CONGRESS OF THE PHILIPPINES FIFTEENTH CONGRESS Third Regular Session

HOUSE OF REPRESENTATIVES

H. No. 6410

BY REPRESENTATIVES BIAZON, GARCIA (A.), SARMIENTO (M.), RODRIGUEZ (R.), RODRIGUEZ (M.), GONZALES (N.), LAGMAN, ORTEGA (F.), BATAOIL, CALIXTO-RUBIANO, TEODORO, LOONG, ZUBIRI, ALBANO, QUISUMBING, SAHIDULLA, PADILLA, RIVERA, YAP (S.), OBILLO, AGGABAO, MANDANAS, GULLAS, MAGSAYSAY (M.), SUAREZ, TIANGCO, CAGAS, GUNIGUNDO, ARNAIZ, GONZALEZ, GOLEZ (A.), HERRERA-DY AND CERAFICA, PER COMMITTEE REPORT NO. 2277

- AN ACT AMENDING REPUBLIC ACT NO. 7898, OTHERWISE KNOWN AS THE "AFP MODERNIZATION ACT", AND FOR OTHER PURPOSES
- Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:
- SECTION 1. Section 4(b), (d) and (e) of Republic Act No. 7898, otherwise known as the "AFP Modernization Act", is hereby amended to read as follows:
- 4 "SEC. 4. Components of the REVISED AFP
 5 Modernization Program. The REVISED AFP
- 6 [m] Modernization [p] Program shall consist of the following
- 7 components:
 - "(a) x x x

1	"(b) Capability materi[a]El, and technology development
2	- The AFP [m]Modernization [p]Program entails the
3	development and employment of certain capabilities that can
4	address the assessed threats: Provided, That the acquisition of
5	air force, navy and army equipment and materi[a]El of such
6	types and quantities shall be made in accordance with the need to
7	develop AFP capabilities pursuant to its modernization
8	objectives: Provided, further, That the acquisition of new
9	equipment and weapons systems shall be synchronized with the
10	phase-out of uneconomical and obsolete major equipment and
11	weapons systems in the AFP inventory: Provided, even further,
12	That no major equipment and weapons system shall be
13	purchased if the same are not being used by the armed forces in
14	the country of origin or used by the armed forces of at least two
15	countries: Provided, furthermore, That only offers from
16	suppliers who are themselves the manufacturers shall be
17	entertained: Provided, finally, That no supply contract shall be
18	entered into unless such contract provides for, in clear and
19	unambiguous terms, an after-sales services and the availability of
20	spare parts.

"(c) x x x

"(d) Human resource development - The human resource development component of the REVISED AFP [m]Modernization [p]Program shall have the following objectives:

"(1) x x x

1	"(2) To develop and transform the AFP into a
2	[primarily external security-oriented force] MULTI-MISSION
3	ORIENTED FORCE CAPABLE OF EFFECTIVELY ADDRESSING
4	INTERNAL AND EXTERNAL SECURITY THREATS;
5	"(3) x x x
6	"(4) x x x
7	"(5) x x x
8	"(6) x x x
9	"(e) Doctrines development - [The transition of the AFP
0	from an internal security-oriented force to an external
1	security-oriented force requires the review, evaluation and
2	validation of its present set of doctrines for the purpose of
3	formalizing such doctrines. Towards this end, t]The Department
4	of National Defense and the [general headquarters,] AFP shall
5	be responsible for the generation, evaluation, consolidation and
6	formalization of doctrines; the conduct of periodic review and
17	validation of doctrines through field application, testing and
18	exercises; and the dissemination of approved doctrines at all
19	levels of command.
20	"The Secretary of National Defense shall formulate
21	guidelines to implement this section in accordance with the
22	objectives of the modernization program enumerated in the
23	preceding section."
24	SEC. 2. Section 6 of the same Act is hereby amended to read as
25	follows:
26	"SEC. 6. Period of Implementation The REVISED

AFP [m]Modernization [p]Program under this Act shall be

1	implemented over a period of fifteen (15) years EFFECTIVE
2	UPON THE DATE OF THE APPROVAL OF THIS ACT: Provided,
3	however, That payments for amortization of outstanding
4	multi-year contract obligations incurred under [this] THE
5	REVISED AFP MODERNIZATION Act may extend beyond this
6	period."
7	SEC. 3. Section 7 of the same Act is hereby amended to read as
8	follows:
9 .	"SEC. 7. Submission of the REVISED AFP Modernization
10	Program (a) Within [ninety (90)] SIXTY (60) days from the
11	effectivity of this Act, the President, upon the recommendation
12	of the Secretaries of National Defense and Budget and
13	Management, shall submit the REVISED AFP [m] Modernization
14	[p]Program as provided for in this Act to Congress. [for its
15	consideration and approval in a joint resolution of the House of
16	Representatives and the Senate.] The [p]Program shall indicate
17	or show inter alia:
18	"(1) The size and shape of the AFP in terms of
19	personnel, equipment, and facilities during the various phases of
20	the modernization program;
21	"(2) The modernization projects under it, including the
22	major weapon and non-weapon equipment and technology
23	acquisitions sought by the respective services and units of the
24	AFP, any major infrastructure construction or improvement to be
25	made and the particular objective(s) and component(s) under
26	Sections 3 and 4, respectively, of this Act to which such intended

acquisition, construction or improvements belongs; and

1	"(3) The priorities, schedules as well as estimated
2	average cost of each modernization project or upgrading to be
3	undertaken[.]: PROVIDED, THAT THE IMPLEMENTATION OF
4	THE PROGRAM SHALL BE DEVOTED TOWARDS THE
5	DEVELOPMENT OF THE AFP WITH THE SHIFTING CAPABILITY
6	TO MEET INTERNAL AND EXTERNAL SECURITY THREATS.
7	"(b) [In the event Congress approves t] The REVISED
8	AFP [m]Modernization [p]Program, AS SUBMITTED TO
9	CONGRESS [the joint resolution] shall be the basis for
10	subsequent executive and legislative actions to implement the
11	REVISED AFP [m] Modernization [p] Program from year to year
12	until its complete and full realization."
13	SEC. 4. Section 8 of the same Act is hereby amended to read as
14	follows:
15	"SEC. 8. Appropriations for the REVISED AFP
16	Modernization Program The annual appropriations for the
17	REVISED AFP [m]Modernization [p]Program shall include the
18	amounts necessary to support the funding requirements for all
19	modernization projects approved by Congress under the
20	preceding section.
21	"The funds to be appropriated by Congress under this Act
22	shall be treated as a distinct and separate budget item from the
23	regular appropriation for the Department of National Defense
24	(DND) and the AFP and shall be administered by the Secretary
25	of National Defense.
26	[The proposed program shall be based on a ceiling, for
27	the first five (5) years, of Fifty billion pesos

l	(P50,000,000,000.00): Provided, That thereafter, this amount
2	may be increased commensurate to the increase in the Gross
3	National Product (GNP).]
4	"THE REVISED AFP MODERNIZATION PROGRAM
5	SHALL BE BASED ON AN AMOUNT OF SEVENTY-FIVE BILLION
6	PESOS (P75,000,000,000.00) FOR THE FIRST FIVE (5) YEARS:
7	PROVIDED, THAT THE RELEASE OF THE AMOUNT SHALL BE
8	SUBJECT TO THE CAPACITY OF THE DND TO UTILIZE AND
9	IMPLEMENT THE REVISED AFP MODERNIZATION PROGRAM
10	IN ACCORDANCE WITH THE DEFENSE SYSTEM OF
11	MANAGEMENT."
12	SEC. 5. Section 9(b) and (c) of the same Act are hereby amended to
13	read as follows:
14	"SEC. 9. Multi-year Contracts and Other Contractual
15	Arrangements. – (a) x x x
16	"(b) For multi-year contracts, Congress shall, upon
17	[certification by the President] ISSUANCE OF A MULTI-YEAR
18	OBLIGATIONAL AUTHORITY BY THE DEPARTMENT OF BUDGET
19	AND MANAGEMENT (DBM), make the corresponding
20	appropriation for the ensuing fiscal years: Provided, That
21	[Congress shall appropriate only such funds as may be necessary
22	to pay any unpaid account where such funds mentioned in
23	Section 11 of this Act are not sufficient or available to meet such
24	payment in full or in part] THE DND AND THE DBM SHALL
25	ISSUE THE IMPLEMENTING GUIDELINES TO ENSURE
26	CONSISTENCY WITH THE REVISED AFP MODERNIZATION
27	PROGRAM AND EXISTING GUIDELINES IN THE CONTRACTING
28	OF MULTI-YEAR PROJECTS.

as

1	"(c) The Secretary of National Defense shall submit to
2	Congress, through the [chairmen] CHAIRPERSONS of the Senate
3	Committees on National Defense and Security and Finance and
4	the [chairmen] CHAIRPERSONS of the House Committees on
5	National Defense AND SECURITY and Appropriations, copies of
6	these multi-year contracts and other agreements/arrangements to
7	enable Congress to appropriate funds."
8	SEC. 6. Section 11 of the same Act is hereby amended to read
9	follows:
10	"SEC. 11. THE REVISED AFP Modernization Act Trust
11	Fund There is hereby created a trust fund, to be known as the
12	REVISED AFP Modernization Act Trust Fund. Said trust fund,
13	which shall be used exclusively for the AFP modernization
14	program, INCLUDING ALL NECESSARY EXPENSES TO
15	IMPLEMENT THE PROCUREMENT OF EQUIPMENT SUCH AS
16	EXPENSES FOR PRE-SELECTION AND POST-QUALIFICATION
17	STAGES, but not to include salaries and allowances, shall be
18	funded out of the following:
19	"(a) Appropriations for the REVISED AFP
20	[m]Modernization [p]Program;
21	"(b) The proceeds from the sale[, lease or joint
22	development] of military reservations, as may be authorized by
23	Congress, PURSUANT TO THE PROVISIONS OF EXISTING LAWS
24	AND REGULATIONS GOVERNING SALES OF GOVERNMENT
25	PROPERTIES, including such immovable and other facilities as

may be found therein, not OTHERWISE covered by the Bases

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8 ļ Conversion and Development Authority, as provided for in 2 Republic Act No. 7227, AS AMENDED: 3 "(C) THE PROCEEDS FROM THE LEASE OR JOINT 4 DEVELOPMENT OF MILITARY RESERVATIONS, AS MAY BE 5 AUTHORIZED BY THE PRESIDENT, PURSUANT TO THE 6 PROVISIONS OF EXISTING LAWS AND REGULATIONS 7 GOVERNING LEASE OR JOINT DEVELOPMENT OF GOVERNMENT 8 PROPERTIES, INCLUDING SUCH IMMOVABLES AND OTHER 9 FACILITIES AS MAY BE FOUND THEREIN, NOT SPECIFICALLY 10 ENUMERATED UNDER REPUBLIC ACT NO. 7227, AS AMENDED; "[(c)](D) Shares of the AFP from the proceeds of the sale 11 of military camps provided for under Republic Act No. 7227[;], 12 13

"[(c)](D) Shares of the AFP from the proceeds of the sale of military camps provided for under Republic Act No. 7227[;], AS AMENDED, AND AT LEAST FIFTY PERCENT (50%) OF THE PROCEEDS, NET OF DIRECT EXPENSES AUTHORIZED TO BE DEDUCTED FROM SUCH PROCEEDS FROM THE LEASE AND/OR JOINT VENTURE AGREEMENTS AND SUCH OTHER DISPOSITIONS PERTAINING TO THE SAME CAMPS IN ACCORDANCE WITH APPLICABLE AND/OR EXISTING ORDERS, RULES, REGULATIONS AND ISSUANCES.

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"THE DND OR THE AFP MAY ASSIGN TO THE BASES CONVERSION AND DEVELOPMENT AUTHORITY OR DESIGNATE IT AS DISPOSITION ENTITY FOR THE SALE, LEASE OR JOINT DEVELOPMENT OF MILITARY RESERVATIONS OR PORTIONS THEREOF OR FACILITIES AND IMMOVABLES LOCATED THEREIN NOT OTHERWISE COVERED UNDER REPUBLIC ACT NO. 7227, AS AMENDED, SUBJECT TO THE PARAMETERS SET BY THE DND OR THE AFP AND APPLICABLE LAWS, RULES, REGULATIONS AND OTHER RELATED ISSUANCES;

1	"(E) THE PROCEEDS DERIVED FROM PUBLIC-PRIVATE
2	PARTNERSHIPS ENTERED INTO BY THE DND OR THE AFP, AS
3	MAY BE AUTHORIZED BY THE PRESIDENT, PURSUANT TO THE
4	PROVISIONS OF EXISTING LAWS AND REGULATIONS;
5	"[(d)](F) Proceeds from the sale of the products of the
6	[g]Government [a]Arsenal AND/OR, IN CASE OF JOINT
7	VENTURE, ALL INCOMES EARNED FROM THE EQUITY SHARE OF
8	THE GOVERNMENT ARSENAL FROM THE JOINT VENTURE;
9	"[(e)](G) The proceeds from the disposal of excess and/or
10	uneconomically repairable equipment and other movable assets
11	of the AFP and the [g]Government [a]Arsenal;
12	"[(f)](H) Funds from budgetary surplus, if any, as may be
13	authorized by Congress subject to the provisions of Section 8 of
14	this Act; [and]
15	"(I) DONATIONS COMING FROM LOCAL AND FOREIGN
16	SOURCES, SPECIFICALLY EARMARKED TO BE USED FOR THE
17	REVISED AFP MODERNIZATION PROGRAM;
18	"(J) A REASONABLE AMOUNT FROM THE SHARE OF THE
19	NATIONAL GOVERNMENT IN THE MALAMPAYA OIL AND GAS
20	EXPLORATION AND SUCH OTHER SIMILAR OR RELATED
21	EXPLORATIONS FOR ENERGY, AS MAY BE APPROVED BY THE
22	PRESIDENT; AND
23	"[(g)](K) All interest income of the trust fund.
24	"[The trust fund] FUNDS FROM THE FOREGOING
25	SOURCES, REGARDLESS OF INCOME SOURCE, SHALL BE
26	DIRECTLY DEPOSITED TO A SPECIAL ACCOUNT IN THE
27	GENERAL FUND CREATED SPECIFICALLY FOR THE REVISED

1	AFP MODERNIZATION PROGRAM. THE CORRESPONDING
2	ALLOTMENT AND CASH ALLOCATION SHALL BE RELEASED TO
3	THE AFP SUBJECT TO THE SUBMISSION OF A SPECIAL BUDGET.
4	THEREAFTER, THE CASH ALLOCATION SHALL BE
5	TRANSFERRED TO THE REVISED AFP MODERNIZATION TRUST
6	FUND WHICH shall be administered by the Secretary of National
7	Defense in accordance with existing government BUDGETING
8	AND auditing rules and regulations. THE DND SHALL CONDUCT
9	PERIODIC STUDIES ON HOW TO MAXIMIZE THE UTILIZATION OF
10	THE TRUST FUND AND HOW ADDITIONAL REVENUES CAN BE
11	GENERATED TO FUND THE REVISED AFP MODERNIZATION
12	Program."
13	SEC. 7. Section 12 of the same Act is hereby amended to read
14	follows:
15	"SEC. 12. Modernization of the Government Arsenal
16	The modernization of the [g]Government [a]Arsenal, for the
17	- development of production capabilities to enhance
18	self-sufficiency in defense requirements, shall be part of the
19	REVISED AFP [m] Modernization [p] Program. The
20	[g]Government [a]Arsenal shall be effectively utilized in the
21	production of basic weapons, ammunition and other munitions
22	for the use of the AFP, [and] the Philippine National Police
23	(PNP) AND OTHER UNIFORMED GOVERNMENT AGENCIES, and
24	for the sale and export of products in excess of [AFP/PNP] THE
25	requirements OF THE AFP, THE PNP AND OTHER UNIFORMED
26	GOVERNMENT AGENCIES. The [g]Government [a]Arsenal may
27	use such production facilities as it may own or be provided with

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1	under this Act or as it may arrange, under joint venture, co-
2	production or similar agreements with local and foreign entities.
3	THE PRESENT SITE OF THE GOVERNMENT ARSENAL, AS
4	DEFINED BY PRESIDENTIAL PROCLAMATION NUMBER 361-A
5	DATED 7 MARCH 1968, AS AMENDED, IS HEREBY DECLARED A
6	DEFENSE INDUSTRIAL ECONOMIC ZONE WITH INVESTMENTS
7	THEREAT ENTITLED TO SUCH TAX PRIVILEGES AND OTHER
8	APPROPRIATE INCENTIVES THAT ARE ALLOWED UNDER
9	REPUBLIC ACT No. 7916, AS AMENDED, AND OTHER EXISTING
10	LAWS."
11	SEC. 8. Section 14 of the same Act is hereby deleted and in
12	thereof, a new Section 14 shall be inserted to read as follows:
13	SEC. 14. AFP Procurement System The DND-AFP
14	shall strengthen its systems and procedures for equipment
15	acquisition, taking into account new requirements under the AFP
16	modernization program. Contract negotiations and equipment
17	acquisition shall be treated as two sequential but separate steps,
18	each requiring the separate decision of the Secretary of National
19	Defense. The decision making process for equipment acquisition
20	shall start at the appropriate service command and submitted to
21	the AFP Weapon Systems Board, while contract negotiation
22	shall start at general headquarters AFP level. In its system and
23	procedures for equipment acquisition, the provisions of
24	Presidential Decree No. 1594, as amended, and other applicable
25	laws shall apply.]
26	"SEC. 14. MODERNIZATION PLANNING AND
27	PROCUREMENT THE REVISED AFP MODERNIZATION
28	PROGRAM PLANNING AND PROCUREMENT SHALL BE

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28 29 CONDUCTED IN ACCORDANCE WITH THE DEFENSE SYSTEM OF MANAGEMENT (DSOM) WHICH IS DEFINED AS A STRATEGY-DRIVEN, CAPABILITY-BASED MULTI-YEAR PLANNING AND EXECUTION PROCESS. IN THIS REGARD, STRATEGIC PLANNING, CAPABILITY ASSESSMENT AND PLANNING, ACQUISITION PLANNING, PROCUREMENT AND CONTRACTING, AND RESOURCES PLANNING AND FINANCIAL MANAGEMENT SHALL BE TREATED AS AN INTEGRATED AND WHOLISTIC PROCESS.

"UPON PRIOR APPROVAL BY THE PRESIDENT OF THE PHILIPPINES, WHEN THE PROCUREMENT FOR USE BY THE AFP INVOLVES MAJOR DEFENSE EQUIPMENT IN ACCORDANCE WITH THE DSOM, AND THE EQUIPMENT OR MATERIAL REQUIRED IS NOT AVAILABLE LOCALLY AND THE SECRETARY OF NATIONAL DEFENSE HAS DETERMINED THAT THE INTERESTS OF THE COUNTRY SHALL BE PROTECTED BY NEGOTIATING DIRECTLY WITH A MANUFACTURER OR AN INSTRUMENTALITY OF ANOTHER COUNTRY WITH WHICH THE PHILIPPINES HAS ENTERED INTO A DEFENSE COOPERATION AGREEMENT OR MAINTAINS OTHERWISE DIPLOMATIC RELATIONS, AFP PROCUREMENT RV THE OF THE **EQUIPMENT** ABOVEMENTIONED SHALL BE EXEMPTED FROM THE REQUIREMENT OF PUBLIC BIDDING UNDER REPUBLIC ACT No. 9184: Provided, however, That the performance by ITS THE SUPPLIER OF OBLIGATIONS UNDER THE PROCUREMENT CONTRACT SHALL BE COVERED BY A PERFORMANCE SECURITY IN ACCORDANCE WITH SECTION 39 OF REPUBLIC ACT NO. 9184: PROVIDED, FINALLY, THAT MAJOR DEFENSE EQUIPMENT SHALL REFER TO AIRCRAFTS,

1	VESSELS, TANKS, ARMORED VEHICLES, COMMUNICATION
2	EQUIPMENT, RADAR SYSTEMS AND HIGH-POWERED FIREARMS.
3	"NOTWITHSTANDING THE PROVISIONS OF THIS
4	SECTION, ONLY DULY AUTHORIZED REPRESENTATIVES
5	OF SERVICE PROVIDERS, MANUFACTURERS OR
6	INSTRUMENTALITIES OF OTHER COUNTRIES SHALL BE
7	ALLOWED TO PARTICIPATE IN ANY ACTIVITY INVOLVING THE
8	REVISED AFP MODERNIZATION PROGRAM INCLUDING, BUT
9	NOT LIMITED TO, SUPPLIES, REPAIR AND REHABILITATION OF
10	MAJOR AND MINOR EQUIPMENT."
11	SEC. 9. Section 16 of the same Act is hereby amended to read as
12	follows:
13	"SEC. 16. [Annual] Reports [Not later than the end
14	of the first quarter of the succeeding year:] (a) NOT LATER
15	THAN THE END OF THE FIRST QUARTER OF THE SUCCEEDING
16	YEAR, [T] The Secretary of National Defense shall submit to the
17	President and Congress an annual report on the status of the
18	REVISED AFP Modernization Act Trust Fund, as provided for in
19	Section 11 of this Act;
20	"(b) The Chief of Staff, AFP, shall submit to the
21	President and Congress, through the Secretary of National
22	Defense, a[n annual] QUARTERLY report containing the progress
23	of the implementation of the modernization program under this
24	Act to include the AFP modernization activities implemented
25	prior to the approval of this Act."
26	SEC. 10. Insert three sections after Section 16 of the same Act which
27	shall now become the new Sections 17, 18 and 19 respectively, which shall
28	read as:

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27 28 "SEC. 17. EXEMPTION FROM VALUE-ADDED TAX AND CUSTOMS DUTIES. – THE SALE OF WEAPONS, EQUIPMENT AND AMMUNITIONS TO THE AFP, WHICH ARE DIRECTLY AND EXCLUSIVELY USED FOR ITS PROJECTS, UNDERTAKINGS, ACTIVITIES AND PROGRAMS UNDER THE REVISED AFP MODERNIZATION ACT, SHALL BE EXEMPT FROM THE VALUE-ADDED TAX: PROVIDED, THAT THE IMPORTATION OF THE SAME BY THE AFP SHALL LIKEWISE BE EXEMPT FROM THE VALUE-ADDED TAX AND CUSTOMS DUTIES.

"SEC. 18. CONGRESSIONAL OVERSIGHT COMMITTEE. -THERE IS HEREBY CREATED A CONGRESSIONAL OVERSIGHT COMMITTEE TO MONITOR AND OVERSEE THE IMPLEMENTATION OF THE PROVISIONS OF THIS ACT. THE COMMITTEE SHALL BE COMPOSED OF SIX (6) MEMBERS FROM THE SENATE AND SIX (6) MEMBERS FROM THE HOUSE OF REPRESENTATIVES WITH THE CHAIRPERSONS OF THE COMMITTEES ON NATIONAL DEFENSE AND SECURITY OF BOTH HOUSES AS JOINT CHAIRPERSONS. THE FIVE (5) OTHER MEMBERS FROM EACH CHAMBER SHALL BE DESIGNATED BY THE SENATE PRESIDENT AND THE SPEAKER OF THE HOUSE OF REPRESENTATIVES, RESPECTIVELY. THE MINORITY SHALL HAVE AT LEAST TWO (2) REPRESENTATIVES FROM BOTH CHAMBERS.

"SEC. 19. SUNSET REVIEW. – AS THE NEED ARISES OR WITHIN FIVE (5) YEARS AFTER ITS EFFECTIVITY, THE CONGRESSIONAL OVERSIGHT COMMITTEE SHALL CONDUCT A SUNSET REVIEW OF THIS ACT. THE TERM 'SUNSET REVIEW' SHALL MEAN A SYSTEMATIC EVALUATION OF THE

1	ACCOMPLISHMENTS AND IMPACT OF THIS ACT, AS WELL AS
2	THE PERFORMANCE AND ORGANIZATIONAL STRUCTURE OF ITS
3	IMPLEMENTING AGENCIES, FOR PURPOSES OF DETERMINING
4	REMEDIAL LEGISLATION."
5	SEC. 11. All sections of the same Act are hereby amended and
6	renumbered accordingly.
7	SEC. 12. Repealing Clause All laws, executive orders, rules and
8	regulations inconsistent with or contrary to this Act are hereby deemed
9	accordingly repealed or amended.
10	SEC. 13. Separability Clause If, for any reason, any section or
11	provision of this Act is declared unconstitutional or invalid, the other sections
12	or provisions not affected thereby shall remain in full force and effect.
13	SEC. 14. Effectivity Clause This Act shall take effect fifteen (15)
14	days after its publication in at least two (2) newspapers of national circulation.
	Approved,