comply with the rules and regulations issued pursuant to this section; and
- (o) Exercise powers and perform other functions as may be necessary to carry out its duties and responsibilities under this Act.
- SEC. 8. Powers and Functions of the Philippine Coast Guard. Unless otherwise provided under Section 9 of this Act, the Philippine Coast Guard (PCG) shall have the sole and exclusive authority and responsibility to enforce environmental and pollution regulations and standards to all ships which may be operating within Philippine waters, or in ports, terminal facilities or harbors. It shall include the authority to board and inspect ships to ensure compliance with such regulations and standards.

For this purpose, the PCG shall have the following duties and functions:

- (a) Ensure that all ships are operated and certificated in accordance with the requirements of the Convention:
- (b) Inspect the certificates and record books required of any ship pursuant to Section 12 of this Act;
- (c) Conduct a physical inspection of the ship if there should be clear grounds for believing that the condition of the ship or its equipment does not correspond substantially with what is stated in the ship's certificates;

11 1 (d) Investigate any complaint involving the alleged violation of the 2 Convention committed by a ship regardless of source of the complaint or the 3 location of the violation and request the submission of evidence which the 4 complainant may have regarding the alleged violation; 5 (e) Request the assistance of any other State whose cooperation may 6 be useful to the investigation against a ship; 7 (f) Detain a ship pursuant to Section 16 of this Act; 8 (g) Require a ship to proceed to the nearest repair yard and ensure that 9 the ship does not leave until it can proceed to sea without posing an 10 unreasonable threat or harm to the marine environment: 11 (h) Initiate proceedings against any person for violation of this Act 12 when sufficient evidence exists with respect to the alleged violation: 13 (i) Inform the complainant and the IMO of the results of the investigation and any action taken against the ship operator of the Philippine 14 15 ship in respect of any alleged violation; 16 (i) Deny entry of a foreign-flagged ship to any Philippine port or 17 terminal facility if it fails to comply with the requirements of the Convention: 18 (k) Coordinate with, and inform, the diplomatic representative of the 19 State, or the flag state administration, of any violation of the foreign ship and 20 any action taken against the ship; 21 (l) Inspect, verify and investigate a ship if it has discharged any 22 harmful substance into the marine environment under any of the following 23 circumstances: 24 (1) It has reasonable grounds to believe that a discharge has occurred 25 in Philippine waters:

(2) It receives a report from another coastal state; or

(3) It receives a request from the flag state;

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(m) Forward the report of any violation committed by the ship, with

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2 respect to any discharge of harmful substances into the marine environment, to 3 the ship's flag state administration, together with any evidence it may have; 4 (n) Immediately inform any affected coastal state of the discharge: 5 (o) Ensure that the ship is not unduly delayed or detained; 6 (p) Order into port any ship found in the territorial seas if there are 7 clear grounds to believe that the ship has discharged harmful substances into the marine environment: 8 9 (q) Establish procedures for reporting incidents involving any actual or 10 probable discharge or emission which may be in violation of this Act and of 11 the requirement of the Convention consistent with the reporting requirements under this Act: 12 13 (r) Require all ships and aircrafts registered under the Philippine flag to immediately report any marine casualty witnessed while navigating; 14 15 (s) Upon inquiry or investigation, cause or recommend regulatory or other appropriate actions to be taken in connection with any violation of the 16 17 provisions of this Act; (t) Cooperate with the government of other States which are members 18 19 of international organizations on the prevention of pollution from ships concerning the detection of violations and enforcement of this Act using all 20 appropriate and practicable measures of detection and environmental 21 22 monitoring, adequate procedures for reporting and accumulation of evidence: (u) Provide its officers and personnel with adequate training and 23 24 continuing education to ensure an efficient and professional pollution 25 regulatory machinery;

(v) Adopt a continuing information campaign on marine resources

protection aimed at developing public awareness of the health hazards and

other adverse effects of ship pollution;

(w) Administer the MEMF:

- (x) Issue such rules and regulations necessary to implement the provisions of this Act: *Provided*, That the rules and regulations shall be in consonance with the Convention and shall not change or in any way amend or be contrary to the intent and purposes of this Act; and
- (y) Exercise powers and perform other functions as may be necessary to carry out its duties and responsibilities under this Act.
- SEC. 9. Role of the Department of Environment and Natural Resources (DENR). For purposes of this Act, the DENR shall have the following powers and functions:
- (a) Provide technical assistance on pollution prevention to the concerned government agencies in the implementation of this Act;
- (b) Establish guidelines for the identification of harmful substances in packaged form in accordance with the guidelines and listings provided by the IMDG Code in coordination with the PCG, PPA and other port authorities:
- (c) Set effluent and emission standards for ships in accordance with the requirements of the Convention;
- (d) For floating crafts, drilling rigs and fixed or floating platforms, and vessels which primarily operate or undertake business, commercial, or industrial activities while anchored, the DENR shall enforce, in coordination with the PCG, the applicable provisions of Presidential Decree No. 1586, otherwise known as the Environmental Impact Statement System law; Republic Act No. 8749, otherwise known as the Philippine Clean Air Act of 1999; and Republic Act No. 9275, otherwise known as the Philippine Clean Water Act of 2004; and
- (e) Monitor, in coordination with the PCG, hazardous and radioactive wastes being transported by ships in the country, and prevent the disposal thereof and/or the entry of ships carrying the same.

1	CHAPTER 4
2	PREVENTION OF POLLUTION FROM SHIPS
3	SEC. 10. Prohibition of Discharge or Emission of Harmful Substances.
4	- It shall be unlawful for any person to discharge or emit the following
5	substances from any Philippine ship, or from any other ship while it is within
6	Philippine waters:
7	(a) Oil, whether carried as cargo or as bunker;
8	(b) Oily mixture, whether generated from cargo operations or from
9	machinery spaces;
10	(c) Noxious liquid substances carried in bulk;
11	(d) Harmful substances in packaged form;
12	(e) Sewage;
13	(f) Garbage; and
14	(g) Other harmful substances, whether generated during the operation
15	of the ship or not.
16	The provisions of this section shall not apply in the following cases:
17	(1) The discharge or emission is necessary for the purpose of securing
18	the safety of a ship and those on board or saving life at sea; or
19	(2) The discharge results from unintentional damage to the ship or its
20	equipment, and all reasonable precautions have been taken after the
21	occurrence of the damage or the discovery of the discharge for the purpose of
22	preventing or minimizing the discharge, unless the master, owner or agent of
23	the ship acted either with intent to cause damage or recklessly and with
24	knowledge that damage would probably result; or
25	(3) The discharge is for the purpose of combating specific pollution
26	incidents in order to minimize the damage from pollution.
27	For this purpose, the DOTC shall promulgate rules and regulations to
28	implement the immediately preceding paragraph as regards its application in

general, or with respect to the following considerations in consonance with the requirements of the Convention:

(i) Classes of ships;

- (ii) Descriptions of harmful substances;
- (iii) Disposal or discharge of these substances in prescribed circumstances; and
  - (iv) Areas of the sea.

SEC. 11. Immediate Report of Discharges of Harmful Substances. – If any actual or probable discharge of any harmful substance occurs from any Philippine ship into any part of the sea or atmosphere, the master shall immediately report the incident to the nearest affected coastal state and to the DOTC.

If any actual or probable discharge of any harmful substance occurs from any Philippine ship or foreign-flagged ship while it is operating in Philippine waters, the master of the ship shall immediately report the incident to the PCG. The PCG shall immediately inform any affected coastal state. If a foreign-flagged ship is involved, the PCG shall immediately inform the flag state of the ship.

If the master of the ship fails to report the incident, or the discharge occurs in circumstances where the ship has been abandoned, the owner, charterer, manager and operator of the ship, or the agent of the owner, charterer, manager and operator of the ship shall, without delay, report the incident to the DOTC.

- SEC. 12. Record Books. Philippine ships and all ships within Philippine waters shall maintain on board record books in the English language, whether as part of their official logbook or not. For this purpose:
- (a) Every oil tanker which is one hundred fifty (150) gross tonnage or more and every ship, other than an oil tanker which is four hundred (400)

gross tonnage or more shall be provided with, and shall be required to maintain, an Oil Report Book Part I for Machinery Space Operations in accordance with the requirements of the Convention;

- (b) Every oil tanker which is one hundred fifty (150) gross tonnage or more shall be provided with, and shall be required to maintain, an Oil Record Book Part II for Cargo/Ballast Operations in accordance with the requirements of the Convention;
- (c) Every chemical tanker shall be provided with, and shall be required to maintain, a Cargo Record Book in accordance with the requirements of the Convention; and
- (d) Every ship which is four hundred (400) gross tonnage or more and every ship which is certified to carry fifteen (15) persons or more shall be provided with, and shall be required to maintain, a Shipboard Garbage Management Plan in accordance with the requirements of the Convention.
  - SEC. 13. Reception Facilities. Port authorities shall ensure that public and private ports and terminal ports in the Philippines are appropriately and adequately provided with facilities to meet the needs of ships for the reception of their oily residues, oily mixtures, dirty ballast, tank washing water, noxious liquid substances, sewage, garbage, ozone depleting substances, and equipment containing these substances, and for cleaning of exhaust gases in consonance with this Act and the requirements of the Convention.

For this purpose, port authorities shall:

(a) Determine and establish the most effective and efficient means for meeting internationally-accepted requirements with respect to reception facilities in public and private ports without causing such ships undue delay; for the use and operation of reception and treatment facilities in coordination

(b) Formulate and implement an integrated waste management system

(c) Coordinate with the DENR and concerned local government units

with the DENR and the PCG; and

(	(LGUs) on the proper handling and disposal of wastes collected at ports.
	Port authorities may accredit or enter into agreements with private
6	entities in relation to the establishment and operation of reception and
t	treatment facilities upon verification of compliance with standards established
ſ	for said facilities by the DENR and the PCG.
	SEC. 14. Use of Reception Facilities All ships entering or availing
t	the services of ports, terminals and repair ports shall use reception facilities
ę	established pursuant to the immediately preceding section, subject to the
i	integrated waste management system to be established by port authorities.
	SEC. 15. Denial of Entry Should there be a probability that a
f	foreign-flagged ship has violated or may violate the requirements of this Act,
C	or the rules and regulations promulgated therefor, the ship may be denied
е	entry to any port in the Philippines.
	SEC. 16. Detention of Ships Ships shall be detained in any of the
f	following cases:
	(a) The fine or fines imposed on ship, owner or operator of the ship
p	oursuant to Chapter 5 of this Act, except those imposed for violations of
a	administrative regulations under Sections 27, 28 and 29 of this Act, have not
b	peen paid;
	(b) The condition of the ship does not substantially correspond with
V	what is stated in the ship's certificates;
	(c) The ship does not hold valid ship certificates; and
	(d) There are reasonable or probable grounds to believe that:

1	(1) The ship incurred a pollution cost liability under Section 33 of
2	this Act;
3	(2) The ship violated any of the requirements of this Act or rules and
4	regulations promulgated therefor; and
5	(3) The ship caused harm or damage or exhibited a reasonable
6	environmental threat to the marine environment.
7	A ship detained under paragraph (d) of this section may be released
8	after the owner of the ship posts with the MPAB, established under Section 35
9	of this Act, an adequate cash bond, insurance guaranty or protection indemnity
10	guaranty, or a combination thereof, as approved by the MPAB, to cover the
11	liability of the owner, master or agent of the ship under this Act.
12	CHAPTER 5
13	Fines, Penalties and Liabilities
14	SEC. 17. Imposition of Fines, Penalties and Liabilities Except for
15	fines and penalties for violations of administrative regulations under Sections
16	27, 28 and 29 of this Act, all fines and penalties imposed for violations of the
17	provisions of this Chapter, or the Philippine Clean Air Act and the Philippine
18	Clean Water Act, whenever applicable, shall be imposed by the MPAB
19	established pursuant to Section 35 of this Act.
20	For this purpose, an appropriate fine rating system shall be established
21	by the MPAB, taking into consideration the degree of willfulness, negligence
22	or recalcitrance of the master, owner or operator of the ship, their history of
23	noncompliance and the gravity of the damage caused by the ship to the
24	environment.
25	SEC. 18. Discharge or Emission of Harmful Substances A ship
26	which is found to have discharged or emitted harmful substances under
27	Section 10 of this Act shall be liable to pay the following fines:

(a) In the case of a Philippine ship, unless the discharge or emission is committed and appropriately fined in other States' jurisdiction:

- (1) For oil or oily mixture under paragraphs (a) and (b) of Section 10 of this Act not less than two hundred thousand pesos (Php200,000.00) but not more than ten million pesos (Php10,000,000.00);
- (2) For noxious liquid substances or harmful substances in packaged form under paragraphs (c) and (d) of Section 10 of this Act not less than two hundred thousand pesos (Php200,000.00) but not more than ten million pesos (Php10,000,000.00);
- (3) For sewage or garbage under paragraphs (e) and (f) of Section 10 of this Act not less than fifty thousand pesos (Php50,000.00) but not more than two million pesos (Php2,000,000.00); and
- (4) For other harmful substances as defined in this Act not less than two hundred thousand pesos (Php200,000.00) but not more than ten million pesos (Php10,000,000.00); and
  - (b) In the case of a foreign-flagged ship:
- (1) For oil or oily mixture under paragraphs (a) and (b) of Section 10 of this Act not less than fifty thousand US dollars (US\$50,000) but not more than five million US dollars (US\$5,000,000), or its equivalent in Philippine peso;
- (2) For noxious liquid substances or harmful substances in packaged form under paragraphs (c) and (d) of Section 10 of this Act not less than fifty thousand US dollars (US\$50,000) but not more than three million US dollars (US\$3,000,000), or its equivalent in Philippine peso;
- (3) For sewage or garbage under paragraphs (e) and (f) of Section 10 of this Act not less than ten thousand US dollars (US\$10,000) but not more than one million US dollars (US\$1,000,000), or its equivalent in Philippine peso; and

(4) For other harmful substances as defined in this Act – not less than fifty thousand US dollars (US\$50,000) but not more than five million US dollars (US\$5,000,000), or its equivalent in Philippine peso.

Any person directly or negligently responsible for the discharge or emission into Philippine waters or atmosphere shall be liable for a fine of not less than five thousand pesos (Php5,000.00) but not more than five million pesos (Php5,000,000.00) and, whenever appropriate, to the costs of any measure reasonably taken in removing or eliminating the discharged or emitted substances.

Unless the fines and penalties established under the Environmental Impact Statement System law, the Philippine Clean Air Act and the Philippine Clean Water Act are higher, the fines set in this Act shall be imposed for floating crafts, drilling rigs and fixed or floating platforms, and vessels which primarily operate or undertake business, commercial or industrial activities while anchored.

- SEC. 19. Failure to Maintain Record Books. (a) A ship which operates or is allowed to operate without record books required under Section 12 of this Act or fails to maintain said record books on board shall be liable to pay a fine of two hundred thousand pesos (Php200,000.00).
- (b) Any person who fails to comply with the provisions of Section 12 of this Act or the rules and regulations promulgated therefor shall be liable to pay a fine of not less than five thousand pesos (Php5,000.00) but not more than two hundred thousand pesos (Php200,000.00).
- (c) Any person who makes any false or misleading entry in the record books carried or kept under Section 12 of this Act shall be liable to pay a fine of not less than ten thousand pesos (Php10,000.00) but not more than five hundred thousand pesos (Php500,000.00).

- SEC. 20. Refusal to Use Reception Facilities. A ship which unjustifiably refuses to use reception facilities shall be liable to pay a fine of not less than ten thousand pesos (Php10,000.00) but not more than five hundred thousand pesos (Php500,000.00): Provided, That disposal of oil in reception facilities shall be required upon determination by the PCG.
- SEC. 21. Absence of and Noncompliance with Shipboard Garbage Management. If a ship operates without a shipboard garbage management plan as required under the Convention or fails to operate in accordance with such plan, it shall be liable to pay a fine of not less than ten thousand pesos (Php10,000.00) but not more than two hundred thousand pesos (Php200,000.00).
- SEC. 22. Unauthorized Change in the Ship's Structure, Equipment, Fittings, Arrangements and Materials. Unless authorized under this Act or the Convention, any ship owner who made or caused any change in the structure, equipment, fittings, arrangements, and materials of the ship without the approval of the MARINA shall be punished by a fine of not less than ten thousand pesos (Php10,000.00) but not more than one hundred thousand pesos (Php100,000.00).
- SEC. 23. Operating Without the Required Certification. A ship which is operated or is allowed to operate without the certification required under this Act or the Convention shall be detained and shall be liable for a fine of not less than ten thousand pesos (Php10,000.00) but not more than five hundred thousand pesos (Php500,000.00).
- SEC. 24. Violation of Detention Order. A ship which proceeds to sea in violation of a detention order issued pursuant to Section 16 hereof shall be liable to the following fines:
- (a) Philippine ship not less than ten thousand pesos (Php10,000.00) but not more than one million pesos (Php1,000,000.00); and

(b) Foreign-flagged ship – not less than five thousand US dollars (US\$5,000) but not more than five million US dollars (US\$5,000,000), or its equivalent in Philippine peso.

- SEC. 25. Continuing Violation. A ship, which continuously discharges or emits harmful substances in violation of Section 10 of this Act, shall be held liable for the fines stipulated under Section 18. Likewise, it shall be made liable to pay an additional fine of not less than ten thousand pesos (Php10,000.00) but not more than two hundred thousand pesos (Php200,000.00) for every day or part thereof during which the violation continues to be committed.
- SEC. 26. Obstruction of Investigation. Any person who shall, without justifiable reason, obstruct or hamper the conduct of an investigation of a violation of this Act shall be liable to pay a fine of not less than ten thousand pesos (Php10,000.00) but not more than one hundred thousand pesos (Php100,000.00).
- SEC. 27. Neglect of Duty. Any government official or employee charged with the responsibility of enforcing any provision of this Act, who is found guilty of gross negligence of duty, shall be dismissed from the service with prejudice to reinstatement. Neglect of duty shall be prosecuted in accordance with existing laws.
- SEC. 28. Connivance in Violation of this Act. Any government official or employee charged with the responsibility of enforcing and/or implementing any provision of this Act, who connives with the ship owner, master or operator of a ship or any person to violate, or permits the commission of, any violation of this Act, shall be dismissed from the service and shall be jointly and severally liable with any person found to be liable for the fine imposed pursuant to this Act.

SEC. 29. Violations of Administrative Regulations Any person when	10
commits or omits acts in violation of rules and regulations issued by	у
concerned agencies pursuant to this Act, unless the violations are otherwise	;e
covered under Sections 19 to 28 hereof, shall be liable to the following fines:	

- (a) First violation a fine of not less than one thousand pesos (Php1,000.00) but not more than one hundred thousand pesos (Php100,000.00);
- (b) Second violation a fine of more than one hundred thousand pesos (Php100,000.00) but not more than two hundred thousand pesos (Php200,000.00); and
- (c) Third violation a fine of more than two hundred thousand pesos (Php200,000.00) but not more than one million pesos (Php1,000,000.00) and the suspension of vessel safety certificate for six (6) months to one (1) year.

The concerned agency shall promulgate rules and regulations for the summary imposition of administrative sanctions, subject to due process, for failure to comply with any order, decision, rule or regulation of the Department issued pursuant to this Act. All administrative fines imposed by the concerned agency pursuant to this Act shall accrue to the MEMF.

SEC. 30. Intentional Violation. — In case the discharge or emission of harmful substances or toxic pollutants identified pursuant to Republic Act No. 6969, otherwise known as the "Toxic Substances and Hazardous and Nuclear Wastes Control Act of 1990", is in toxic amounts or is deliberate and willful, in violation of Section 10 of this Act, the offender, without prejudice to the civil liability that may be imposed, shall be accordingly liable for a fine or imprisonment of not less than six (6) years but not more than twelve (12) years, or both, at the discretion of the court:

(a) Philippine ship – not less than fifty thousand pesos (Php50,000.00) but not more than twenty million pesos (Php20,000,000.00); and

1	(b) Foreign-flagged ship – not less than fifty thousand US dollars
2	(US\$50,000) but not more than eight million US dollars (US\$8,000,000), or
3	its equivalent in Philippine peso.

- SEC. 31. Automatic Adjustment of Penalties and Fines. The fines prescribed in this Act shall be automatically increased by ten percent (10%) every three (3) years from the effectivity of this Act.
- SEC. 32. Cleanup Operations. In the event harmful substances under Section 10 of this Act are discharged or emitted from any ship into Philippine waters or into any part of the sea or waters outside Philippine waters but such substances subsequently flowed or drifted into Philippine waters, or into the Philippine atmosphere, the PCG, in coordination with other agencies concerned, shall be responsible for the cleanup and containment of discharged substances, and the prevention or mitigation of the resulting damage to the environment, human health, tourist and fishing industries, public and private properties: *Provided*, That the necessary initial cleanup and containment shall be made by the owner of the ship which discharged or caused the discharge of such harmful substances.
- SEC. 33. Cost Liability for the Discharge or Emission of Harmful Substances. The owner of the ship liable for the discharge of harmful substances under Section 32 hereof shall be primarily responsible for the following pollution costs:
- (a) Reasonable expenses that the PCG and other agencies concerned may reasonably undertake or has undertaken pursuant to the immediately preceding section; and
- (b) Environmental damages and/or other reasonable measures taken for environmental rehabilitation.
- In case the responsibility for the above pollution cost liability falls on two (2) or more ships, and the liability of each of the owners thereof cannot be

reasonably distinguished from that of the other, each of the owners shall be jointly and severally liable for the whole amount of the cost.

Republic Act No. 9483, otherwise known as the "Oil Pollution Compensation Act of 2007", shall govern the civil liability for the discharge of oil, including the oily mixture, discharged as part of the incident under the said Act.

Reimbursement of the cost incurred shall be made to the MEMF or to such other funds where disbursements were sourced.

SEC. 34. Informer's Reward to Persons Instrumental in the Discovery of Violations of this Act. — Any person with the exception of the officials or employees of the DOTC, the DENR, the LGUs, the MARINA, the PCG or port authority or their relatives within the sixth degree of consanguinity, who voluntarily gives definite and sworn information, not yet in the possession of the MARINA or the PCG, leading to the discovery of the violation of this Act and resulting in the imposition of fines or fees, or conviction of the guilty party of any of the fines or penalties, shall be rewarded a sum equivalent to ten percent (10%) of the fines or fees paid or recovered.

#### CHAPTER 6

#### MARINE POLLUTION ADJUDICATION BOARD

SEC. 35. Marine Pollution Adjudication Board. — There is hereby constituted a MPAB vested with quasi-judicial powers under the Office of the DOTC Secretary. The Board shall have sole and exclusive jurisdiction over all marine pollution cases as provided for in Section 17 of this Act. It shall be composed of the following members:

- (a) Secretary of the DOTC, or his duly authorized permanent representative, as Chairperson;
- (b) Secretary of the DENR, or his duly authorized permanent representative;

1 (c) Administrator of the MARINA, or his duly authorized permanent 2 representative; 3 (d) Commandant of the PCG, or his duly authorized permanent 4 representative; 5 (e) General Manager of the PPA, or his duly authorized permanent 6 representative; 7 (f) A permanent representative endorsed by the Association of Masters 8 and Mates: (g) A permanent representative endorsed by the Marine Engineers 9 10 Association: 11 (h) A member of the Philippine Bar duly endorsed by the Integrated 12 Bar of the Philippines (IBP); and 13 (i) A member of the Sea Transport Association. The grant of honoraria to members of the MPAB shall be subject to 14 15 existing laws, accounting and auditing rules and regulations. 16 SEC. 36. Powers and Functions. - The MPAB shall have the following 17 powers and functions: 18 (a) To hear and decide cases falling under their jurisdiction pursuant to 19 Section 17 of this Act; 20 (b) To conduct hearings on all matters within its jurisdiction, proceed 21 to hear and determine the disputes in the absence of any party thereto who has 22 been summoned or served with notice to appear; conduct its proceedings or 23 any part thereof in public or in private; adjourn its hearings at any time and 24 place; refer technical matters or accounts to an expert and to accept the

experts' reports thereon as evidence after hearing of the parties upon due

notice; direct parties to be joined in or excluded from the proceedings; correct,

amend or waive any error, defect or irregularity, whether in substance or in

form; give all such directions as it may deem necessary or expedient in the

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determination of the dispute before it; and dismiss the dispute as part thereof, where it is trivial or where further proceedings by the MPAB are not necessary or desirable;

- (c) To promulgate and adopt its own rules of procedure. It shall not be strictly bound by the Rules of Court but shall proceed to hear and decide all cases, disputes or controversies in a most expeditious manner, employing all reasonable means to ascertain the facts of every case in accordance with justice and equity and the merits of the case;
- (d) To summon witnesses, administer oaths, take testimony, require submission of reports, compel the production of books and documents, and answers to interrogatories and issue subpoena ad testificandum and subpoena duces tecum and to enforce its writs through sheriffs or other duly deputized officers;
- (e) To punish direct and indirect contempt in the same manner and subject to the same penalties as provided in the Rules of Court;
- (f) To enjoin any or all acts involving or arising from any case pending before it which, if not restrained forthwith, may cause grave or irreparable damage to any of the parties to the case or seriously affect social or economic stability;
- (g) To issue orders and decisions to compel compliance with the provisions of this Act and the Convention and issuances or decisions of the MPAB;
- (h) To deputize in writing or request assistance of appropriate government agencies or instrumentalities for the purpose of enforcing its decisions; and
- (i) To issue an *ex parte* order directing the discontinuance of the discharge of substances that cause marine pollution, or the temporary suspension or cessation of operation of the equipment, project or activity and

other acts causing environmental degradation, generating pollutants or wastes,
without the necessity of a previous public hearing: *Provided*, That the *ex parte* order shall be issued only in case of immediate threat to life or property,
public health, safety or welfare or to animal or plant life, or exceeds the
allowable environmental standards. The *ex parte* order shall be immediately
executory and shall remain in force and effect until this is modified or lifted by
the MPAB.

SEC. 37. Finality of Determination. – Any case or controversy before the MPAB shall be decided by majority of all its members within thirty (30) days after it is submitted for resolution. Only one (1) motion for reconsideration shall be allowed. Unless an appeal is perfected and a cash bond equivalent to the fine imposed is deposited, any order, decision or ruling issued by the MPAB shall be final and executory.

SEC. 38. *Appeals*. – Any decision, order or judgment of the MPAB may be appealed to the Court of Appeals by *certiorari* within fifteen (15) days from receipt of a copy thereof: *Provided*, That cease and desist orders shall be immediately executory.

18 CHAPTER 7

#### MISCELLANEOUS PROVISIONS

SEC. 39. Ship Pollution Prevention Program. — The DOTC, in coordination with concerned agencies and stakeholders, shall establish a Prevention of Ship Pollution Program to enhance the government implementation of this Act particularly on: (a) awareness building and capacity building; (b) data banking; (c) development of reception facilities; (d) marine environment protection; and (e) research.

SEC. 40. Implementing Rules and Regulations. — The DOTC and the concerned agencies shall promulgate the implementing rules and regulations within one (1) year after the enactment of this Act. The proposed

implementing rules and regulations shall be subjected to public consultations with affected sectors. The DOTC shall ensure that functions of the implementing agencies and rules and regulations promulgated prior to and after the effectivity of this Act are devoid of any duplication or inconsistency.

The rules and regulations issued by other government agencies and instrumentalities for the prevention of marine pollution not inconsistent with and appropriate to the implementation of this Act shall supplement the rules and regulations issued by the DOTC pursuant to this Act.

SEC. 41. Joint Congressional Oversight Committee (JCOC). — The Joint Congressional Oversight Committee created under Section 33 of Republic Act No. 9275 or the "Philippine Clean Water Act of 2004" shall also monitor the implementation of this Act and review the implementing rules and regulations promulgated by the DOTC.

The JCOC shall continue to exist for a period not exceeding five (5) years from the effectivity of this Act and, thereafter, its oversight functions shall be exercised by the Committee on Environment of the Senate and the Committee on Ecology of the House of Representatives, acting separately.

The Secretariat of the Congressional Oversight Committee shall come from the secretariat personnel of the Committees of the Senate and the House of Representatives comprising the JCOC.

SEC. 42. Marine Environmental Management Fund (MEMF). — There is hereby established a Marine Environmental Management Fund (MEMF) to be administered by the MPAB. The Oil Pollution Management Fund (OPMF) created under Section 22 of Republic Act No. 9483, otherwise known as the "Oil Pollution Compensation Act of 2007", is hereby abolished. All balances, including the liabilities incurred by the OPMF, shall be transferred to the MEMF. The MEMF shall be sourced from the following:

- (a) Within one (1) year following the effectivity of this Act, contributions of owners and operators of tankers and barges hauling oil and for petroleum products in Philippine waterways and coast wise shipping routes consisting of five centavos (P0.05) per liter for every transshipment of oil made by a tanker or barge based on the volume it loaded for the purpose of transshipment regardless of its origin or destination. Thereafter, reasonable amount of contribution shall be jointly determined by the MARINA, other concerned government agencies, and representatives from the owners of tankers, barges and ships hauling oil and/or petroleum products. In determining the amount of contribution, the purposes for which the fund was set up shall always be considered;
- (b) Fees, charges and fines imposed pursuant to this Act and Republic Act No. 9483;
  - (c) Donations, endowments, grants and contributions; and
- (d) Amounts specifically appropriated for the MEMF under the annual General Appropriations Act.

The MEMF shall be utilized for the following activities:

- (1) Containment, removal and cleanup operations of the PCG in all oil pollution cases; and
- (2) Enforcement and monitoring activities of the MARINA, the PCG and port authorities of the Department and other relevant agencies: *Provided*, That ninety percent (90%) of the funds shall be maintained annually for the containment, removal and cleanup operations of the PCG in all cases of pollution from ships: *Provided*, *further*, That in no case shall the MEMF be used to fund personal services expenditures except for the compensation of those involved in cleanup operations.

1	SEC. 43. Appropriations The amount necessary to carry out the
2	provisions of this Act shall be charged against the current year's
3	appropriations of the concerned agencies. Thereafter, such sums as may be
4	necessary for the operation and maintenance of this Act shall be included in
5	the annual General Appropriations Act.
6	SEC. 44. Separability Clause In the event that any provision of this
7	Act is declared unconstitutional, the validity of the remainder shall not be
8	affected thereby.
9	SEC. 45. Repealing Clause The fifth paragraph of Section 28 of the
10	Philippine Clean Water Act and Section 22 of the Oil Pollution Compensation
11	Act are hereby repealed. The Toxic Substances and Hazardous and Nuclear
12	Wastes Control Act and the Marine Pollution Control Decree of 1974 and
13	-1976 are hereby amended and modified accordingly. All laws, decrees, rules
14	and regulations and executive orders contrary to or inconsistent with this Act
15	are hereby repealed or modified accordingly.
16	SEC. 46. Effectivity This Act shall take effect fifteen (15) days after
17	its publication in the Official Gazette or in a newspaper of general circulation.
	Approved,