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Congress of the Philippines)
:
Second Regular Session)

SENATE

COMMITTEE REPORT NO. $\frac{45}{}$

Submitted by the Committee on Constitutional Amendments and Revision of Codes and Laws on DFC kg 1988, 1988.

Re: Senate Bill No. 733

Recommending its approval with Committee amendments.

SPONSORS: Senators Salonga, Saguisag, Romulo, Guingona, Mercado and Taffada

MR. PRESIDENT:

The Committee on Constitutional Amendments and Revision of Codes and Laws to which was referred Senate Bill No. 733, introduced by Senators Salonga, Saguisag, Romulo, Guingona, Mercado and Tañada, entitled:

AN ACT
DEFINING AND PENALIZING THE OFFENSE [CRIME]
OF PLUNDER

has considered the same and has the honor to report it back to the Senate with the recommendation that the bill be approved with Committee amendments.

Attached is a copy of the bill with Committee amendments.

Respectfully submitted:

Chairman

RENE A.W. SAGUISAG

MEMBERS:

NETTAL A SON VALES

SOTERD H. LAUREL

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AQUILINO G. PIMENTEL, JR.

EX-OFFICIO MEMBERS:

TEOFISTO √ GUINGONA, JR

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ORLANDO S. MERCADO

SUAN PUNCE ENRYLE (WILL programme)

The Honorable Senate President M a n i l a



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SENATE

S. No. 733

(With Committee Amendments)

Introduced by Senators Salonga, Saguisag, Romulo, Guingona, Jr., Mercado, and Taffada

AN ACT
DEFINING AND PENALIZING THE OFFENSE [CRIME] OF PLUNDER

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- 1 SECTION 1. <u>Definition of Terms</u>. -- As used in THIS ACT
- 2 the term --
- 3 (a) "Public official" means any person holding any
- 4 public office in the Government of the Republic of the
- 5 Philippines by virtue of an election, appointment, or
- 6 contract.
- 7 (b) "Government" includes the National Government [all
- 8 other] AND ANY OF ITS SUBDIVISIONS, agencies or instrument-
- 9 alities, including LOCAL GOVERNMENTS AND government-owned or
- 10 controlled corporations and their subsidiaries.
- 11 (c) "Person" includes ANY natural [and] OR juridical
- 12 person, unless the context indicates otherwise.
- 13 (d) "Ill-gotten wealth" means any asset, property,
- 14. business enterprise or material possession of ANY person
- 15 within the purview of Section Two hereof, acquired directly,
- 16 or indirectly through dummies, nominees, agents,
- 17 subordinates or business associates by any of the following
- 18 means:

- 1 (1) Through misappropriation, conversion, misuse or
- 2 malversation of public funds, or raids on the public
- 3 treasury;
- 4 (2) BY RECEIVING [Through receipt], directly or
- 5 indirectly, [of] any commission, gift, share, percentage,
- 6 kickbacks, or any other form of pecuniary benefit from any
- 7 person or entity in connection with any government contract
- 8 or project, or by reason of the office or position of the
- 9 PUBLIC official concerned;
- 10 (3) By illegal or fraudulent conveyance or disposition
- 11 of assets belonging to the National Government or any of its
- 12 subdivisions, agencies or instrumentalities, including
- 13 government-owned or controlled corporations AND THEIR
- 14 SUBSIDIARIES;
- 15 (4) By obtaining, receiving or accepting, directly or
- 16 indirectly, any shares of stock, equity or any other form of
- 17 interest or participation, in any business enterprise or
- 18 undertaking;
- 19 (5) BY ESTABLISHING [Through the establishment of]
- 20 agricultural, industrial or commercial monopolies or other
- 21 combinations, or by implementing decrees or orders intended
- 22 to benefit particular persons or special interests; or
- 23 (6) By taking undue advantage of official position,
- 24 authority, relationship, connection or influence to unjustly
- 25 enrich ONESELF [themselves] at the expense or to the damage
- 26 and prejudice of the Filipino people and the Republic of the
- 27 Philippines.
- 28 SEC. 2. <u>Definition of the OFFENSE [Crime] OF PLUNDER</u>
- 29 and]: Penalty. Any public OFFICIAL [officer] who, by him-
- 30 self or in connivance with Eother persons, whether] members

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of his family, relatives, business associates, subordinates 1 other PERSONS, for [the] HIS benefit [of himself] OR FOR 2 THE BENEFIT OF MEMBERS OF HIS FAMILY, HIS RELATIVES, BUSINESS 3 ASSOCIATES, SUBORDINATES OR OTHER PERSONS, [shall] through a 4 Isystematic or methodicall scheme or conspiracy consummated 5 by a series of overt or criminal acts, such as bribery, 6 public funds, swindling, malversation of 7 extortion. falsification of public documents, coercion, theft, frauds 8 and illegal exactions, AND [violations of the Anti-] graft 9 OR [and] corrupt practices [Act (R.A. 3019, as amended) 10 like offenses], SHALL amass, accumulate or acquire ill-11 gotten wealth [as defined in Section one hereof], 12 AGGREGATE AMOUNT OR TOTAL VALUE OF ONE HUNDRED MILLION PESOS 13 (P100,000,000.00) OR MORE shall be guilty of the OFFENSE 14 [crime] of plunder, [provided that the total amount is not 15 less than One hundred million pesos (P100,000,000.00).] and 16 shall be punished by life imprisonment and perpetual 17 qualification from HOLDING ANY public office. [Such public 18 officer or persons who schemed, conspired or knowingly 19 benefitted from the aforesaid acts or conspiracy shall 20 found guilty of the crime of plunder.] ANY PERSON WHO 21 SCHEMED OR CONSPIRED WITH THE SAID PUBLIC OFFICIAL IN THE 22 COMMISSION OF PLUNDER OR KNOWINGLY BENEFITTED FROM THE PRO-23 CEEDS OF THE SAID OFFENSE SHALL LIKEWISE BE PUNISHED BY LIFE 24 IMPRISONMENT. [Furthermore,] The court shall declare any and 25 wealth (accumulated or amassed by them 26 ill-gotten escheated or] forfeited in favor of the State [in an amount 27 equivalent to double the value of the assets illegally 28 accumulated). 29

SEC. 3. <u>Competent Court</u>. -- Until otherwise provided

- 1 by law, all prosecutions under this Act shall be within the
- 2 original jurisdiction of the Sandiganbayan.
- 3 SEC. 4. Rule of Evidence. -- For purposes of
- 4 establishing the OFFENSE [crime] of plunder, it shall not be
- 5 necessary to prove each and every criminal act done by the
- 6 accused in furtherance of the scheme or conspiracy to amass,
- 7 accumulate or acquire ill-gotten wealth, it being sufficient
- 8 to establish beyond reasonable doubt a pattern of overt or
- 9 criminal acts indicative of the overall unlawful scheme or
- 10 conspiracy.
- 11 SEC. 5. Suspension and Loss of Benefits. -- Any public
- 12 OFFICIAL [officer] against whom any criminal prosecution
- 13 under a valid information under this Act [in whatever stage
- 14 of execution and mode of participation] is pending in court,
- 15 shall be suspended from office. Should he be convicted by
- 16 final judgment, he shall lose all retirement or gratuity
- 17 benefits under any law, but if he is acquitted, he shall be
- 18 entitled to reinstatement and to the salaries and OTHER
- 19 benefits which he failed to receive during HIS suspension,
- 20 unless in the meantime, administrative proceedings have been
- 21 filed against him.
- 22 SEC. 6. Prescription of Offense. The OFFENSE [crime]
- 23 punishable under this Act shall be imprescriptible.
- 24 SEC. 7. Separability of Provisions. -- If any
- 25 provision of this Act or the application to any person or
- 26 circumstances is held invalid, the remaining provisions and
- 27 the application of such provisions to other persons or
- 28 circumstance shall not be affected thereby.
- 29 SEC. 8. SCOPE. -- This Act shall not apply to or
- 30 affect pending prosecutions or proceedings, or those which

- 1 may be instituted under Executive Order No. 1 issued and
- 2 promulgated on February 28, 1986.
- 3 SEC. 9. <u>Effectivity</u>. -- This Act shall take effect
- 4 after fifteen (15) days FOLLOWING [from] its publication in
- 5 the Official Gazette, OR [and] in a newspaper of general
- 6 circulation AS CERTIFIED TO BY THE EXECUTIVE SECRETARY.

Approved,