## FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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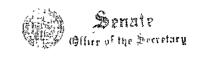
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## **SENATE**

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s. B. No. 2865

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(In substitution of SB 2378 and 2768, taking into consideration PSR 238)

Prepared Jointly by the Committees on Health and Demography; Finance; and Youth, Women and Family Relations with Senators Defensor-Santiago, Lacson and (P.)

Cayetano as authors

## AN ACT PROVIDING FOR A NATIONAL POLICY ON REPRODUCTIVE HEALTH AND POPULATION AND DEVELOPMENT

Be it enacted by the Senate and the House of Representatives of the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "The Reproductive Health Act of 2011."

SEC. 2. State Policies. – The State recognizes and guarantees the human rights of all persons including their right to equality and non-discrimination of these rights, the right to sustainable human development, the right to health which includes reproductive health, the right to education and information, and the right to choose and make decisions for themselves in accordance with their religious convictions, ethics, cultural beliefs, and the demands of responsible parenthood.

The State shall comply with all its international obligations under various human rights instruments relative to reproductive health and women's empowerment including the Universal Declaration of Human Rights, International Covenant on Civil and Political Rights, International Covenant on Economic, Social and Cultural Rights (ICESCR), Beijing Declaration, UN Declaration on the Elimination of Violence Against Women (DEVAW), Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW), International Conference on Population and Development (ICPD) and the Millennium Development Goals (MDGs).

Moreover, the State recognizes and guarantees the promotion of gender equality, gender equity, women empowerment and dignity as a health and human rights concern and as a social responsibility. The advancement and protection of women's human rights shall be central to the efforts of the State to address reproductive health care. The State also recognizes and guarantees the promotion of the welfare and rights of children and the youth.

The State likewise guarantees universal access to medically-safe, effective, legal, affordable, and quality reproductive health care services, methods, devices, supplies and relevant information and education thereon according to the priority needs of women, children and other underprivileged sectors.

The State shall address and seek to eradicate discriminatory practices, laws and policies that infringe on a person's exercise of sexual health and reproductive health and rights.

**SEC. 3.** Guiding Principles for Implementation. – This Act declares the following as guiding principles:

- (a) The right to make free and informed decisions, which is central to the exercise of any right, shall not be subjected to any form of coercion and must be fully guaranteed by the State, like the right itself.
- (b) Respect for, protection and fulfillment of, reproductive health and rights seek to promote the rights and welfare of every person.
- (c) Effective and quality reproductive health care services must be given primacy to ensure maternal and child health, and birth of healthy children, in line with the State's duty to promote the right to health, responsible parenthood, social justice and full human development.
- (d) The provision of medically-safe, effective, legal, accessible, affordable, and quality reproductive health care services is essential in the promotion of the people's right to health, especially those of women, the poor, and the marginalized, and shall be incorporated as a component of basic health care.
- (e) The State will provide information and access, without bias, to all methods of family planning which have been proven safe and effective in accordance with scientific and evidence-based medical standards such as those set by the World Health Organization (WHO) and registered and approved by the Food and Drug Administration (FDA).
- (f) The State shall promote programs that: (1) enable individuals and couples to have the number of children they desire with due consideration to the health, particularly of women, and the resources available and affordable to them; (2) ensure effective partnership among the National Government, Local Government Units (LGUs) and the private sector in the design, implementation, coordination, integration, monitoring and evaluation of people-centered programs towards quality of life and environmental protection; and (3) conduct studies to analyze demographic trends towards sustainable human development in keeping with the principles of gender equality and the promotion and protection of women's reproductive rights and health.
- (g) The provision of reproductive health care and information must be the joint primary responsibility of the National Government and the LGUs consistent with their obligation to respect, protect and promote the right to health.
- (h) Active participation by non-government, women's and people's organizations, and communities is crucial to ensure that reproductive health and population and development policies, plans, and programs will address the priority needs of women, the poor, and the marginalized. The State shall ensure equitable allocation and utilization of resources in the provision of health care.
- (i) While this Act does not amend the penal law on abortion, the government shall ensure that all women needing care for post-abortion complications shall be treated and counseled in a humane, non-judgmental and compassionate manner.

(j) Each family shall have the right to determine its ideal family size; *Provided*, *however*, That the State shall equip each parent with the necessary information on all aspects of family life, including reproductive health, in order to make that determination.

- **SEC. 4.** *Definition of Terms.* For the purpose of this Act, the following terms shall be defined as follows:
- (a) Adolescent refers to young people between the ages of ten (10) to nineteen (19) years who are in transition from childhood to adulthood;
- (b) Basic Emergency Obstetric and Newborn Care (BEMONC) refers to lifesaving services for emergency maternal and newborn conditions/complications being provided by a health facility or professional to include the following services: administration of parenteral oxytocic drugs, administration of loading dose of parenteral anticonvulsants, administration of initial dose of antibiotics, performance of assisted deliveries in imminent breech, removal of retained placental products, and manual removal of retained placenta. It also includes neonatal interventions which include at the minimum: newborn resuscitation, provision of warmth, and referral;
- (c) Comprehensive Emergency Obstetric and Newborn Care (CEMONC) refers to lifesaving services for emergency maternal and newborn conditions/complications as in Basic Emergency Obstetric and Newborn Care plus the provision of surgical delivery (caesarian section) and blood bank services, and other highly specialized obstetric interventions. It also includes emergency neonatal care which includes at the minimum: newborn resuscitation, treatment of neonatal sepsis infection, oxygen support, and antenatal administration of (maternal) steroids for threatened premature delivery;
- (d) Employer includes any person acting in the interest of an employer, directly or indirectly. The term shall not include any labor organization or any of its officers or agents except when acting as an employer;
- (e) Family Planning refers to a program which enables couples and individuals to decide freely and responsibly the number and spacing of their children and to have the information and means to do so, and to have access to a full range of safe, affordable, effective, and modern methods of preventing or timing pregnancy;
- (f) Gender Equality refers to the principle of equality between women and men and equal rights to enjoy conditions in realizing their full human potentials to contribute to, and benefit from, the results of development, with the State recognizing that all human beings are free and equal in dignity and rights. It entails equality in opportunities, in the allocation of resources or benefits, or in access to services in furtherance of the rights to health and sustainable human development among others, without discrimination on the basis of a person's sex, sexual orientation and gender identity;
- (g) Gender Equity refers to the policies, instruments, programs, policies, and actions that address the disadvantaged position of women in society by providing preferential treatment and affirmative action. It entails fairness and justice in the distribution of benefits and responsibilities between women and men, and often requires women-specific projects and programs to end existing inequalities. This concept recognizes that while reproductive health involves women and men, it is more critical for women's health;
- (h) Healthcare Service Provider refers to (1) a public or private health care institution, which is duly licensed and accredited and devoted primarily to the maintenance and operation of facilities for health promotion, disease prevention, diagnosis, treatment, and care of individuals suffering from illness, disease, injury,

disability or deformity, or in need of obstetrical or other medical and nursing care; (2) a public or private health care professional, who is any doctor of medicine, nurse, or midwife; (3) a public health worker engaged in the delivery of health care services; and (4) a barangay health worker who has undergone training programs under any accredited government and non-government organization and, who voluntarily renders primarily health care services in the community after having been accredited to function as such by the local health board in accordance with the guidelines promulgated by the Department of Health (DOH);

- (i) Indigent refers to a person who has no visible means of income, or whose income is insufficient for the subsistence of his family, as identified by a means test determined by the National Government;
- (j) Male Responsibility refers to the involvement, commitment, accountability, and responsibility of males in all areas of sexual health and reproductive health, as well as the care of reproductive health concerns specific to men;
- (k) Maternal Death Review refers to qualitative, quantitative and in-depth study of the causes, trends and distribution of maternal death with the primary purpose of preventing future deaths through changes or additions to programs, plans and policies;
- (l) Maternal Health refers to the health of women during pregnancy, childbirth and the postpartum period;
- 20 (m) Modern Methods of Family Planning refer to safe, effective and legal methods, whether natural or artificial;
  - (n) Population and Development refers to the conscious and explicit consideration of population and development variables (e.g. health, environment, education, housing, employment, etc.) in planning and policymaking. It puts people and human development as the primary consideration for any development initiatives;
  - (o) Reproductive Health (RH) refers to the state of complete physical, mental and social wellbeing and not merely the absence of disease or infirmity, in all matters relating to the reproductive system and to its functions and processes. This implies that people are able to have a safe and satisfying sex life, that they have the capability to reproduce and the freedom to decide if, when, and how often to do so. This further implies that women and men attain equal relationships in matters related to sexual relations and reproduction;
  - (p) Reproductive Health Care refers to a full range of methods, techniques, facilities and services that contribute to reproductive health and well being by preventing and solving reproductive health-related problems. The elements of reproductive health care include:
    - 1. Maternal health and nutrition, including breastfeeding;
    - 2. Family planning information and services;
- 3. Prevention of abortion and management of abortion complications;
  - 4. Adolescent and youth reproductive health, guidance and counseling;
- 5. Prevention, treatment and management of reproductive tract infections (RTIs) as defined in Section 4 (t), sexually transmittable infections (STIs) as defined in

- Section 4 (w), breast and reproductive tract cancers and other gynecological conditions and disorders;
- 6. Elimination of violence against women and children and other forms of sexual and gender-based violence;
- 6 7. Education and counseling on sexual health;

- 8. Male responsibility and involvement and men's reproductive health; and
- 9. Prevention and treatment of infertility and sexual dysfunction;
- 9 (q) Reproductive Health Care Program refers to the systematic and integrated 10 provision of reproductive health care elements to all citizens especially women, the poor, 11 marginalized and those in vulnerable situations;
  - (r) Reproductive Health Education refers to lifelong learning process of providing and acquiring complete, accurate and relevant information and education on sexual health and reproductive health through life skills education and other approaches;
  - (s) Reproductive Rights refers to the rights of individuals and couples, to decide freely and responsibly whether or not to have children; the number, spacing and timing of their children; to make other decisions concerning reproduction, free of discrimination, coercion and violence; to have the information and means to do so; and to attain the highest standard of sexual health and reproductive health;
  - (t) Reproductive Tract Infection (RTI) refers to infections of the reproductive system, including STIs, and other types of infections affecting the reproductive system;
  - (u) Responsible Parenthood refers to the will and ability of a parent to respond to the needs and aspirations of the family and children. It is likewise a shared responsibility between parents to determine and achieve the desired number of children, spacing and timing of their children according to their own family life aspirations, taking into account psychological preparedness, health status, socio-cultural, and economic concerns;
  - (v) Sexual Health refers to a state of physical, mental and social well-being in relation to sexuality. It requires a positive and respectful approach to sexuality and sexual relationships, as well as the possibility of having pleasurable and safe sexual experiences, free from coercion, discrimination and violence;
  - (w) Sexually Transmitted Infections (STIs) refers to any infection that may be acquired or passed on through sexual contact;
  - (x) Skilled Birth Attendance childbirth managed by a skilled health professional plus the enabling conditions of necessary equipment and support of a functioning health system, including transport and referral facilities for emergency obstetric care;
  - (y) Skilled Health Professional refers to an accredited health professional, such as a doctor, nurse or registered midwife; and
  - (z) Sustainable Human Development refers to bringing people particularly the poor and vulnerable at the center of development process, the central purpose of which is the creation of an enabling environment in which all can enjoy long, healthy and creative lives, and done in a manner that promotes their rights and protects the life opportunities of future generations and the natural ecosystem on which all life depends.

SEC. 5. Hiring of Skilled Health Professionals for Maternal Health Care and Skilled Birth Attendance. – The LGUs, with the assistance of the DOH, shall employ an adequate number of midwives and other skilled health professionals for maternal health care and skilled birth attendance to achieve a minimum ratio of one (1) fulltime equivalent skilled health professional for every one hundred fifty (150) deliveries per year, to be based on the annual number of actual deliveries or live births for the past two (2) years; Provided, That people in geographically isolated or highly populated and depressed areas shall not be neglected.

For the purposes of this Act, midwives and nurses shall be allowed to administer life-saving drugs, in accordance with the guidelines set by DOH, under emergency conditions and when there are no physicians available; *Provided*, That they are appropriately trained and certified proficient to administer these life-saving drugs.

- SEC. 6. Provision of Emergency Obstetric and Newborn Care. Each LGU shall ensure the establishment or upgrading of hospitals or facilities with adequate and qualified personnel, equipment and supplies to be able to provide emergency obstetric and newborn care. For every 500,000 population, there shall ideally be at least one (1) public or private hospital for CEMONC and four (4) public or private health facilities for BEMONC which shall also be capable of providing blood transfusion services; Provided, That people in geographically isolated or highly populated and depressed areas shall not be neglected.
- **SEC.** 7. Access to Family Planning. All accredited public and private health facilities shall provide a full range of modern family planning methods, except in specialty hospitals which may render such services on an optional basis. No person shall be denied information and access to family planning services.
- SEC. 8. *Maternal Death Review*. All LGUs, national and local government hospitals, and other public health units shall conduct an annual Maternal Death Review in accordance with the guidelines set by the DOH.
- SEC. 9. Family Planning Supplies as Essential Medicines. The National Drug Formulary shall include hormonal contraceptives, intrauterine devices, injectables and other safe, legal and effective family planning products and supplies in accordance with Section 17 (d). These products and supplies shall also be included in the regular purchase of essential medicines and supplies of all national and local hospitals, provincial, city, and municipal health offices, including rural health units.
  - SEC. 10. Procurement and Distribution of Family Planning Supplies. The DOH shall lead and coordinate the efficient procurement and distribution to LGUs and usage-monitoring of family planning supplies for the whole country. The DOH shall coordinate with all appropriate LGU bodies to plan and implement this procurement and distribution program. The supply and budget allotments shall be based on, among others, the current levels and projections of the following:
- (a) Number of women of reproductive age and couples who want to space or limit their children;
  - (b) Contraceptive prevalence rate, by type of method used; and
- (c) Cost of family planning supplies.
  - SEC. 11. PhilHealth Benefits for Serious and Life-Threatening Reproductive Health Conditions. All serious and life threatening reproductive health conditions such

as HIV and AIDS, breast and reproductive tract cancers, and obstetric complications shall be given the maximum benefits, including the provision of Anti-Retroviral Medicines (ARVs), as provided in the guidelines set by the Philippine Health Insurance Corporation (PHIC).

SEC. 12. Mobile Health Care Service. – Each congressional district shall acquire a Mobile Health Care Service (MHCS) in the form of a van or other means of transportation appropriate to coastal and mountainous areas. The MHCS shall deliver health care goods and services to its constituents, more particularly to the poor and needy, as well as disseminate knowledge and information on reproductive health. The purchase of such may be funded from the Priority Development Assistance Fund (PDAF) of each Congressional District. The MHCS shall be operated by skilled health providers and adequately equipped with a wide range of reproductive health care materials and information dissemination devices and equipment, the latter including, but not limited to, a television set for audio-visual presentations. All MHCS shall be operated by LGUs of provinces and highly urbanized cities.

SEC. 13. Age- and Development- Appropriate Reproductive Health Education. The State shall provide age- and development-appropriate reproductive health education which shall be taught by adequately trained teachers in formal and non-formal educational system and integrated in relevant subjects such as, but not limited, to values formation; knowledge and skills in self-protection against discrimination, sexual abuse and violence against women and children and other forms of gender based violence and teen pregnancy; physical, social and emotional changes in adolescents; women's rights and children's rights; responsible teenage behavior; gender and development; and responsible parenthood.

SEC. 14. Capacity Building of Barangay Health Workers (BHWs). — The DOH shall be responsible for disseminating information and providing training programs to the LGUs. The LGUs, with the technical assistance of DOH, shall be responsible for the training of BHWs and other barangay volunteers on the promotion of reproductive health.

**SEC. 15.** *Employers' Responsibilities.* – The Department of Labor and Employment (DOLE) shall ensure that employers respect the reproductive rights of workers and their right to gender equality.

Employers shall also uphold the right of all workers to know work conditions which may affect their health, particularly those related to their reproductive health. Employers shall furnish in writing the following information to all employees and applicants:

- (a) The medical and health benefits which workers are entitled to, including maternity and paternity leave benefits; and
- (b) The reproductive health hazards associated with work, including hazards that may affect their reproductive functions especially for pregnant women.
- **SEC. 16.** *Public Awareness.* The DOH, Commission on Population (POPCOM) and the LGUs shall initiate and sustain a heightened nationwide multi-media campaign to raise the level of public awareness on the protection and promotion of reproductive health and rights including family planning.
- SEC. 17. Duties and Responsibilities. (a) Pursuant to the herein declared policy, the DOH shall serve as the lead agency, along with the LGUs, for the implementation of this Act and shall integrate in their regular operations the following functions:

- and distribution of family planning goods and supplies as part of the essential health package defined by DOH and PHIC; and
- 3. Create and organize Reproductive Health Committees through their respective Local Development Councils (LDCs) to ensure the implementation of this Act.
- (d) The FDA shall issue strict guidelines with respect to the use of contraceptives, taking into consideration side effects or other harmful effects of their use.
- (e) Corporate citizens shall exercise prudence in advertising its products or services through all forms of media, especially on matters relating to sexuality, further taking into consideration its influence on children and the youth.
- **SEC. 18.** *Prohibited Acts.* The following acts are prohibited: 44

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(a) Any healthcare service provider, whether public or private, who shall:

1. Knowingly withhold information or restrict the dissemination thereof, and/or intentionally provide incorrect information regarding programs and services on reproductive health including the right to informed choice and access to a full range of legal, medically-safe and effective family planning methods;

- 2. Refuse to perform legal and medically-safe reproductive health procedures on any person of legal age on the ground of lack of third party consent or authorization. In case of married persons, the mutual consent of the spouses shall be preferred, if the spouse is present; Provided, That it is not an emergency case or one which requires immediate medical attention or procedure; Provided, further, That in the absence of the spouse or in case of disagreement of the spouses, the decision of the one undergoing the procedure shall prevail. In the case of minors, the written consent of parents or legal guardian or, in their absence, persons exercising parental authority or next of kin shall be required only in elective surgical procedures and in no case shall consent be required in emergency or serious cases as defined in Republic Act 8344; Provided, That in the case of abused minors where parents and/or other family members are the perpetrators or suspects, as certified by the DSWD, City or Municipal Social Welfare and Development Office, no prior parental consent shall be necessary. In all cases, the patient has to be informed of the medical procedure and its consequences; and
- 3. Refuse to extend quality health care services and information on account of the person's marital status, gender, sexual orientation, age, religion, personal circumstances, or nature of work; *Provided, That* the conscientious objection of a healthcare service provider based on his/her ethical or religious beliefs shall be respected; however, the conscientious objector shall immediately refer the person seeking such care and services to another healthcare service provider within the same facility or one which is conveniently accessible; *Provided, further, That* the person is not in an emergency condition or serious case as defined in RA 8344, which penalizes the refusal of hospitals and medical clinics to administer appropriate initial medical treatment and support in emergency and serious cases.
- (b) Any public officer, elected or appointed, who, personally or through a subordinate, prohibits or restricts the delivery of legal and medically-safe reproductive health care services, including family planning; or forces, coerces or induces any person to use such services; or refuses to allocate, approve or release any budget for reproductive health care services, or to support reproductive health programs; or shall do any act that hinders the full implementation of a reproductive health program as mandated by this Act.
- (c) Any employer who shall suggest, require, unduly influence or cause any applicant for employment or an employee to submit himself/herself to sterilization, use any modern methods of family planning, or not use such methods as a condition for employment, continued employment, promotion or the provision of employment benefits. Further, pregnancy or the number of children shall not be a ground for non-hiring or termination from employment.
- **SEC. 19.** *Penalties.* Any violation of this Act shall be penalized by imprisonment ranging from one (1) month to six (6) months or a fine of Ten Thousand (P10,000.00) to One Hundred Thousand Pesos (P100,000.00) or both fine and imprisonment, at the discretion of the court; *Provided, That*, if the offender is a public officer, elected or appointed, she/he shall also be administratively liable.

1 SEC. 20. Reporting Requirements. - Before the end of April each year, the DOH and POPCOM, in consultation with non-government organizations, women's 2 organizations, young people's organizations and the private sector, shall submit to the 3 President of the Philippines and Congress an annual consolidated report, which shall 4 provide a definitive and comprehensive assessment of the implementation of its programs 5 6 and those of other government agencies and instrumentalities and recommend priorities for executive and legislative actions. The report shall be printed and distributed to all 7 national agencies, the LGUs, non-government organizations and private sector 8 9 organizations involved in said programs.

The annual report shall evaluate the content, implementation, and impact of all policies related to reproductive health and family planning to ensure that such policies promote, protect and fulfill women's reproductive health and rights.

- SEC. 21. Appropriations. The amounts appropriated in the current annual General Appropriations Act (GAA) for reproductive health and natural and artificial family planning under the DOH and POPCOM and other concerned agencies shall be allocated and utilized for the implementation of this Act. Such additional sums necessary to provide for the upgrading of facilities necessary to meet BEMONC and CEMONC standards; the training and deployment of skilled health providers; natural and artificial family planning commodity requirements as outlined in Sec. 10, and for other reproductive health services, shall be included in the subsequent years' general appropriations. The Gender and Development (GAD) funds of LGUs and national agencies shall be a source of funding for the implementation of this Act.
- SEC. 22. Implementing Rules and Regulations (IRR). Within sixty (60) days from the effectivity of this Act, the Secretary of Health or his/her designated representative as Chairperson, the authorized representative/s of POPCOM, DepEd, DSWD, Philippine Commission on Women, PHIC, Department of the Interior and Local Government, National Economic and Development Authority, League of Provinces, League of Cities, and League of Municipalities, together with non-government, people's, women's and young people's organizations, shall jointly promulgate the rules and regulations for the effective implementation of this Act. At least four (4) members of the IRR drafting committee, to be selected by the Secretary of Health, shall come from nongovernment, women's, people's, and young people's organizations; Provided, That one of them shall represent women's organizations and another shall represent young people's organizations.
- SEC. 23. Interpretation Clause. This Act shall be liberally construed to ensure the provision, delivery and access to reproductive health care services, and to promote, protect and fulfill women's reproductive health and rights.
- SEC. 24. Separability Clause. If any provision or part hereof, is held invalid or 38 unconstitutional, the remainder of the law or the provision not otherwise affected shall remain valid and subsisting. 40
- Repealing Clause. Any law, presidential decree or issuance, 41 executive order, letter of instruction, administrative order, rule or regulation contrary to 42 or is inconsistent with the provision of this Act is hereby repealed, modified, or amended 43 accordingly 44
- SEC. 26. Effectivity Clause. This Act shall take effect fifteen (15) days after its 45 publication in at least two (2) newspapers of general circulation. 46

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