RIA. NO. 7856

Congress of the Philippines Fourth Regular Session

SENATE

S. No. 1492

INTRODUCED BY SENATORS ALVAREZ, SHAHANI, ANGARA, ESTRADA AND RASUL

AN ACT CREATING THE NATIONAL COMMISSION FOR CULTURE AND THE ARTS, ESTABLISHING A NATIONAL ENDOWMENT FUND FOR CULTURE AND THE ARTS, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1	SECTION 1. Title This Act shall be known as the "Law
2	Creating the National Commission for Culture and the Arts".
3	TITLE I
4	DECLARATION OF PRINCIPLES
5	SEC. 2. Culture is a manifestation of the freedom of belief and
6	of expression and thus shall be allowed to flourish.
7	SEC. 3. Filipino culture shall be preserved, strengthened and
8	developed by the people themselves in a climate of freedom and
9	responsibility.
10	SEC. 4. Culture reflects and shapes Filipino values, beliefs and
11	aspirations, thereby defining our national identity.

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1.	SEC. 5. It is the duty of every citizen to preserve, conserve and
2	promote the Filipino cultural heritage and resources, including
3	artifacts of Filipino culture and history.
4	SEC. 6. Filipino culture shall be independent, egalitarian
5	non-partisan, ecological, and liberative as it responds to scientific
. 6	technological, social, economic and political changes both at the
7	national and international levels.
8 .	SEC. 7. National cultural policies and programs shall:
9	a) foster deep respect for the cultural identity of each
10	locality, region or ethno-linguistic community as well as
11	elements assimilated from other cultures thru the natural
12	process of acculturation;
13	b) encourage and support the participation of the people,
14	thru their own programs and projects;
15	c) create and distribute cultural opportunities equitably,
16	especially to the poor and other cultural development;
17 .	and
18	d) be open to all people and institutions regardless of creed,
19	affiliation, ideology, ethnic origin, age, gender or class to
20	ensure the full flowering of Filipino culture.
21	SEC. 8. Artistic and cultural heritage shall be promoted and
22	disseminated among the greatest number of our people through the
23	formal educational system and through extra-scholastic means,
24	including the use of traditional as well as modern means of
25	communication.

1	TITLE II		
2	ORGANIZATION OF THE NATIONAL COMMISSION		
3	FOR CULTURE AND THE ARTS AND THE ESTABLISH-		
4	MENT OF THE NATIONAL ENDOWMENT FUND		
5	SEC. 9. The Commission A National Commission on Culture		
6	and the Arts, hereinafter referred to as the Commission, is hereb		
7	created to act as a policy-making and implementing body for th		
8	development of culture and the arts. The Commission shall be a		
9	independent agency. It shall render an annual report of its activitie		
10	and accomplishments to the President and to Congress.		
11	SEC. 10. Composition The Commission shall be composed		
12	of the following members:		
13	a) a Chairman to be appointed by the President, who shall		
14	be the chief executive officer of the Commission;		
15	b) the Undersecretary or a representative of the Depart-		
16	ment of Education, Culture and Sports;		
17	c) the Undersecretary or representative of the Depart-		
18	ment of Tourism;		
19	d) ten (10) professional artists or scholars from the private		
20	sector and academe, individually representing each of		
21	the general areas of (1) musical arts; (2) visual arts (3)		
22	literary arts; (4) theater arts; (5) dance; (6) cinema arts;		
23	(7) folk and ethnic arts; (8) cultural heritage; (9) cultural		
24	and art education; (10) cultural research and admini-		
25	stration, who shall also be appointed by the President.		

SEC. 11. Selection of Members. - To constitute the non-ex 1 2 officio membership of the Commission, the President shall create a sectorally and geographically representative ad hoc Nomination 3 4 Committee consisting of six (6) private citizens who are known for their integrity, dedication to, support of, and/or expertise in the arts 5 6 and culture at least three (3) of them representing cultural workers of stature and five (5) national artists, and shall appoint a chairman 7. 8 from amongst them. Full-time government administrators, except as provided herein, and members of the Nomination Committee 9 shall not be eligible for membership in the Commission. 10 11 The Nomination Committee shall accept nominations from 12

individuals and duly-constituted organizations, institutions, and/ or corporations engaged in culture and the arts, and shall present to the President the best five (5) nominees per category of membership. The President shall appoint the Chairman and members of the Commission only from among the nominees submitted by the Nomination Committee.

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24 25 In the appointment of the members of the Commission, care shall be taken to ensure fair representation of every form of art and culture as well as the various geographic regions.

SEC. 12. Term of Office and Compensation. - a) The Chairman and non-ex officio members of the Commission shall serve for a term of three (3) years. No non-ex officio member, including the Chairman, shall serve for more than two (2) successive terms. In the event that the Chairman of the Commission of Arts and Culture or any

- 1 other member of the Commission does not serve his or her full term,
- 2 his or her replacement shall be initially appointed only for the
- 3 unexpired portion of the term, without prejudice to reappointment
- 4 for a full term.
- 5 Upon the recommendation of the nomination committee based
- 6 on a unanimous vote, a non-ex officio member of the Commission
- 7 shall be removed from office by the President. His replacement shall
- 8 be selected following the process described in Section 11.
- 9 b) The Chairman, as full-time chief executive officer of the
- 10 Commission, shall receive an annual compensation equivalent to
- 11 that of a Cabinet Secretary, exclusive of transportation and
- 12 representation allowances. The members other than the ex officio
- 13 members of the Commission shall each receive a per diem of One
- 14 thousand pesos (P1,000.00) for actual attendance in the meetings of
- 15 the Commission but not to exceed Five thousand pesos (P5,000.00) a
- 13 the commission but not to exceed rive thousand pesos (F3,000.00) a
- 16 month, and shall be reimbursed travel expenses incurred for actual
- 17 attendance of meetings.
- 18 SEC. 13. Membership Restrictions. During his/her term as
- 19 a member of the Commission, a Commissioner shall not be
- 20 eligible for any grant, or such other financial aid from the
- 21 Commission as an individual: Provided, however, That he or she
- 22 may compete for grants and awards on the same level as other artists
- 23 two (2) years after his or her term shall have expired.
- 24 SEC. 14. Policies. The Commission shall formulate policies
- 25 and plans in accordance with the principles stated in Title I of this

1	Act:
2	a) To encourage the continuing and balanced developmen
3	of a pluralistic culture by the people themselves, it shall:
4	1. develop and guarantee a climate of freedom by
5	eliminating all forms of censorship inimical to cultural and
6	artistic growth and development;
7	2. extend recognition and economic assistance such as
8	scholarships, awards, seed grants, loans and social security to
9	promote cultural development and protect cultural workers
10	and practitioners of art;
11	3. ensure the wide and equitable distribution among
12	various regions, of resources needed for artistic and cultural
13	activities, and of opportunities for creative expression, such as
14	the establishment of local art or culture centers;
15	4. adopt measures and recommend legislations to protect
16	the intellectual and artistic rights and properties of Filipino
17	artists, cultural workers, and other matters concerning culture
18	and the arts; and
19	5. explore and adopt the best possible structure of relation-
20	ship between the public and the private sector at the local level,
21	taking into account varying socio-cultural situations.
22	b) To conserve and promote the nation's historical and cultura
23,	heritage and resources, it shall:
24	1. support and monitor programs on the systematic

retrieval and conservation of artifacts of Filipino culture and

history and all other Filipino cultural treasures from all over the archipelago and other countries;

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- 2. coordinate with and monitor the work of pertinent agencies on the adoption and/or enforcement of legal and other measures and schemes against the defacement, piracy, and illegal transfer or conveyance of historic art and other cultural treasures;
- 3. encourage, support, and monitor programs on the identification and study of endangered human cultural resources (like weavers, dancers, chanters and other craftsmen) as well as the conservation and development of such artistic, linguistic and occupational skills as are threatened with extinction;
- 4. promote and support the establishment, preservation and knowledge of cultural and historical monuments, markers, names and sites;
- 5. encourage and support the establishment and/or maintenance all over the country of museums, libraries and archives, private or public, as repositories, respectively, of all cultural/ historical artifacts and artistic creations, printed works, archival records and all other materials indispensable to the study and evaluation of Philippine culture and history;
- 6. encourage and support scholarly research on and documentation of Philippine cultural traditions, arts and crafts as well as significant cultural movements, achievements

i	and personalities especially in the literary, visual and
2	performing arts and in mass media, as well as the other aspects
3	of Filipino cultures;
4	7. encourage and support the writing of Philippine
5	history from the Filipino perspectives; and
6	8. encourage and support the systematic audio-visual
7	documentation of Filipino cultural expressions in the
8	contemporary period.
9	c) To ensure the widest dissemination of artistic and cultural
10	products among the greatest number across the country and overseas
11	for their appreciation and enjoyment, it shall, with the cooperation of
12	the departments of Education, Culture and Sports, Tourism, Local
13	Governments and Foreign Affairs and all other concerned agencies,
14	public and private:
15	1. cause to be established and developed an intensified
16	arts education program at all levels of the educational system,
17	public and private, to ensure meaningful arts integration across
18	the school curriculum;
19	2. encourage and support programs through publica-
20	tion, exhibition, production, performance, staging, and
21	reproduction of original Filipino creations;
22	3. coordinate and provide technical and/or financial as-
23	sistance for cultural events and related activities such as
24	cultural festivals, competitions, lectures, seminars, fora and
25	symposia:

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4. encourage and monitor a comprehensive translation
program which shall make works by Filipinos and selected
foreign classics equally accessible to Filipino as well as
international readers;
5. promote the popularization of information about
artistic and cultural achievements and programs, in coordina-
tion with government agencies and nongovernment organiza-
tions and institutions;
6. reorient tourism programs to become an instrument
for popular education of our people and others about the best
of our heritage and creativity;
7. create and support a sustained program of interna-
tional cultural exchange, scholarships, travel grants, and other
forms of assistance.
8. promulgate standards and guidelines for the protec-
tion and promotion of Filipino artists, cultural workers, and
creative works in other countries.
d) To preserve and integrate traditional culture and its various
creative expressions as a dynamic part of the national cultural main-
stream, it shall:
1. help set up or encourage, monitor and subsidize
companion systems at the regional and local levels, intended
to develop traditional cultures such as arts/crafts centers,
preferably in community settings, apart from the usual museum
settings where exponents of living arts and crafts can practice

and teach their art and enrich contemporary designs;

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- 2. encourage amd subsidize cultural research and the retrieval of cultural practices and information (e.g. folklore, dance, music, crafts) through the training of students, teachers and cultural researchers, and their revitalization by practice and performance;
- 3. ensure that the ultimate beneficiaries of all research efforts, tourism programs and other activities affecting cultural communities are the people and the communities that are the subjects of research, and that their cultures are nurtured rather than violated, damaged or exploited; and
- 4. ensure that relevant information is made available to legislators who introduce laws with cultural implications.
- e) To ensure that standards of excellence are pursued in programs and activities implementing policies herein stated, it shall encourage and support continuing discussion and debate, through symposia, workshop, publications, etc., on the highest norms achievable in the matrix of Philippine art and culture.
- SEC. 15. *Powers and Functions*. To carry out its mandate, the Commission shall exercise the following powers and functions:
- a) Establish a Secretariat, under an Executive Director, for the administrative and day-to-day operations of the Commission;
- b) Encourage and facilitate the organization of a network of regional and local councils for culture and the arts, hereunder described, to ensure a broad nationwide people-based participation

- in the formulation of plans, the enforcement of culture-related laws
 and regulations, the implementation of programs/projects and the
 review of funding requirements.
- c) To coordinate the activities of all cultural agencies set up or funded by public funds, including but not limited to the Cultural Center of the Philippines, the Institute of Philippine Languages, the National Historical Institute, the National Museum, the National Library, the National Archives and Records Management Office.
- 9 d) Create committees and other mechanisms to help expedite 10 the implementation of plans and strategies;
- e) Call upon and coordinate with other government and with nongovernment art and cultural institutions and agencies for assistance in any form;
- f) Generate resources, both from the Government and private sector, local, national and international, for its operation as well as for the National Endowment Fund for Culture and the Arts;
- g) Receive and accept donations and other conveyances including funds, materials and services, by gratuitous title;
- 19 h) Administer the National Endowment Fund and give grants 20 for the development, protection, preservation, and dissemination of 21 Philippine culture and the arts, and designate a comptroller;
- i) Prepare an annual budget of the Commission and submit the same to the President for inclusion in the annual General Appropriations Act;

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j) Advise the President on matters pertaining to culture and



1.	the arts, including the creation of a special decoration or award for
2	persons who have significantly contributed to the development and
3	promotion of Philippine culture and the arts; and
4	k) Promulgate rules, regulations and undertake any and all
5	measures as may be necessary to implement this Act.
6	SEC. 16. The Secretariat The Commission shall organize a
7	Secretariat, consisting of an administrative and research staff to be
8	headed by an Executive Director.
9	a) The Commission shall fix its staffing pattern, determine the
10	duties, qualifications, responsibilities and functions as well as the
11	compensation scheme for the positions to be created;
12	b) The Commission shall appoint the Executive Director and
13	members of the staff; and
14	c) Subject to the guidelines provided, the Executive Director
15	shall recommend the members of the Secretariat.
16	SEC. 17. Local Councils The Commission shall encourage
17	and facilitate the formation of local councils for culture and the arts in
18	coordination with pertinent public agencies and nongovernment
19	groups in the locality. It shall recognize the role and ensure active
20	participation of the private sector, as well as the adequate representa-
21	tion of all forms of culture and the arts.
22	The provincial and city governments may annually provide
23	from their respective budgets an appropriation for the administrative
24	expenses of the councils and to help support the development of the
25	arts and culture in their respective communities. As empowered by

law, they may assign to the development of culture and the arts
 specified percentage of their share of the total annual collection of all

3 local taxes on amusements.

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The local councils shall be autonomous in the development and implementation of local art and cultural programs, projects and activities and of fund generation schemes, but shall coordinate with the pertinent regional council regarding region-wide programs and with the Commission on the implementation of national policies, plans and programs.

- SEC. 18. Regional Councils. There shall be a regional council for culture and the arts in each of the administrative and autonomous regions. It shall consist of the chairmen of the local councils within the region, with the chairman elected by and from amongst them. The regional council shall:
 - a) facilitate interaction, coordination, collaboration among the local councils in the region for the promotion and development of culture and the arts, especially those unique to their respective localities;
 - b) monitor projects, other developments in the arts and local cultures, as well as needs in their respective regions, and accordingly inform or act as their advocate in the Commission;
 - c) participate in the formulation of the Commission's plans and policies;
- d) provide assistance to the Commission and
 participate in evaluating proposals for funding;

I	e) assist local councils in fund generation activities;
2	f) represent, through its chairman, cultural and artistic
3	concerns in the NEDA Regional Development Council.
4	As with the local councils, members shall serve without compen-
5	sation, but shall be provided reasonable financial assistance for
6	administrative expenses.
7	The Commission shall provide the required resources, includ-
8	ing financial assistance, for their programs, projects and activities
9	subject to policies and guidelines of the Commission.
10	SEC. 19. The National Cultural Agencies National cultural
11	agencies enumerated in but not limited to those stated in Section 15
12	(c) of this Act, shall be under the supervision of the National Commis-
13	sion on Culture and the Arts, however they shall continue operating
14	under their respective charters or as provided by law where provisions
15	therein are not inconsistent with the provisions of this Act. They shall
16	serve as the national repository of and/or showcase, as the case may
17	be, of the best of Philippine culture and the arts. They shall make
18	their facilities available to accredited cultural and art groups in
19	accordance with their respective rules and regulations in coordina-
20	tion with the Commission. Together, they shall help facilitate the
21	creation of local councils and a regional council in the National
22	Capital Region. For this purpose, these agencies shall submit
23	periodic reports, including recommendations, to the Commission.
24	SEC. 20. Program Plans The Commission shall within
25	three (3) months after having been officially constituted and fmally

- staffed, adopt and immediately cause to be implemented in coordination with cultural agencies, a short-range program in support of relevant existing projects and activities; and within six (6) months, a long-range three-year development program. This development program shall be developed and subjected to annual review and revision by the Commission in coordination with regional councils as
- 8 SEC. 21. The National Endowment Fund. A National 9 Endowment Fund for Culture and the Arts (the Fund) is hereby 10 established exclusively for Philippine art and cultural programs, 11 projects and activities all over the country.

well as public and private cultural agencies and organizations.

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- a) The contribution to the Fund shall be the following:
- The amount of One hundred million pesos 13 (P100,000,000.00) as seed capital shall be taken from the Phil-14 ippine Amusement and Gaming Corporation (PAGCOR) fund 15 16 at Five million pesos (P5,000,000.00) per month for twenty (20) 17 months: Provided, That no grant shall be awarded by the Commission except from the interest drawn from the funds: 18 19 Provided, further, That no grants shall be awarded until after one (1) year from the organization of the Endowment Fund. 20
 - 2. Ten percent (10%) of the travel tax collection, the share to be taken from the annual allotment of the travel tax given to the Philippine Tourism Authority.
- b) Government corporations are hereby authorized to give grants to the Fund at their discretion but not to exceed 15% of their

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- c) The private portion of the Fund shall be raised from donations and other conveyances including funds, materials, property and services, by gratuitous title;
- d) Contributions to the Fund shall be deductible for income tax purposes in accordance with the provisions of Section 29 (h) (2) (A) of the National Internal Revenue Code.
- e) For sound and judicious management of the Fund, the Commission shall appoint a reputable government-accredited investment institution as Fund Manager, subject to guidelines promulgated by the Commission.
- f) The Commission shall be the administrator of the Fund, and as such shall prepare implementing guidelines and decision-making mechanisms, subject to the following:
 - 1. Unless otherwise stipulated by the private donor, only earnings of private contributions shall be used.
 - 2. No part of the seed capital of the Fund, including earnings thereof, shall be used to underwrite overhead expenses for administration;
 - 3. Not more than twenty percent (20%) of the Government's annual contribution to the Fund shall be devoted to administrative functions of the Commission; at least ten percent (10%) shall be earmarked as part of the Fund's capital, and the balance shall be used for its programs and projects;
 - 4. The Commission shall organize a separate staff,



1	administratively independent of the Secretariat, to be headed by
2	a Comptroller appointed by and directly responsible and
3	accountable to the Commission.
4	5. There shall be an external auditor to perform an
5	annual audit of its performance.
6	6. The Fund shall be exempt from pre-audit by the
7 .	Commission on Audit.
8	g) The Commission shall create a sub-committee from amongst
9.	its non-ex officio members whose function shall be to evaluate and
10	prioritize program/project proposals in accordance with Commission
11	policy guidelines and to approve, subject to the Commission's confir-
12	mation, the financial assistance to be given to each.
13	SEC. 22. Tax Exemption The Commission shall be exempt
14	on all its income and duty obligations.
15	All materials that are reasonably necessary and are not manu-
16	factured or produced locally for the use of the Filipino artist shall be tax
17	or duty free.
18	SEC. 23. Transitory Provisions a) All the personnel,
19	properties, assets and liabilities of the President's Commission on
20	Culture and the Arts (PCCA) created by Executive Order No. 118, are
21	hereby transferred to the Commission as its successor-in-interest;
22	b) Within a period of one (1) year after the first meeting of the
23	Commission, it shall harmonize the policies of the Cultural Agencies
24	referred to, but not limited to those enumerated in Section 15 (c) of
25	this Act, with those of the Commission as the over-all policy-making

1	and coordinating body, as herein indicated.
2	SEC. 24. Separability Clause Any portion or provision o
3	this Act that may be declared unconstitutional shall not have the effect
4	of nullifying other portions or provisions hereof as long as such
5	remaining portions or provisions can still subsist and be given effect in
6	this entirety.
7	SEC. 25. Saving Clause All laws, rules, regulations, other
8	issuances or parts thereof which are inconsistent with this Act are
9	hereby repealed or modified accordingly. All provisions of Executive
10	Order No. 118 not inconsistent with this Act shall however remain

SEC. 26. Effectivity. - This Act shall take effect immediately upon its approval.

Approved,

in full force and effect.